s 47F(1)From:

Friday, 29 December 2023 12:19 PM Sent: s 47F(1) To: Simon Froude

RE: For action: Media Enquiry - The Australian 547F(1)) - 2003 Cabinet Records Subject:

[SEC=OFFICIAL]

OFFICIAL

47C(1), s 47F(1)

From: S 47F(1) @naa.gov.au>

Sent: Friday, December 29, 2023 12:14 PM

To: Simon Froude <Simon.Froude@naa.gov.au>; \$ 4/F(1) @naa.gov.au>

Subject: Re: For action: Media Enquiry - The Australian S 47F(1)) - 2003 Cabinet Records [SEC=OFFICIAL]

s 47C(1)

22(1)

From: Simon Froude S 47F(1) @naa.gov.au>

Sent: Friday, 29 December 2023 12:07 PM

To: S 47F(1) <u>@naa.gov.au</u>>;S 47F(1) @naa.gov.au>

Subject: Re: For action: Media Enquiry - The Australian S 47F(1)) - 2003 Cabinet Records [SEC=OFFICIAL]

Hi s 47F(1)

The proposed wording is fine with me, 547C(1)

Regards Simon

From: S 47F(1) @naa.gov.au>

Sent: Friday, December 29, 2023 11:12:19 AM

To: Simon Froude **S** 47F(1) @naa.gov.au>; **S** 47F(1) @naa.gov.au>

Subject: FW: For action: Media Enquiry - The Australian \$ 47F(1) 2003 Cabinet Records [SEC=OFFICIAL]

OFFICIAL

Hi Simon & \$ 47F(1)

PM&C received the below enquiry from $\frac{1}{5}$ 47F(1). We indicated PM&C would be responsible for responding to these questions, as other agencies are also planning to respond to their own media enquiries, which is standard process every year.

s 47C(1) a draft response below based off a

previous response we provided to another journalist. s 47C(1), s 47F(1)

1), s 47F

Media enquiry:

On 1 January 2024, the National Archives of Australia will make available for public access cabinet records from 2003. I attended the embargoed media briefing of these records a few weeks ago.

No records from the National Security Committee of cabinet concerning the decision to commit forces to Iraq have been approved for release even though this was the main deliberative and decision-making forum concerning Iraq and the principal issue for ministers in that year. In previous years, cabinet committee records have been made available under embargo.

My questions are as follows:

- 1. Why have these NSC records not been transferred to the National Archives for public release in accordance with the Archives Act 1983 which stipulates they should be after 15 years in order to made public after 20 years?
- 2. Who made this decision and when was it made?
- 3. Does the government believe that the Australian people have a right to know about deliberations undertaken in NSC to commit forces to war more than 20 years ago?
- 4. Why has exclusive access to these records been given to the official historians of operations of Iraq and Afghanistan rather than the official cabinet historian and, on 1 January 2024, the Australian people?

- 5. What consultation was there with former Prime Minister John Howard and ministers in his government about withholding these records from public release despite being in the open access period on 1 January 2024?
- 6. When will records from the NSC be made available for public access?

Response:

- PM&C has made available Cabinet records for 2003, which includes a number of NSC submissions that went to Cabinet.
- A number of records relating to the Iraq War will be released on 1 January.
- Records not made available in the 2003 release, can be requested from National Archives from 1 January 2024, when they come into the open access period.
- On receipt of the application, National Archives will examine the records to determine whether they can be fully or partially released, or contain exempt information.

• s 47C(1)

s 47F(1)

OFFICIAL

From: PMC Media < Media@pmc.gov.au > Sent: Friday, December 29, 2023 10:53 AM

To: \$ 47F(1) @naa.gov.au>; PMC Media < Media@pmc.gov.au>

Cc: Media < Media@naa.gov.au >

Subject: RE: For action: Media Enquiry - The Australian S 47F(1) - 2003 Cabinet Records [SEC=OFFICIAL]

OFFICIAL

His 47F(1)

Rather than responding to each question individually, we recommend NAA respond with a high level response in line with what was previously provided to the West Australian \$ 47F(1) with the inclusion of some additional background points which we've pulled from the previously agreed to NAA talking points (see attached).

We've included a draft response below for your consideration – I'll give you a call now to discuss further.

Response attributable to a National Archives of Australia spokesperson:

- PM&C has made available Cabinet records for 2003, which includes a number of NSC submissions that went to Cabinet.
- A number of records relating to the Iraq War will be released on 1 January.
- Records not made available in the 2003 release, can be requested from National Archives from 1 January 2024, when they come into the open access period.
- On receipt of the application, National Archives will examine the records to determine whether they can be fully or partially released, or contain exempt information.

On background

- Each year, National Archives proactively releases a selection of Cabinet records, which includes decisions made by, and submissions to, Cabinet. Therefore, the proactive release may (and does) include several NSC records that were submitted to, or endorsed by, the Cabinet.
- The public has the right to access any eligible Commonwealth record once it reaches the open access period, unless exempt under Section 33 of the Archives Act 1983, as determined by National Archives of Australia.



PM&C Media

Communications Branch | Department of the Prime Minister and Cabinet Media phone line. (02) 6271 6039 | Media after hours. 0417 164 189

e. media@pmc.gov.au | w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

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The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: S 47F(1) @naa.gov.au>

Sent: Friday, 29 December 2023 10:31 AM
To: PMC Media < Media@pmc.gov.au >
Cc: Media < Media@naa.gov.au >

Subject: Re: For action: Media Enquiry - The Australian S 47F(1) - 2003 Cabinet Records [SEC=OFFICIAL]



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From: PMC Media < Media@pmc.gov.au>

Sent: Thursday, December 28, 2023 9:37:32 AM

To: \$ 47F(1) @naa.gov.au>; PMC Media < Media@pmc.gov.au>

Cc: Media < Media@naa.gov.au >

Subject: RE: For action: Media Enquiry - The Australian S 47F(1) - 2003 Cabinet Records [SEC=OFFICIAL]

Hi ^{S 4/F(1)}

Not a problem – thanks for resending!

I'm waiting on further advice from our Cabinet team, however early advice from PMO is for the response to be in line with what was previously provided to the West Australian, and for NAA to remain as the spokesperson for these enquiries.

I'll come back to you as soon as I can with further information and a suggested response, but wanted to give you an early heads up that NAA will likely need to provide the response to the journalist.

Many thanks,

s 47F(1)

Senior Media Adviser | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

Ph: 02 6228 6980 M: **S** 47F(1) Media line: 0417 164 189

E: 47F(1) @pmc.gov.au | www.pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600



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From: S 47F(1)

Sent: Thursday, December 28, 2023 6:42 AM

To: Media@pmc.gov.au

Cc: Media < Media@naa.gov.au >; \$ 47F(1)

@naa.gov.au>

- 2003 Cabinet Records [SEC=OFFICIAL]

OFFICIALOFFICIAL

Hi ^{s 47F(1)}

See attached - I have answered 2 of the questions, for review.

Subject: RE: For action: Media Enquiry - The Australian \$ 47F(1)

s 47C(1)

s 22(1)

s 47F(1)

A/g Assistant Director-General Access & Public Engagement Branch



t +61 2 6212 6249 m s 47F(1) e s 47F(1) @naa.gov.au Kings Avenue, Parkes ACT

PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

From: PMC Media < Media@pmc.gov.au>

Sent: Wednesday, December 27, 2023 5:34:31 PM

To: Media < Media@naa.gov.au >; PMC Media < Media@pmc.gov.au >

Subject: RE: For action: Media Enquiry - The Australian S 47F(1) - 2003 Cabinet Records [SEC=OFFICIAL]

OFFICIAL

Thanks \$\frac{\$47F(1)}{}\$ appreciate your quick response. I'm also seeking advice from our Cabinet team, and I'll keep you in the loop.

Many thanks,

s 47F(1)

Senior Media Adviser | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

Ph: 02 6228 6980 **M: S 47F(1) Media line:** 0417 164 189

@pmc.gov.au | www.pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600



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From: S 47F(1)

@naa.gov.au> On Behalf Of Media

Sent: Wednesday, 27 December 2023 5:32 PM

To: PMC Media < Media@pmc.gov.au >

Subject: Re: For action: Media Enquiry - The Australian S 47F(1) 2003 Cabinet Records [SEC=OFFICIAL]

Hi s 47F(1)

We can answer some but not all.

I will come back to you shortly with our response and also where there would be gaps.

s 22(1)

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From: PMC Media < Media@pmc.gov.au >

Sent: Wednesday, December 27, 2023 5:26 pm

To: Media < Media@naa.gov.au >

Cc: PMC Media < Media@pmc.gov.au>

Subject: For action: Media Enquiry - The Australian S 47F(1) - 2003 Cabinet Records

[SEC=OFFICIAL]

OFFICIAL

Hi team,

s 22(1)

We have received the following media enquiry from the Australian S 47F(1) regarding NSC records concerning the decision to commit forces to Iraq. He has advised he has also contacted you with a similar enquiry.

As per the previous enquiry received about 2003 cabinet records (The West Australian, $\frac{47F(1)}{1}$), are you best placed to provide a response to this one? If so, could we please have visibility of the response?

s 22(1)

Many thanks,

s 47F(1)

Senior Media Adviser | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

Ph: 02 6228 6980 **M: S 47F(1) Media line:** 0417 164 189

E: @pmc.gov.au | www.pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600



The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: S 47F(1) @news.com.au>

Sent: Wednesday, 27 December 2023 4:40 PM

To: PMC Media < Media@pmc.gov.au Cc: Media < media@naa.gov.au

Subject: Media Query re 2003 Cabinet Records

Hello,

I am writing on behalf of The Australian newspaper with a media query for the Department of the Prime Minister & Cabinet that we would like a response to by close of business Friday, 29 December 2023.

On 1 January 2024, the National Archives of Australia will make available for public access cabinet records from 2003. I attended the embargoed media briefing of these records a few weeks ago.

No records from the National Security Committee of cabinet concerning the decision to commit forces to Iraq have been approved for release even though this was the main deliberative and decision-making forum concerning Iraq and the principal issue for ministers in that year. In previous years, cabinet committee records have been made available under embargo.

My questions are as follows:

- 1. Why have these NSC records not been transferred to the National Archives for public release in accordance with the Archives Act 1983 which stipulates they should be after 15 years in order to made public after 20 years?
- 2. Who made this decision and when was it made?
- 3. Does the government believe that the Australian people have a right to know about deliberations undertaken in NSC to commit forces to war more than 20 years ago?
- 4. Why has exclusive access to these records been given to the official historians of operations of Iraq and Afghanistan rather than the official cabinet historian and, on 1 January 2024, the Australian people?
- 5. What consultation was there with former Prime Minister John Howard and ministers in his government about withholding these records from public release despite being in the open access period on 1 January 2024?
- 6. When will records from the NSC be made available for public access?

I have copied this email to the National Archives.

I look forward to receiving your response within the next 48 hours.

Regards,



Senior Writer and Columnist

S	47	F	(1)

Es 47F(1) @news.com.au W theaustralian.com.au

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OFFICIAL

From: s 47F(1)

Thursday, 14 December 2023 3:13 PM Sent:

s 47F(1) To:

Cc:

RE: 2003 Cabinet records and National Security Committee of Cabinet - 11/12/23 media Subject:

enquiries [SEC=OFFICIAL]

OFFICIAL

Hi s 47F(1)

I have had a look and have nothing else to add. NAA may need to consult with PM&C on some of the responses where they are directly referred to.

Regards

47F(1

OFFICIAL

```
From: S 47F(1)
                        @naa.gov.au>
Sent: Thursday, December 14, 2023 2:03 PM
To: S 47F(1)
                                       @naa.gov.au>; S 47F(1)
                                                                            @naa.gov.au>; $ 4/F(1)
s 47F(1)
             @naa.gov.au>
Cc: S 47F(1)
                          @naa.gov.au>; S 47F(1)
                                                                          @naa.gov.au>; $ 47F(1)
s 47F(1)
                          @naa.gov.au>; S 47F(1
                                                                        @naa.gov.au>; S 47F(1
s 47F(1)
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@naa.gov.au>

Subject: FW: 2003 Cabinet records and National Security Committee of Cabinet - 11/12/23 media enquiries

[SEC=OFFICIAL] Importance: High

OFFICIAL

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His 47F(1)
```

Forwarding on the link to the updated document with draft responses to detailed media questions about NSC records.

I've added input against the questions, some of which is repeated across the two sets of questions. I've also added in a number of comments and questions, in particular where I've been unsure of whether the response is where we want it to be.

Grateful for your thoughts / input, this afternoon if possible. Apologies for the tight turnaround.

s47F(1) — haven't had the opportunity to discuss with you as yet. Happy to do that later this afternoon and hoping others are able to provide any input soon too. Alerting you that as a result, the draft might not be finalised by COB today. Louise is also aware of these questions and may now be interested in seeing the draft responses.

Many thanks,

OFFICIAL

From: S 47F(1)

Sent: Monday, December 11, 2023 12:54 PM

Subject: FW: 2003 Cabinet records and National Security Committee of Cabinet - 11/12/23 media enquiries

[SEC=OFFICIAL]

Importance: High

OFFICIAL

His 47F(1)

Forwarding this request and the attached set of questions, for your awareness and for further discussion regarding our responses.

The talking points on NSC records prepared for the Cabinet release event briefing were more general and broad. These questions are more detailed and specific and probably need some specific attention.

I'm happy to coordinate the responses with but appreciate your thoughts about any of the questions, and any input. Happy to talk too.

Kind regards,

s 47F(1)

OFFICIAL

From: S 47F(1) @naa.gov.au>
Sent: Monday, December 11, 2023 12:00 PM

To: S 47F(1) @naa.gov.au>

Cc: S 47F(1) @naa.gov.au>; S 47F(1) @naa.gov.au>

Subject: 2003 Cabinet records and National Security Committee of Cabinet - 11/12/23 media enquiries

[SEC=OFFICIAL]
Importance: High

OFFICIAL

Hi^{s 47F(1)}

Thanks again for your help in the last few weeks to help prepare Simon for Cabinet media questions.

Today, we have received two separate media enquiries on the NSC records and Iraq war, from The Age and the West Australian. The questions boil down to why the NSC records have not been released, who makes these decisions, and when they will be released.

I've attached a document with the list of questions and have begun inputting some suggested answers based on the talking points, but there is a lot of detail missing.

Are you able to help me fill in the blanks? Happy for you to provide some dot points and I can expand into responses.

While the response we send back will be embargoed until 1 January, it would be great to get this sorted as a matter of urgency – could you please provide responses by **COB Thursday 14/12**.

Happy to discuss this in a meeting if that's easier.

Many thanks,



Assistant Director, Communications & Media Access & Public Engagement Branch



t +61 02 6212 6248 m s 47F(1) es 47F(1) @naa.gov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

OFFICIAL

Media enquiries – 2003 Cabinet records and the National Security Committee of Cabinet s 47C(1) The Age Have NSC submissions previously been released with the overall Cabinet papers of a specific Are they treated differently to Cabinet submissions? If so, why, as the NSC, and other Cabinet committees, are part of the Cabinet process? What is the timeframe on the release of the NSC submissions/papers from 2003?

Can I apply to have the NSC papers released? Or, as Mr Lee suggested, they will not be released until the official history of the Iraq War is released?

Who is the final decision maker on whether a Cabinet submission is released with the annual Cabinet paper release?

s 47C(1)

Was consideration given to releasing the NSC/Iraq submissions with the 2003 general Cabinet paper release?

The West Australian

Why was the decision made not to release NSC papers regarding the Iraq war along with the rest of the 2003 cabinet papers? Why will they not be released until after the publication of the official history of the conflict?

Who made that decision? When?

How does this fit with the National Archives' stated mission of keeping Government records "so everyone can access evidence of government decisions and actions, making them transparent and accountable"?

s 47C(1)

Is there scope to reconsider this decision?

Does the Archives know when the official history will be published? How quickly after the publication will the relevant NSC papers be released?

Is it usual for records of NSC discussions to be routinely released once the 20-year embargo period lifts?

From: s 47F(1)

Sent: Tuesday, 19 December 2023 7:22 AM

To: s 47F(1)

Subject: FW: Media enquiry - Release of 2003 NSC cabinet papers - \$ 47F(1) The West Australian

[SEC=OFFICIAL]

Attachments: pmc12418_6-11-2020_14-57-12.pdf

OFFICIAL

And also please find out why we are receiving material if we do have these records.

OFFICIAL

From: S 47F(1)

Sent: Tuesday, December 19, 2023 7:15 AM

To: S 47F(1) @naa.gov.au>

Subject: FW: Media enquiry - Release of 2003 NSC cabinet papers - 547F(1), The West Australian

[SEC=OFFICIAL]

OFFICIAL

Morning

Can you please follow this up and see if NAA Holds these records.

Thanks

OFFICIAL

From: \$ 47F(1) @pmc.gov.au>
Sent: Monday, December 18, 2023 4:17 PM

To: S 47F(1) @naa.gov.au>

Cc: S 47F(1) @naa.gov.au>; Grant, Christina S 47F(1) @pmc.gov.au>; Cabinet Division -

Document Access < Document.Access.CabDiv@pmc.gov.au >

Subject: FW: Media enquiry - Release of 2003 NSC cabinet papers - 547F(1), The West Australian

[SEC=OFFICIAL]

OFFICIAL

Dear \$ 47F(1)

We have received the below enquiry from the media in relation to the 2003 Cabinet release.

According to our records, NSC material from 2003 was provided to the Archives on CD in or around 2020. We have file lists that appear to correspond with the attached despatch list. Are you able to confirm that the National Archives received NSC records from 2003? We will not provide the below media response until we have heard from you.

Kind regards



Director

Legal Information Integrity | Cabinet Division
Department of the Prime Minister and Cabinet

p. 02 6228 6802 | m. s 47F(1)

From: PMC Media < Media@pmc.gov.au >
Sent: Monday, 18 December 2023 3:03 PM
To: \$ 47F(1) @pmc.gov.au >

Cc: FOI - Cabinet Division < foi.cabinetdivision@pmc.gov.au >; Grant, Christina \$ 47F(1) @pmc.gov.au >; PMC

Media < Media @pmc.gov.au>

Subject: RE: Media enquiry - Release of 2003 NSC cabinet papers - \$ 47F(1) The West Australian [SEC=OFFICIAL]

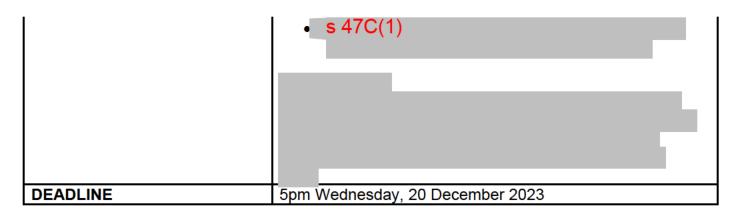
OFFICIAL

Hi again s 47F(1)

I've discussed this with the National Archives, however they have advised that this is the same journalist who asked them about the NSC records last week. As such, they would prefer not to accept this enquiry. Given this additional information, we believe we should provide a PM&C response, but very happy to discuss.

We've drafted a proposed response for your consideration below. Grateful if you can please review and seek relevant clearance. Once cleared, we will share with the PMO for their information, as well as with the National Archives.

	MEDIA ENQUIRY
JOURNALIST/OUTLET ENQUIRY	 S 47F(1) , The West Australian I have queries regarding the 2003 cabinet papers release for my story that will be embargoed to January 1. Does PM&C hold the papers and records of the national security committee of cabinet? Does PM&C proactively release NSC papers to the National Archives as with other cabinet documents? If not, why not? Who decides what is proactively released? Are the NSC papers subject to the same open access periods as other cabinet documents and
PROPOSED RESPONSE	 commonwealth records under the Archives Act? Has PM&C requested the 2003 NSC papers not be considered for open access release until after the publication of the official histories of the conflicts in Iraq and Afghanistan? If so, how is this not contrary to the provisions of the Archives Act?
PROPOSED RESPONSE	5470(1)





PM&C Media

Communications Branch Department of the Prime Minister and Cabinet p. (02) 6271 6039

e. media@pmc.gov.au | w. pmc.gov.au

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From: \$ 47F(1) @pmc.gov.au>
Sent: Monday, 18 December 2023 12:54 PM

To: PMC Media < Media@pmc.gov.au >

Cc: FOI - Cabinet Division < foi.cabinetdivision@pmc.gov.au >; Grant, Christina \$ 47F(1) @pmc.gov.au >

Subject: FW: Media enquiry - Release of 2003 NSC cabinet papers - \$ 47F(1) The West Australian

[SEC=OFFICIAL]

OFFICIAL



Thank you for your query. As mentioned, the National Archives is responsible for managing the release of the 2003 Cabinet documents, including media questions, and it would be appropriate to refer these questions to them.

Kind regards



Legal Information Integrity | Cabinet Division

Department of the Prime Minister and Cabinet

p. 02 6228 6802 | **s 47F(1)**

Ngunnawal Country, One National Circuit Barton ACT 2600 PO Box 6500 CANBERRA ACT 2600

e s 47F(1) @pmc.gov.au w: www.pmc.gov.au

From: PMC Media < Media@pmc.gov.au > Sent: Monday, 18 December 2023 12:39 PM

To: \$ 47F(1) @pmc.gov.au>; FOI - Cabinet Division < foi.cabinetdivision@pmc.gov.au>

Cc: PMC Media < Media@pmc.gov.au >

Subject: Media enquiry - Release of 2003 NSC cabinet papers - $\frac{547F(1)}{1}$ The West Australian [SEC=OFFICIAL]

OFFICIAL

Hi^{S 47F(1)} and team

I've sent you a message, but sending on the media enquiry we've received the below. I've also attached the responses the National Archives forwarded on to us last week.

Grateful if we could please have a chat about a proposed response if you're the right area for this one.

MEDIA ENQUIRY						
JOURNALIST/OUTLET	s 47F(1)	The West Australian				
ENQUIRY	I have querie my story that Does I nation: Does I Nation not, where the period	s regarding the 2003 cabinet papers release for will be embargoed to January 1. PM&C hold the papers and records of the al security committee of cabinet? PM&C proactively release NSC papers to the al Archives as with other cabinet documents? If ny not? Who decides what is proactively				
	 Has P consid publication Iraq are the presented 	M&C requested the 2003 NSC papers not be ered for open access release until after the ation of the official histories of the conflicts in Afghanistan? If so, how is this not contrary to ovisions of the Archives Act?				
PROPOSED RESPONSE	TBC					
DEADLINE	5pm Wednes	day, 20 December 2023				

Cheers



Senior Media Adviser

Public Affairs and Media | Communications Branch Department of the Prime Minister and Cabinet p. +61 2 6271 5942 | m. **S 47F(1)**

e. S 47F(1) @pmc.gov.au | w. www.pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600



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Department of the Prime Minister and Cabinet - Records and Information Management

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		77111
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_/		
s 47F	Printed Name Date/Time 6.11.202	0

Department of the Prime Minister and Cabinet - Records and Information Management

Receipt Acknowledgement

3056

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Signature	Printed Name	Date

From: s 47F(1)

Sent: Tuesday, 19 December 2023 7:30 AM

To: s 47F(1)

Cc: Grant, Christina; Cabinet Division - Document Access

Subject: RE: Media enquiry - Release of 2003 NSC cabinet papers - \$ 47F(1), The West Australian

[SEC=OFFICIAL]

OFFICIAL

Hi s 47F(1)

We will follow this up today. Access Examination does not accept material into the collection, that happens in a separate branch. $\pm 47C(1)$, $\pm 47F(1)$

There is usually set transfer forms that are completed by the agency transferring the material to NAA.

We will be in touch.

Regards

s 47F(1)

Note: This email is part of the email chain in Document 3

From: s 47F(1)

Sent: Wednesday, 20 December 2023 12:37 PM

To: s 47F(1)

Subject: RE: 2003 Cabinet Release [SEC=OFFICIAL]

Follow Up Flag: Follow up Flag Status: Completed

Hi^{s 47F(1)}

I will contact her this afternoon.

In short these documents are single items transferred as part of a larger series of cabinet papers. No series of NSC papers have been transferred so I'll touch base with her to confirm that. The cabinet team are not Records Managers and so they think individual items transferred as part of a larger series of cabinet records equates to a transfer from an NSC series – we've not transferred from NSC. Also, transfers does not have visibility of the titles transferred as part of the cabinet transfer....is the excel attachment cleared for email as the records remain closed until the 1st?

s 47F(1)



From: \$ 47F(1) @pmc.gov.au>
Sent: Wednesday, December 20, 2023 10:46 AM
To: \$ 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>; Grant, Christina \$ 47F(1) @pmc.gov.au>; Cabinet Division -

Document Access < Document. Access. CabDiv@pmc.gov.au>

Subject: 2003 Cabinet Release

Dear s 47F(1)

Further to our conversation yesterday, we have reviewed the materials provided to us by the NAA. We have highlighted in the attached spreadsheet NSC documents which are currently in the NAA's possession.

We have also separately reviewed the material held in the basement. We have identified several boxes from 2003 which have NAA barcodes and filing references, which we understand means that the documents have been

assessed and processed by NAA. We do not know why these boxes have not been picked up by the NAA, and would be grateful if you could please review your records. If it assists, the relevant \$ 47E(d)

We would be grateful for your advice.

Kind regards



Director

message from your computer system.

Legal Information Integrity | Cabinet Division Department of the Prime Minister and Cabinet p. 02 6228 6802 | m. s 47F(1)

Ngunnawal Country, One National Circuit Barton ACT 2600 PO Box 6500 CANBERRA ACT 2600

e. s 47F(1) @pmc.gov.au w: www.pmc.gov.au

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Series A14370 A14370	Barcode No 203026665 203026089	Control Symbol JH2003/3 JH2003/19	Title (1) Cabinet Decision JH03/0003/NS Cabinet Decision JH03/0019/CAB	Title (2) Reference copy of Consular Travel Advisory Campaign Bali Tragedy - memorial options	Title (3) Without Submission Without Submission	Extent 1 folio 2 folios	Contents Start Date 10/01/2003 3/02/2003	Contents End Date 10/01/2003 3/02/2003	Selected b
14370	203026668	JH2003/34 JH2003/76	Cabinet Decision JH03/0034/NS Cabinet Decision JH03/0076/CAB	Reference copy of Australia's National Security - A Defence Update International Unitisation Agreement for the Sunrise and	Without Submission Without Submission	1 folio 2 folios	18/02/2003	18/02/2003 3/03/2003	
14370	203026671	JH2003/96	Cabinet Decision JH03/0096/NS	Troubadour Petroleum Fields and Implementation of the Timor Sea Treaty Reference copy of Proposal for a Productivity Commission	Without Submission	1 folio	5/03/2003	5/03/2003	
				Review of the Naval Shipbuilding and Repair Sector Strategic Plan					
14370 14370 14370	203026149 32711245 203026179	JH2003/108 JH2003/124 JH2003/157	Cabinet Decision JH03/0108/ER Cabinet Decision JH03/0124/CAB Cabinet Decision JH03/0157/CAB	Defence Capability Plan Iraq authority for Australian Defence Force Military action Iraq - military operations	Without Submission Without Submission Without Submission	2 folios 6 folios 1 folio	19/03/2003 18/03/2003 1/04/2003	19/03/2003 18/03/2003 1/04/2003	
14370 14370	203026180 203026230	JH2003/158 JH2003/230	Cabinet Decision JH03/0158/CAB Cabinet Decision JH03/0230/CAB	Severe Acute Respiratory Syndrome Branding of Australian Government Organisations and	Without Submission Without Submission	1 folio 2 folios	1/04/2003 10/06/2003	1/04/2003 10/06/2003	
14370	203026682	JH2003/252	Cabinet Decision JH03/0252/NS	Reference copy of Replacement Patrol Boats Reference copy of Counter Torreriem Overses Responses	Without Submission	1 folio	25/06/2003	25/06/2003	
14370 14370	203026683	JH2003/253 JH2003/263	Cabinet Decision JH03/0253/NS Cabinet Decision JH03/0263/CAB	Reference copy of Counter-Terrorism Overseas Response Group Australia-China free trade agreement scoping study	Without Submission Without Submission	1 folio 1 folio	25/06/2003 22/07/2003	25/06/2003 22/07/2003	
14370 14370	203026687 203026275	JH2003/288 JH2003/317	Cabinet Decision JH03/0288/NS Cabinet Decision JH03/0317/CAB	Reference copy of David Hicks - update on discussions in Washington Export of Live Animals	Without Submission Without Submission	1 folio	29/07/2003 11/08/2003	29/07/2003 11/08/2003	
14370 14370	203026281 203026283	JH2003/327 JH2003/329	Cabinet Decision JH03/0327/CAB Cabinet Decision JH03/0329/CAB	Replacement Patrol Boat Project Slim Dusty Centre	Without Submission Without Submission	1 folio	26/08/2003 30/09/2003	26/08/2003 30/09/2003	
14370	203026696	JH2003/391	Cabinet Decision JH03/0391/NS	Reference copy of Visit to Canberra by the President of the United States George W Bush - Aviation security	Without Submission	1 folio	15/10/2003	15/10/2003	
14370	203026371	JH2003/459	Cabinet Decision JH03/0459/SM	arrangements Senior Ministers' Review for 2004-2005 Budget - Australian Security Intelligence Organisation	Without Submission	2 folios	10/12/2003	10/12/2003	
14370	203026374	JH2003/462 JH2003/468	Cabinet Decision JH03/0462/SM Cabinet Decision JH03/0468/SM	Senior Ministers' Review for 2004-2005 Budget - Defence Portfolio Senior Ministers' Review for 2004-2005 Budget - Foreign	Without Submission Without Submission	5 folios 2 folios	10/12/2003	10/12/2003	
14370	203026254	JH2003/280	Cabinet Decision JH03/280/CAB	Affairs and Trade Portfolio Solomon Islands - Regional Assistance Mission	Without Submission	1 folio	22/07/2003	22/07/2003	
14370	203026667 203026170	JH2003/23 JH2003/148	Cabinet Memorandum JH03/0023 Second Amended Cabinet Memorandum JH03/0148	Reference copy of Sale of Defence Russell Offices Incentive arrangements for Defence property sales	Decision JH03/0023/NS Decisions JH03/0148/ER and JH03/0148/ER/2 Decisions JH03/0450/FR and JH03/0450/CAR/0	18 folios	27/02/2003 28/03/2003	5/03/2003 10/04/2003	
.14370	203026172 32711249 203026242	JH2003/150 JH2003/160 JH2003/256	Cabinet Memorandum JH03/0150 Cabinet Memorandum JH03/0160 Cabinet Memorandum JH03/0256	Reforms to Defence's Budgeting and Business Processes Fuel excise - immediate issues and reform options Lessons learned from the response to the Bali bombings	Decisions JH03/0150/ER and JH03/0150/CAB/2 Decisions JH03/0160/E and JH03/0160/AH/2 Decision JH03/0256/CAB	28 folios 74 folios 15 folios	31/03/2003 7/04/2003 16/07/2003	15/04/2003 10/04/2003 22/07/2003	
14370	203026266	JH2003/294	Cabinet Memorandum JH03/0294	Fuel Excise Reform - Overview	Decisions JH03/0294/E, JH03/0294/CAB/2, JH03/0294/E/3 and JH03/0294/CAB/4	25 folios	7/08/2003	15/09/2003	
14370	203026279 203026699	JH2003/324 JH2003/425	Cabinet Memorandum JH03/0324 Cabinet Memorandum JH03/0425	Future arrangements for Australian Shipping Reference copy of Protection of Timor Sea oil and gas infrastructure	Decision JH03/0324/CAB Decision JH03/0425/NSC	21 folios 17 folios	21/08/2003 27/11/2003	26/08/2003 26/11/2003	
14370	203026363	JH2003/450	Cabinet Memorandum JH03/0450	Independent Assessment of Australian Government Air Travel	Decision JH03/0450/CAB	24 folios	8/12/2003	10/12/2003	
14370	203026083 203026094	JH2003/12 JH2003/31	Cabinet Submission JH03/0012 Cabinet Submission JH03/0031	Foreign and Trade Policy White Paper Christmas Island Permanent Immigration Reception and Processing Centre (IRPC) - Supplementary Submission	Decision JH03/0012/CAB Decision JH03/0031/CAB	29 folios 25 folios	29/01/2003 13/02/2003	3/02/2003 18/02/2003	
.14370 .14370	203026105 203026130	JH2003/51 JH2003/81	Cabinet Submission JH03/0051 Cabinet Submission JH03/0081	Australia-United States Free Trade Agreement Country of Origin Labelling of Food	Decision JH03/0051/CAB Decision JH03/0081/CAB	50 folios 15 folios	26/02/2003 10/03/2003	3/03/2003 19/03/2003	
A14370 A14370	32711238 203026143	JH2003/85 JH2003/99	Cabinet Submission JH03/0085 Cabinet Submission JH03/0099	2003-2004 Budget - Defence Portfolio Budget Submission Proposed New Defence Outcome, Output and Program	Decisions JH03/0085/ER, JH03/0085/ER/2 and JH03/0085/CAB/3 Decisions JH03/0099/ER and JH03/0099/CAB/2	2.5cm 33 folios	7/03/2003	15/04/2003 15/04/2003	
A14370 A14370	203026143	JH2003/99 JH2003/117	Cabinet Submission JH03/0099 Cabinet Submission JH03/0117	Structure Reference copy of Bougainville - withdrawal of Australia's	Decisions JH03/0099/ER and JH03/0099/CAB/2 Decision JH03/0117/NS	15 folios	21/03/2003	25/03/2003	
\14370	203026159	JH2003/120/1	Cabinet Submission JH03/0120	participation in the Peace Monitoring Group Higher Education Reforms	Decisions JH03/0120/ER, JH03/0120/ER/2, JH03/0120/ER/3, JH03/0120/ER/4 and JH03/0120/CAB/5	250 folios	22/03/2003	15/04/2003	
A14370	203026677	JH2003/204	Cabinet Submission JH03/0204 First Amended	Reference copy of Papua New Guinea - release of further financial assistance to the PNGDF (PNG Defence Force)	Decision JH03/0204/NS	19 folios	26/05/2003	28/05/2003	
A14370 A14370	203026220 203026238	JH2003/221/1 JH2003/247	Cabinet Submission JH03/0221 Cabinet Submission JH03/0247	Reform Program Air Passenger Ticket Levy Australia-United States Free Trade Agreement (AUSTFA) -	Decision JH03/0221/CAB Decisions JH03/0247/CAB and JH03/0247/CAB/2	21 folios 16 folios	4/06/2003 20/06/2003	10/06/2003 28/08/2003	
A14370	203026684	JH2003/265	Cabinet Submission JH03/0265	Market Access Reference copy of Project Air 5333 (Vigilare) replacement of Air Defence systems		13 folios		29/07/2003	
\14370	203026685	JH2003/271	Cabinet Submission JH03/0271	Reference copy of Joint Project 2008 Phase 3E - Military Satellite Communications (MILSATCOM) Ground	Decision JH03/0271/NS	12 folios	29/07/2003	29/07/2003	
\14370 \14370	203026269 203026276	JH2003/297 JH2003/318	Cabinet Submission JH03/0297 Cabinet Submission JH03/0318	Infrastructure Commonwealth preparations for Rugby World Cup 2003 Combating trafficking in persons - Whole of Government	Decision JH03/0297/CAB Decision JH03/0318/CAB	18 folios 28 folios	22/08/2003 21/08/2003	8/09/2003 26/08/2003	
A14370	203026270	JH2003/319	Cabinet Submission JH03/0319	Strategy Reference copy of Update on critical issues associated with	Decision JH03/0319/NS	18 folios	21/08/2003	21/08/2003	
A14370	203026691	JH2003/320	Cabinet Submission JH03/0320	the Collins Class submarines and the Australian Submarine Corporation Reference copy of Report into the Review of Defence	Decision JH03/0320/NS	37 folios	17/09/2003	17/09/2003	
A14370	203026692	JH2003/360	Cabinet Submission JH03/0360 First Amended	Procurement Reference copy of Establishment of a National Threat	Decision JH03/0360/NS	21 folios	15/10/2003	15/10/2003	
A14370	203026694	JH2003/387	Cabinet Submission JH03/0387	Assessment Centre Reference copy of Bougainville - Future Australian engagement	Decision JH03/0387/NS	15 folios	30/10/2003	30/10/2003	
414370 414370	203026697 203026698	JH2003/423 JH2003/424	Cabinet Submission JH03/0423 Cabinet Submission JH03/0424	Reference copy of Pacific Governance Reference copy of Papua New Guinea (PNG) - More interventionist approach - Implementation	Decision JH03/0423/NSC Decision JH03/0424/NSC	45 folios 56 folios	27/11/2003 27/11/2003	26/11/2003 26/11/2003	
A14370	203026700	JH2003/431	Cabinet Submission JH03/0431	Reference copy of Review of the Counter-Terrorism Overseas Response Group	Decision JH03/0431/NSC	16 folios	27/11/2003	26/11/2003	
A14370 A14370	203026088	JH2003/18 JH2003/56	Cabinet Decision JH03/0018/CAB Cabinet Decision JH03/0056/CAB	Workplace Relations Amendment (Political Affiliation) Bill 2002 Strategic Presentation - Economic Policy	Without Submission Without Submission	1 folio 3 folios	3/02/2003 24/02/2003	3/02/2003	
A14370 A14370	203026108 203026110	JH2003/57 JH2003/59	Cabinet Decision JH03/0057/CAB Cabinet Decision JH03/0059/CAB	Strategic Presentation - National Defence and Security Strategic Presentation - Sustainable Environment	Without Submission Without Submission	2 folios 3 folios	24/02/2003 24/02/2003	24/02/2003 24/02/2003	
414370 414370	203026113 203026119	JH2003/62 JH2003/68	Cabinet Decision JH03/0062/CAB Cabinet Decision JH03/0068/CAB	Strategic Presentation - Energy Policy National inquiry into bushfire prevention and mitigation	Without Submission Decision JH03/0068/CAB	3 folios 1 folio	24/02/2003 3/03/2003	24/02/2003 3/03/2003	
A14370 A14370	203026122 203026141	JH2003/71 JH2003/93/2	Cabinet Decision JH03/0071/CAB Cabinet Decision JH03/0093/CAB/2 Cabinet Decision JH03/0430/CAB	Cross-Media arrangements Australia-Thailand Free Trade Agreement	Without Submission Without Submission	3 folios 1 folio	3/03/2003 26/08/2003	3/03/2003 26/08/2003	
A14370 A14370	203026153 203026198	JH2003/130 JH2003/181	Cabinet Decision JH03/0130/CAB Cabinet Decision JH03/0181/CAB	A New Strategy for Community Care Proposed Restructure of the Aboriginal and Torres Strait Islander Commission	Without Submission Without Submission	1 folio 2 folios	24/03/2003 15/04/2003	24-Mar 15/04/2003	
A14370 A14370	203026199 203026200	JH2003/183 JH2003/184	Cabinet Decision JH03/0183/CAB Cabinet Decision JH03/0184/CAB	HIH Royal Commission Proposed Merger of the Australian Bureau of Agricultural and	Without Submission Without Submission	2 folios 1 folio	15/04/2003 10/06/2003	15/04/2003 10/06/2003	
A14370	203026202	JH2003/186	Cabinet Decision JH03/0186/MIN	Resource Economics and the Bureau of Rural Sciences Governor-General - Provision in Letters Patent for Standing	Without Submission	1 folio	12/05/2003	12/05/2003	
\14370	203026209	JH2003/197	Cabinet Decision JH03/0197/CAB	Aside Revitalised Strategy to Progress the Government's	Without Submission	3 folios	12/05/2003	12/05/2003	
A14370 A14370	203026678 203026226	JH2003/217 JH2003/226	Cabinet Decision JH03/0217/NS Cabinet Decision JH03/0226/CAB	Superannuation Agenda Reference copy of Hizballah National Counter-Terrorism Plan	Without Submission Without Submission	1 folio	28/05/2003 10/06/2003	28/05/2003 10/06/2003	
A14370	203026235	JH2003/243	Cabinet Decision JH03/0243/CAB	Request for legal assistance - Attorney-General and the Minister for Immigration and Multicultural and Indigenous	Without Submission	2 folios	23/06/2003	23/06/2003	
A14370	203026258	JH2003/284	Cabinet Decision JH03/0284/CAB	Affairs Proposed Terms of Reference for a Possible Productivity Commission Review of Housing Affordability	Without Submission	2 folios	29/07/2003	29/07/2003	
\14370 	203026259	JH2003/285 JH2003/311	Cabinet Decision JH03/0285/CAB Cabinet Decision JH03/0311/NS	Australia-United States of America Free Trade Agreement Negotiations Reference copy of Pacific Regional Policing Initiative (PRPI)	Without Submission Without Submission	1 folio	11/08/2003	11/08/2003 21/08/2003	
A14370	203026315	JH2003/378	Cabinet Decision JH03/0378/CAB	proposal Manufacture of Generic Pharmaceuticals	Without Submission	2 folios	9/10/2003	9/10/2003	
A14370 S 34(2)	203026695	JH2003/388	Cabinet Decision JH03/0388/NS	Reference copy of Papua New Guinea (PNG) - update	Without Submission	2 folios	30/10/2003	30/10/2003	
A14370 A14370 A14370	203026335 203026338 203026368	JH2003/408 JH2003/411 JH2003/456	Cabinet Decision JH03/0408/CAB Cabinet Decision JH03/0411/M Cabinet Decision JH03/0456/SM	Listing of Terrorist Organisations A Fairer Medicare Senior Minister' Review for 2004-2005 Budget - Overview	Without Submission Without Submission Without Submission	1 folio 9 folios 2 folios	3/11/2003 5/11/2003 10/12/2003	3/11/2003 5/11/2003 10/12/2003	
A14370 A14370 A14370	203026391 203026095	JH2003/481 JH2003/32	Cabinet Decision JH03/0481/CAB Cabinet Decisions JH03/0032/CAB, JH03/0032/CAB/2 and	Review of pricing arrangements in Residential Aged Care	Without Submission Without Submission Without Submission	2 folios 4 folios	15/12/2003 15/12/2003 18/02/2003	15/12/2003 15/12/2003 26/08/2003	
A14370	203026104	JH2003/50/2	JH03/0032/CAB/2 Cabinet Decisions JH03/0050/SE/3 and JH03/0050/CAB/4	Queensland land clearing - proposals	Without Submission	6 folios	14/05/2003	10/06/2003	
A14370 A14370	203026123 203026135 203026137	JH2003/72 JH2003/87 JH2003/89	Cabinet Decisions JH03/0072/SE and JH03/0072/CAB/2 Cabinet Decisions JH03/0087/E and JH03/0087/CAB/2 Cabinet Decisions JH03/0089/E and JH03/0089/CAB/2	Presentation - The Living Murray Australian Energy Policy - An Overview Commonwealth position on the Energy Markets	Without Submission Without Submission Without Submission	6 folios 6 folios 6 folios	4/03/2003 6/03/2003 6/03/2003	19/03/2003 19/03/2003 19/03/2003	
A14370 A14370 A14370	203026137 203026160 203026201	JH2003/89 JH2003/120/2 JH2003/185	Cabinet Decisions JH03/0089/E and JH03/0089/CAB/2 Cabinet Decisions JH03/0120/M/6 and JH03/0120/CAB/7 Cabinet Decisions JH03/0185/CAB and JH03/0185/CAB/2	Higher Education Reforms Poss ble Amendments to Cross-Media Legislation	Without Submission Without Submission Without Submission	7 folios 3 folios	27/11/2003 10/06/2003	19/03/2003 4/12/2003 26/06/2003	
14370	203026274	JH2003/316	Cabinet Decisions JH03/0316/CAB, JH03/0316/CAB/2 and JH03/0316/CAB/3	Aviation Security and Assessment of the Adequacy and Appropriateness of Australia's Aviation Security Policy	Without Submission	5 folios	11/08/2003	1/12/2003	
A14370	203026301	JH2003/352	Cabinet Decisions JH03/0352/CAB and JH03/0352/CAB/2	Settings Terrorism-related offences - Australia's extradition arrangements	Without Submission	4 folios	15/09/2003	22/03/2004	
A14370	203026308	JH2003/359	Cabinet Decisions JH03/0359/CAB, JH03/0359/CAB/2, JH03/0359/CAB/3, JH03/0359/CAB/4 and	Live Sheep Exports - alleged feed contamination	Without Submission	7 folios	23/09/2003	1/12/2003	
34(2) A14370	203026358	JH2003/445	JH03/0359/CAB/5 Cabinet Decisions JH03/0445/CAB, JH03/0445/CAB/2 and	Australia-United States of America Free Trade Agreement -	Without Submission	6 folios	1/12/2003	9/02/2004	
A14370	203026101	JH2003/39	JH03/0445/CAB/3 Cabinet Memorandum JH03/0039	update Development of a Forward Strategy on Climate Change -	Decisions JH03/0039/SE and JH03/0039/CAB/2	26 folios	26/02/2003	19/03/2003	
A14370	203026121	JH2003/70	Cabinet Memorandum JH03/0070	Progress Report Sustainable Environment Committee of Cabinet - indicative business for 2003	Decisions JH03/0070/SE and JH03/0070/CAB/2	9 folios	27/02/2003	19/03/2003	
A14370 A14370	32711247 203026164	JH2003/135 JH2003/138	Cabinet Memorandum JH03/0135 Cabinet Memorandum JH03/0138	Rationalising Commonwealth and State Responsibilities for Specific Purpose Payments (SPPs) Financial issues concerning superannuation arrangements for	Decisions JH03/0135/ER and JH03/0135/CAB/2 or Decisions JH03/0138/ER and JH03/0138/CAB/2	31 folios 40 folios	26/03/2003 26/03/2003	15/04/2003 15/04/2003	
	203026189	JH2003/168	Cabinet Memorandum JH03/0168	Commonwealth civilian employees Energy Task Force - Key decisions workplan and timetable	Decisions JH03/0168/E and JH03/0168/CAB/2	19 folios	4/04/2003	15/04/2003	
A14370 A14370	32711251 203026211	JH2003/199 JH2003/201	Cabinet Memorandum JH03/0199 Cabinet Memorandum JH03/0201	National Water Initiatives The Living Murray Initiative	Decisions JH03/0199/SE and JH03/0199/CAB/2 Decisions JH03/0201/SE and JH03/0201/CAB/2	54 folios 15 folios	9/05/2003 9/05/2003	10/06/2003 10/06/2003	
A14370 A14370	203026263 203026268 203026285	JH2003/291 JH2003/296	Cabinet Memorandum JH03/0291 Cabinet Memorandum JH03/0296 Cabinet Memorandum JH03/0332	Australian Energy Security Fuel Excise Reform - environment issues Sustainable Regions Programme Undate	Decisions JH03/0291/E and JH03/0291/CAB/2 No Decision Decision JH03/0332/CAB	45 folios 35 folios	7/08/2003 7/08/2003	18/08/2003 7/08/2003	
414370 414370	203026285 203026299	JH2003/332 JH2003/350	Cabinet Memorandum JH03/0332 Cabinet Memorandum JH03/0350	Sustainable Regions Programme Update Regional Programmes Report and the National Regional Evaluation Framework	Decision JH03/0332/CAB Decision JH03/0350/CAB	38 folios 37 folios	1/09/2003 16/09/2003	15/09/2003 30/09/2003	

A14370	203026324	JH2003/397	Cabinet Memorandum JH03/0397	Progress with the National Water Initiative and Funding to Address Water Overallocation in the Murray-Darling Basin	Decision JH03/0397/CAB	18 folios	30/10/2003	11/11/2003
A14370 A14370	203026325	JH2003/398 JH2003/403	Cabinet Memorandum JH03/0398 Cabinet Memorandum JH03/0403	Queensland Land Clearing Proposal Excise Reform - Handling strategy	Decisions JH03/0398/CAB, JH03/0398/CAB/2, JH03/0398/SE/3 and JH03/0398/CAB/4 Decisions JH03/0403/CAB and JH03/0403/CAB/2	62 folios 44 folios	31/10/2003	8/03/2004
A14370 A14370	203026331	JH2003/404 JH2003/406/1	Cabinet Memorandum JH03/0404 Cabinet Memorandum JH03/0406	Fuel Excise Reform - Environment measures Downstream Petroleum Overview	No Decision Decision JH03/0406/CAB	44 folios 30 folios	4/11/2003 31/10/2003	4/11/2003
A14370 A14370	32711263 203026077	JH2003/437 JH2003/6	Cabinet Memorandum JH03/0437 Cabinet Submission JH03/0006	Small Business and Regulation National Strategic Framework for Aboriginal and Torres Strait	Decision JH03/0437/CAB Decision JH03/0006/CAB	77 folios 0.25cm	26/11/2003 17/01/2003	1/12/2003 3/02/2003
A14370	203026078	JH2003/7	Cabinet Submission JH03/0007 First Amended	Islander Health Regional Telecommunications Inquiry - Further Submission	Decisions JH03/0007/CAB, JH03/0007/CAB/2 and	160 folios	4/06/2003	10/06/2003
A14370	203026079	JH2003/8	Cabinet Submission JH03/0008	Telecommunications Universal Service Obligation arrangements	JH03/0007/CAB/3 Decisions JH03/0008/CAB and JH03/0008/CAB/2	67 folios	29/01/2003	15/04/2003
A14370 A14370	203026081 203026082	JH2003/10 JH2003/11	Cabinet Submission JH03/0010 Cabinet Submission JH03/0011	Singapore-Australia Free Trade Agreement Commonwealth's position in the 2003 review of award wages	Decision JH03/0010/CAB Decision JH03/0011/CAB	56 folios 19 folios	21/01/2003 29/01/2003	3/02/2003 3/02/2003
A14370 A14370	203026092 203026093	JH2003/29 JH2003/30	Cabinet Submission JH03/0029 Cabinet Submission JH03/0030	Higher Education Reforms Options to contain Future Private Health Insurance Premium	Decision JH03/0029/CAB Decision JH03/0030/CAB	118 folios 67 folios	13/02/2003 12/02/2003	18/02/2003 18/02/2003
A14370	203026099	JH2003/37	Cabinet Submission JH03/0037	increases - final response 2003-2004 Budget - Australian security capability and	Decisions JH03/0037/ER, JH03/0037/ER/2,	25 folios	19/03/2003	15/04/2003
A14370	203026103	JH2003/50/1	Cabinet Submission JH03/0050	arrangements - Cross Portfolio Budget Submission Queensland land clearing - Commonwealth negotiating position	JH03/0037/ER/3, JH03/0037/ER/4 and JH03/0037/CAB/5 Decisions JH03/0050/SE and JH03/0050/CAB/2	28 folios	27/02/2003	19/03/2003
A14370 A14370	203026120 203026670	JH2003/69 JH2003/74	Cabinet Submission JH03/0069 Cabinet Submission JH03/0074	Australia-Japan Trade and Economic Consultations Reference copy of Australia's protective security response in	Decision JH03/0069/CAB Decision JH03/0074/NS	21 folios 26 folios	3/03/2003 24/04/2003	19/03/2003 29/04/2003
A14370	203026133	JH2003/84	Cabinet Submission JH03/0084	the new security environment 2003-2004 Budget - Immigration and Multicultural and	Decisions JH03/0084/ER, JH03/0084/ER/2, JH03/0084/ER/3	112 folios	10/03/2003	15/04/2003
A14370	203026138	JH2003/90	Cabinet Submission JH03/0090 First Amended	Indigenous Affairs Portfolio Budget Submission 2003-2004 Budget - Foreign Affairs and Trade Portfolio Budget Submission	and JH03/0084/ER/4 Decisions JH03/0090/ER, JH03/0090/ER/2, JH03/0090/ER/3 AND JH03/0090/CAB/4	79 folios	10/03/2003	15/04/2003
A14370 A14370	203026140 32711240	JH2003/93/1 JH2003/97	Cabinet Submission JH03/0093 Cabinet Submission JH03/0097	Australia-Thailand Free Trade Agreement 2003-2004 Budget - Family and Community Services	Decision JH03/0093/CAB Decisions JH03/0097/ER, JH03/0097/ER/2,	36 folios 186 folios	10/03/2003 10/03/2003	24/03/2003 15/04/2003
A14370	32711241	JH2003/100	Cabinet Submission JH03/0100	Portfolio Budget Submission National Illicit Drug Strategy - 'Tough on Drugs' - Next Phase	JH03/0097/ER/3, JH03/0097/ER/4, JH03/0097/ER/5 and JH03/0097/CAB/6 Decisions JH03/0100/ER, JH03/0100/ER/2, JH03/0100/ER/3	124 folios	13/09/2003	15/04/2003
A14370	203026144	JH2003/101	Cabinet Submission JH03/0101	World Trade Organization (WTO) - Doha Negotiations -	and JH03/0100/CAB/4 Decision JH03/0101/CAB	29 folios	13/03/2003	19/03/2003
A14370	203026145	JH2003/102	Cabinet Submission JH03/0102	Australia's Approach 2003-2004 Budget - Transport and Regional Services Portfolio Budget Submission	Decisions JH03/0102/ER, JH03/0102/ER/2, JH03/0102/ER/3 and JH03/0102/CAB/4	103 folios	13/03/2003	15/04/2003
A14370 A14370	203026146 203026147	JH2003/103 JH2003/104	Cabinet Submission JH03/0103 Cabinet Submission JH03/0104	2003-2004 Humanitarian Program 2003-2004 Migration (Non Humanitarian) Program	Decision JH03/0103/CAB Decision JH03/0104/CAB	32 folios 45 folios	14/03/2003 19/03/2003	24/03/2003 24/03/2003
A14370	203026150 32711244	JH2003/109 JH2003/110	Cabinet Submission JH03/0109 First Amended Cabinet Submission JH03/0110	Commonwealth support for Vocational Education and Training Ethanol labelling and limits in petrol	Decisions JH03/0109/ER, JH03/0109/ER/2 and JH03/0109/CAB/3 Decision JH03/0110/CAB	50 folios 19 folios	20/03/2003	15/04/2003 24/03/2003
A14370 A14370	203026674	JH2003/110 JH2003/113	Cabinet Submission JH03/0113 First Amended	Reference copy of Air Security Officers and Counter-Terrorist First Response	Decision JH03/0113/NS	33 folios	20/03/2003	25/03/2003
A14370	203026154	JH2003/131	Cabinet Submission JH03/0131	2003-2004 Budget - Treasury Portfolio Budget Submission	Decisions JH03/0131/ER, JH03/0131/ER/2 and JH03/0131/CAB/3	47 folios	24/03/2003	15/04/2003
A14370 A14370	32711246 203026168	JH2003/134 JH2003/144	Cabinet Submission JH03/0134 Cabinet Submission JH03/0144	2003-2004 Budget - Report on Discretionary Grants Finalisation of Government's position on 2003-2008 Australian Health Care Agreements	Decisions JH03/0134/ER and JH03/0134/CAB/2 Decisions JH03/0144/CAB, JH03/0144/CAB/2 and JH03/0144/CAB/3	282 folios 34 folios	25/03/2003 27/03/2003	15/04/2003 18/08/2003
A14370	203026169	JH2003/145	Cabinet Submission JH03/0145	Government response to the Final Report of the Royal Commission into the Building and Construction Industry	Decision JH03/0145/CAB	46 folios	27/03/2003	1/04/2003
A14370 A14370	32711248 203026173	JH2003/147 JH2003/151	Cabinet Submission JH03/0147 Cabinet Submission JH03/0151	Strategy for the sale of Three Sydney Basin Airports Financial needs of the Health Insurance Commission for 2003	Decision JH03/0147/CAB Decisions JH03/0151/ER and JH03/0151/CAB/2	55 folios 53 folios	27/03/2003 31/03/2003	1/04/2003 15/04/2003
A14370	203026191	JH2003/171	Cabinet Submission JH03/0171	2004 and beyond Mining Technology Services Action Agenda - Strategic Leaders report to Government	Decision JH03/0171/CAB	71 folios	11/04/2003	12/05/2003
A14370	203026203	JH2003/187	Cabinet Submission JH03/0187	Review of Settlement Services for Migrants and Humanitarian Entrants		46 folios	23/04/2003	12/05/2003
A14370	203026207	JH2003/195 JH2003/196	Cabinet Submission JH03/0195 Cabinet Submission JH03/0196	Strategy for Managing Australia's Response to Climate Change Issues over the Short and Long Term National Biodiversity Conservation Priorities	Decisions JH03/0195/SE and JH03/0195/CAB/2 Decisions JH03/0196/SE, JH03/0196/CAB/2,	85 folios 43 folios	8/05/2003 8/05/2003	10/06/2003 29/07/2003
A14370	203026676	JH2003/202	Cabinet Submission JH03/0202	Reference copy of Bougainville - successor to the Peace	JH03/0196/SE/3 and JH03/0196/CAB/4 Decision JH03/0202/NS	15 folios	26/05/2003	28/05/2003
A14370 A14370	203026212	JH2003/208 JH2003/209	Cabinet Submission JH03/0208 Cabinet Submission JH03/0209	Monitoring Group Identity fraud Institutional arrangements for Regulation of	Decision JH03/0208/CAB Decision JH03/0209/CAB	39 folios 40 folios	2/06/2003 23/05/2003	16/06/2003 10/06/2003
A14370	32711252	JH2003/212	Cabinet Submission JH03/0212	Telecommunications and Broadcasting Draft Declaration on the Rights of Indigenous Peoples	Decision JH03/0212/CAB	52 folios	30/05/2003	10/06/2003
A14370 A14370	203026223 203026224	JH2003/223 JH2003/224	Cabinet Submission JH03/0223 Cabinet Submission JH03/0224	Development of a National Energy Market Offshore Processing Centres - arrangements with Nauru and	Decision JH03/0223/CAB Decision JH03/0224/CAB	37 folios 21 folios	4/06/2003 11/06/2003	10/06/2003 16/06/2003
A14370	203026227	JH2003/227	Cabinet Submission JH03/0227	Papua New Guinea (PNG) Recommendations arising from the Med bank Private Limited scoping study	Decision JH03/0227/CAB	44 folios	10/06/2003	16/06/2003
A14370	203026679	JH2003/236	Cabinet Submission JH03/0236	Reference copy of Implications of the post-conflict situation in Iraq for Australia's migration and refugee programmes		14 folios	25/06/2003	25/06/2003
A14370 A14370	203026241 32711254	JH2003/254 JH2003/255	Cabinet Submission JH03/0254 Cabinet Submission JH03/0255	2003-08 Commonwealth State Housing Agreement - Endorsement of the Agreement Government response to recommendations of the HIH Royal	Decision JH03/0254/CAB Decision JH03/0255/CAB	39 folios 24 folios	30/06/2003 9/07/2003	15/07/2003 15/07/2003
A 4 4 0 7 0	000000040	1110000/057	Oakin at Oakusia siara III 100/0057	Commission Report into the failure of the HIH Insurance	Desiries HI00/00F7/OAD	OC folios	47/07/0000	00/07/0000
A14370 A14370	203026243	JH2003/257 JH2003/258	Cabinet Submission JH03/0257 Cabinet Submission JH03/0258	Royal Commission into the Building and Construction Industry - Legislation and related matters Climate Change Forward Strategy - preferred strategic	Decision JH03/0257/CAB Decisions JH03/0258/SE, JH03/0258/CAB/2,	96 folios 76 folios	17/07/2003	22/07/2003 8/09/2003
A14370	203026245	JH2003/259	Cabinet Submission JH03/0259 Second Amended	approach to emissions management Royal Commission into the Building and Construction	JH03/0258/SE/3 and JH03/0258/CAB/4 Decision JH03/0259/CAB	38 folios	21/07/2003	22/07/2003
A14370	203026247	JH2003/261	Cabinet Submission JH03/0261	Industry - Changes to the National Building Code Royal Commission into the Building and Construction Industry - response to Treasury Portfolio related	Decision JH03/0261/CAB	29 folios	17/07/2003	22/07/2003
A14370	203026248	JH2003/262/1	Cabinet Submission JH03/0262	recommendations Long term strategy for the Biofuels Sector	Decision JH03/0262/CAB	57 folios	17/07/2003	22/07/2003
A14370 A14370	203026686	JH2003/272 JH2003/277	Cabinet Submission JH03/0272 Corrigendum Cabinet Submission JH03/0277	Reference copy of The Defence Integrated Distribution System (DIDS) Project - Tender evaluation outcome Development of a National Energy Market	Decision JH03/0272/NS Decision JH03/0277/CAB	12 folios 51 folios	29/07/2003 25/07/2003	29/07/2003 29/07/2003
A14370 A14370	203026260 32711256	JH2003/286 JH2003/287	Cabinet Submission JH03/0286 First Amended Cabinet Submission JH03/0287	Reform of the Aboriginals Councils and Associations Act Proposal to restructure the HIH Claims Support Scheme	Decision JH03/0286/CAB Decision JH03/0287/CAB	34 folios 14 folios	28/10/2003 31/07/2003	11/11/2003 18/08/2003
A14370 A14370	203026267 203026688	JH2003/295 JH2003/302	Cabinet Submission JH03/0295 Cabinet Submission JH03/0302	Aerospace Industry Action Agenda Reference copy of Defence Science and Technology	Decision JH03/0295/CAB Decision JH03/0302/NS	147 folios 34 folios	11/08/2003 21/08/2003	26/08/2003 21/08/2003
A14370 A14370	203026273	JH2003/315 JH2003/325	Cabinet Submission JH03/0315 Cabinet Submission JH03/0325	Organisation (DSTO) Rationalisation Project Council of Australian Governments Meeting - August 2003 World Trade Organization (WTO) - Approach to the Fifth	Decision JH03/0315/CAB Decision JH03/0325/CAB	1cm 26 folios	8/08/2003 21/08/2003	11/08/2003 26/08/2003
A14370	32711258	JH2003/323	Cabinet Submission JH03/0333	Ministerial Conference in Mexico in September 2003 Social Security agreement between Australia and Greece -	Decisions JH03/0333/CAB, JH03/0333/CAB/2 and	24 folios	3/09/2003	20/07/2004
A14370	203026296	JH2003/345	Cabinet Submission JH03/0345	Further Submission Government response to the 2002 Reviews of the National	JH03/0333/CAB/3 Decision JH03/0345/CAB	82 folios	10/09/2003	15/09/2003
A14370	32711259	JH2003/347	Cabinet Submission JH03/0347	HIV/AIDS and Hepatitis C Strategies and Strategic Research Assessment of The National Research Priority	Decision JH03/0347/CAB	58 folios	10/11/2003	24/11/2003
A14370	203026300	JH2003/351	Cabinet Submission JH03/0351	Implementation Plans and Enhancements to the Framework	Decision IH03/0351/CAR	23 folios	16/09/2003	23/00/2003
A14370 A14370	203026300	JH2003/351 JH2003/353	Cabinet Submission JH03/0351 Cabinet Submission JH03/0353	Proposed new superannuation arrangements for Commonwealth Civilian Employees 2004-2005 Budget process	Decision JH03/0351/CAB Decision JH03/0353/CAB	23 folios 54 folios	18/09/2003	23/09/2003
A14370	203026306	JH2003/357	Cabinet Submission JH03/0357	Australian Government Specific Purpose Payment (SPP) for Schools for the 2005-2008 Quadrennium	Decision JH03/0357/CAB	45 folios	25/09/2003	30/09/2003
A14370	203026307	JH2003/358 JH2003/366	Cabinet Submission JH03/0358 Cabinet Submission JH03/0366	Specific Purpose Payments (SPPs) for Indigenous Education for the 2005-2008 Quadrennium Reference copy of Establishment of a Strategic Agreement for		44 folios 10 folios	25/09/2003 15/10/2003	30/09/2003
A14370	203026312	JH2003/375	Cabinet Submission JH03/0375	the Through Life Support of Collins Class Submarines Australia-United States Free Trade Agreement (AUSFTA) -	Decision JH03/0375/CAB	59 folios	3/10/2003	9/10/2003
A14370 A14370	203026313 203026314	JH2003/376 JH2003/377	Cabinet Submission JH03/0376 Cabinet Submission JH03/0377	Mandate Review Australia-Thailand Free Trade Agreement China - Trade and Economic Framework (TEF)	Decision JH03/0376/CAB Decision JH03/0377/CAB	71 folios 29 folios	3/10/2003 3/10/2003	9/10/2003 9/10/2003
A14370	203026317	JH2003/381	Cabinet Submission JH03/0381	Export Finance and Insurance Corporation (EFIC) - National Interest Account (NIA) Facility for Australian Exports to Iraq	Decision JH03/0381/CAB	32 folios	16/10/2003	22/10/2003
A14370	203026318	JH2003/382 JH2003/394	Cabinet Submission JH03/0382 Cabinet Submission JH03/0394	Pharmaceutical Benefits Scheme - Proposal for listing and extension to listing of six drugs on the PBS The Living Murray Initiative	Decision JH03/0382/CAB Decision JH03/0394/CAB	41 folios 34 folios	17/10/2003 30/10/2003	22/10/2003 11/11/2003
A14370	203026322	JH2003/395	Cabinet Submission JH03/0395	Commonwealth Support for Vocational Education and Training	Decisions JH03/0395/CAB and JH03/0395/CAB/2	49 folios	29/10/2003	1/12/2003
A14370 A14370	32711261 203026339	JH2003/400/1 JH2003/412	Cabinet Submission JH03/0400 Cabinet Submission JH03/0412	Response to Clarke Review of Veteran's Entitlements Reforms to Australia's Anti Money Laundering System	Decisions JH03/0400/CAB and JH03/0400/CAB/2 Decision JH03/0412/CAB	73 folios 66 folios	31/10/2003 10/11/2003	1/12/2003 1/12/2003
A14370 A14370	203026342	JH2003/415 JH2003/419	Cabinet Submission JH03/0415 Cabinet Submission JH03/0419	Delineation of the Outer Limit of Australia's Extended Continental Shelf Protection of Australia's Southern Ocean Waters and	Decision JH03/0415/CAB Decision JH03/0419/CAB	20 folios 21 folios	17/11/2003 20/11/2003	1/12/2003
A14370	203026345	JH2003/419 JH2003/420	Cabinet Submission JH03/0419 Cabinet Submission JH03/0420	Resources - A Review of the Options National Competition Policy - 2003-2004 Competition	Decision JH03/0420/CAB	29 folios	19/11/2003	24/11/2003
A14370	203026347	JH2003/421	Cabinet Submission JH03/0421	Payments to States and Territories Child Care Initiatives State-Specific and Regional Migration	Decision JH03/0421/CAB	1cm	26/11/2003	1/12/2003
A14370	203026359 s 34(2)	JH2003/446	Cabinet Submission JH03/0446	State-Specific and Regional Migration	Decision JH03/0446/CAB	68 folios	5/12/2003	10/12/2003
A14370 A14370	203026365 203026367	JH2003/453 JH2003/455	Cabinet Submission JH03/0453 Cabinet Submission JH03/0455	Working Age Payment Reform Resources Exploration Strategy	Decision JH03/0453/CAB Decisions JH03/0455/E and JH03/0455/CAB/2	37 folios 1cm	10/12/2003 10/12/2003	15/12/2003 1/03/2004
A14370 A14370	203026387 203026352	JH2003/475 JH2003/436	Cabinet Submission JH03/0475 Cabinet Submission JH03/436	Policy Response to Australia's Changing Demographics Climate Change Forward Strategy - Policy Framework	Decisions JH03/0475/CAB and JH03/0475/CAB/2 Decisions JH03/0436/SE and JH03/0436/CAB/2	2cm 41 folios	10/12/2003 27/11/2003	9/02/2004 8/03/2004
A14370	203026303 203026310	JH2003/354 JH2003/372	Cabinet Decision JH03/0354/CAB Cabinet Decision JH03/0372/CAB	Assistance for Soccer Centenary of Women's Suffrage	Without Submission Without Submission	3 folios 1 folio	23/09/2003 30/09/2003	23/09/2003 30/09/2003
A14370	203026357	JH2003/444 JH2003/15	Cabinet Decision JH03/0444/CAB Cabinet Decisions JH03/0015/CAB and JH03/0015/CAB/2	Youth Allowance debts Support for volunteers in emergency situations	Without Submission Without Submission	1 folio 3 folios	1/12/2003 4/02/2003	1/12/2003 3/03/2003
A14370 A14370 A14370	203026085	JH2003/169	Cabinet Memorandum JH03/0169	International Energy Agency (IEA) emergency oil measures	Decision JH03/0169/CAB	17 folios	9/04/2003	12/05/2003
A14370 A14370 A14370 A14370	203026085 203026190 203026222	JH2003/222	Cabinet Memorandum JH03/0222	and Australia's obligations Trade implications of Australia's Quarantine Regime	Decision JH03/0222/CAB	18 folios	4/06/2003	10/06/2003
A14370 A14370 A14370 A14370 A14370 A14370	203026190		Cabinet Memorandum JH03/0222 Cabinet Memorandum JH03/0246 Cabinet Memorandum JH03/0260	Trade implications of Australia's Quarantine Regime Innovation Investment Fund Progress Report Progress with a National Water Initiative	Decision JH03/0222/CAB Decision JH03/0246/CAB Decisions JH03/0260/SE and JH03/0260/CAB/2	18 folios 15 folios 29 folios	4/06/2003 27/06/2003 17/07/2003	10/06/2003 15/07/2003 29/07/2003
A14370 A14370 A14370 A14370 A14370 A14370 A14370 A14370	203026190 203026222 203026237 203026246 32711236	JH2003/222 JH2003/246 JH2003/260 JH2003/40	Cabinet Memorandum JH03/0246 Cabinet Memorandum JH03/0260 Cabinet Submission JH03/0040	Trade implications of Australia's Quarantine Regime Innovation Investment Fund Progress Report Progress with a National Water Initiative Government response to the Report of the Family Law Pathways Advisory Group - Out of the Maze	Decision JH03/0246/CAB Decisions JH03/0260/SE and JH03/0260/CAB/2 Decisions JH03/0040/CAB, JH03/0040/ER/2 and JH03/0040/CAB/3	15 folios 29 folios 53 folios	27/06/2003 17/07/2003 26/02/2003	15/07/2003 29/07/2003 15/04/2003
A14370 A14370 A14370 A14370 A14370 A14370 A14370	203026190 203026222 203026237 203026246	JH2003/222 JH2003/246 JH2003/260	Cabinet Memorandum JH03/0246 Cabinet Memorandum JH03/0260	Trade implications of Australia's Quarantine Regime Innovation Investment Fund Progress Report Progress with a National Water Initiative Government response to the Report of the Family Law	Decision JH03/0246/CAB Decisions JH03/0260/SE and JH03/0260/CAB/2 Decisions JH03/0040/CAB, JH03/0040/ER/2 and	15 folios 29 folios	27/06/2003 17/07/2003	15/07/2003 29/07/2003

A14370	203026184	JH2003/163	Cabinet Submission JH03/0163	Tax deductibility of course fees incurred under	Decision JH03/0163/AH	13 folios	7/04/2003	10/04/2003
A14370	203026204	JH2003/192	Cabinet Submission JH03/0192	Commonwealth Student Loan Schemes Tourism Green Paper - Medium to Long Term Strategy for	Decision JH03/0192/CAB	1.5cm	6/05/2003	12/05/2003
A14370	203026206	JH2003/194	Cabinet Submission JH03/0194	Tourism Ad Hoc Committee Meeting on a Convention on Protection	Decision JH03/0194/CAB	13 folios	7/05/2003	12/05/2003
714070	200020200	0112000/104	Cabinet Cabinission of 100/0104	and Promotion of the Rights and Dignity of Persons with	Decision of 100/0104/OAB	10 101103	770072000	12/00/2000
A14370	203026218	JH2003/219	Cabinet Submission JH03/0219	Disabilities Future arrangements for the supply of plasma products in	Decisions JH03/0219/CAB and JH03/0219/CAB/2	33 folios	3/06/2003	11/08/2003
A14370	203026225	JH2003/225	Cabinet Submission JH03/0225	Australia Measures to deal with spam (unsolicited electronic	Decision JH03/0225/CAB	57 folios	17/07/2003	22/07/2003
				messaging)				
A14370	203026261	JH2003/289	Cabinet Submission JH03/0289	Ratification of the Stockholm Convention on Persistent Organic Pollutants (POPS)	Decision JH03/0289/CAB	66 folios	4/08/2003	18/08/2003
A14370	203026284	JH2003/331	Cabinet Submission JH03/0331	Tough on Drugs in Sport	Decision JH03/0331/CAB	27 folios	29/08/2003	15/09/2003
A14370	32711260	JH2003/380	Cabinet Submission JH03/0380	Tourism White Paper - A Medium to Long Term Strategy for Australia's Tourism Industry	Decision JH03/0380/CAB	2cm	29/10/2003	11/11/2003
A14370	203026323	JH2003/396	Cabinet Submission JH03/0396	Great Barrier Reef Marine Park - Representative Areas	Decision JH03/0396/CAB	1.5cm	30/10/2003	11/11/2003
A14370	203026337	JH2003/410	Cabinet Submission JH03/0410	Programme Restaurant and Catering Industry Action Agenda	Decision JH03/0410/CAB	46 folios	7/11/2003	24/11/2003
A14370	203026340	JH2003/413	Cabinet Submission JH03/0413	New civil penalty regime to deter the promotion of Tax	Decision JH03/0413/CAB	26 folios	7/11/2003	1/12/2003
A14370	203026350	JH2003/434	Cabinet Submission JH03/0434	Avoidance and Tax Evasion Schemes Changes to Bankruptcy and Superannuation Laws to Limit	Decision JH03/0434/CAB	19 folios	25/11/2003	10/12/2003
				the Transfer of a Bankrupt's assets to Superannuation Funds				
A14370	203026111	JH2003/60	Cabinet Decision JH03/0060/CAB	Strategic Presentation - Demographic Change	Without Submission	4 folios	24/02/2003	24/02/2003
A14370	203026162	JH2003/136	Cabinet Decision JH03/0136/CAB	Air passenger ticket levy	Without Submission	1 folio	1/04/2003	1/04/2003
A14370	203026178	JH2003/156	Cabinet Decision JH03/0156/ER	Scoping Study into the Poss ble Sale of Defence Housing Authority Assets	Without Submission	1 folio	1/04/2003	1/04/2003
A14370	203026187	JH2003/166	Cabinet Decision JH03/0166/AH	Goods and Services Tax treatment of Languages other than	Without Submission	2 folios	10/04/2003	10/04/2003
A14370	203026197	JH2003/180	Cabinet Decision JH03/0180/CAB	English (LOTE) Courses East Timorese Asylum Seekers	Without Submission	1 folio	15/04/2003	15/04/2003
A14370	203026240	JH2003/249	Cabinet Decision JH03/0248/M	Queensland land clearing	Without Submission	2 folios	26/06/2003	26/06/2003
A14370	203026272	JH2003/314	Cabinet Decision JH03/0470/SM	Financial assistance to Bali bombing victims	Without Submission Without Submission	1 folio 2 folios	11/08/2003	11/08/2003 10/12/2003
A14370	203026389	JH2003/479	Cabinet Decision JH03/0479/SM	Senior Ministers' Review for 2004-2005 Budget - Climate Change Forward Strategy	Without Submission	2 IOIIOS	10/12/2003	
	203026390	JH2003/480	Cabinet Decision JH03/0480/CAB	National Initiative to Combat Sexual Assault and Partnership	Without Submission	1 folio	16/12/2003	16/12/2003
A14370	203026221	JH2003/221/2	Cabinet Decisions JH03/0221/CAB/2 and JH03/0221/CAB/3	against Domestic Violence Air Passenger Ticket Levy	Without Submission	2 folios	11/11/2003	24/11/2003
A14270	202026222	IH2002/222	Cabinet Designer IH02/0222/CAB and IH02/0222/CAB/2	Does ble inquiry into child quetody arrangements in the event	Without Submission	2 folios	16/06/2002	23/06/2003
A14370	203026232	JH2003/232	Cabinet Decisions JH03/0232/CAB and JH03/0232/CAB/2	Poss ble inquiry into child custody arrangements in the event of family separation		3 folios	16/06/2003	23/06/2003
A14370 A14370	203026277 203026097	JH2003/322 JH2003/35	Cabinet Decisions JH03/0322/CAB and JH03/0322/CAB/2 Cabinet Submission JH03/0035 First Amended	Exceptional Circumstances Assistance for Pig Producers Parental access to Medicare information of children 12 years	Without Submission Decision JH03/0035/CAB	3 folios	11/08/2003 4/03/2003	15/09/2003 19/03/2003
A14370	203026097		Cabinet Submission 3703/0035 First Amended	and over		22 folios		
A14370	203026672	JH2003/111	Cabinet Submission JH03/0111	Reference copy of Protection of classified information in criminal proceedings	Decision JH03/0111/NS	19 folios	20/03/2003	25/03/2003
A14370	203026270	JH2003/312	Cabinet Submission JH03/0312	Melbourne 2006 Commonwealth Games - Policies and	Decision JH03/0312/CAB	19 folios	13/08/2003	18/08/2003
A14370	203026297	JH2003/346	Cabinet Submission JH03/0346	Principles for Provision of Commonwealth Security Services Establishment of a Postal Industry Ombudsman	Decision JH03/0346/CAB	27 folios	15/09/2003	30/09/2003
A14370	203026362	JH2003/449	Cabinet Submission JH03/0449	National Workers' Compensation and Occupational Health	Decision JH03/0449/CAB	25 folios	5/12/2003	10/12/2003
A 1 4 2 7 0	202026266	JH2003/454	Cabinet Submission JH03/0454	and Safety Frameworks Marine Protected Areas and Displaced Fishing	No Decision	OF folion	10/12/2003	10/12/2003
A14370 A14370	203026366 203026351	JH2003/434 JH2003/435	Cabinet Submission JH03/435	Amendments to the Bankruptcy Act 1966	Decision JH03/0435/CAB	25 folios 13 folios	25/11/2003	10/12/2003
A14370	203026231	JH2003/231	Cabinet Decision JH03/0231/CAB	Australia's participation in the 2005 World Exposition in Aichi,		2 folios	23/06/2003	23/06/2003
A14370	203026257	JH2003/283	Cabinet Decision JH03/0283/CAB	Japan Australia-United States Free Trade Agreement - Import Risk	Without Submission	1 folio	11/08/2003	11/08/2003
7114070				Analysis for Pigmeat				
	203026373	JH2003/461	Cabinet Decision JH03/0461/SM	Senior Ministers' Review for 2004-2005 Budget - Me bourne 2006 Commonwealth Games	Without Submission	1 folio	10/12/2003	10/12/2003
A14370	203026377	JH2003/465	Cabinet Decision JH03/0465/SM	Senior Ministers' Review for 2004-2005 Budget - Environmen	t Without Submission	4 folios	10/12/2003	10/12/2003
A14370	203026233	JH2003/233	Cabinet Memorandum JH03/0233 First Amended	and Heritage Portfolio Options for the national low level radioactive waste repository	Decision JH03/0233/CAB	42 folios	13/06/2003	16/06/2003
				, ,				
A14370	203026236	JH2003/244	Cabinet Memorandum JH03/0244	Draft Parliamentary Programme for week 5 (23 to 26 June 2003) and a variation to the 2003 Winter Legislation	Decision JH03/0244/PB	12 folios	20/06/2003	23/06/2003
A 1 4 2 7 0	203026253	JH2003/278	Cabinet Memorandum JH03/0278	Programme Issues for Non-Government Schools Funding - 2005 to 2008	Decision IH02/0279/CAP	16 folios	24/07/2003	29/07/2003
A14370 A14370	203026253	JH2003/278 JH2003/75	Cabinet Memorandum JH03/0278 Cabinet Submission JH03/0075	2003-2004 Budget - Environment and Heritage Portfolio	Decisions JH03/0075/ER, JH03/0075/ER/2,	16 folios 84 folios	12/03/2003	15/04/2003
				Budget Submission	JH03/0075/ER/3, JH03/0075/ER/4 and JH03/0075/CAB/5			
A14370	203026295	JH2003/344	Cabinet Submission JH03/0344	Implementation of a Mandatory National Water Efficiency Labelling and Standards Scheme	Decision JH03/0344/CAB	40 folios	24/09/2003	30/09/2003
A14370	32711262	JH2003/416	Cabinet Submission JH03/0416	Regulating Therapeutic Products in Australia and New	Decision JH03/0416/CAB	1cm	18/11/2003	1/12/2003
A14370	203026343	JH2003/417	Cabinet Submission JH03/0417	Zealand Future Textile, Clothing and Footwear (TCF) assistance	Decision JH03/0417/CAB	1cm	19/11/2003	24/11/2003
				arrangements				
A14370 A14370	203026344 203026086	JH2003/418 JH2003/16	Cabinet Submission JH03/0418 Cabinet Decision JH03/0016/CAB	Government response to the Review of Settlement Services Report of the Independent Review of Veteran's Entitlements	Decisions JH03/0418/ER and JH03/0418/CAB/2 Without Submission	1cm 2 folios	21/11/2003 3/02/2003	10/12/2003 3/02/2003
A14370	203026186	JH2003/165	Cabinet Decision JH03/0165/AH	Medical Expenses Offset - dogs for the guidance or	Without Submission	1 folio	10/04/2003	10/04/2003
				assistance of the hearing impaired and other disabled individuals				
A14370	203026188	JH2003/167	Cabinet Decision JH03/0167/AH	Medicare Levy low income thresholds	Without Submission	2 folios	10/04/2003	10/04/2003
A14370	203026249	JH2003/262/2	Cabinet Decision JH03/0262/CAB/2	Report on 350 million litre production target for biofuels	Without Submission	1 folio	16/12/2003	16/12/2003
A14370 A14370	203026251 203026228	JH2003/264 JH2003/228	Cabinet Decision JH03/0264/CAB Cabinet Decisions JH03/0228/CAB and JH03/0228/CAB/2	Government air travel - use of smaller aircraft Australian Magnesium Corporation - Stanwell Magnesium	Without Submission Without Submission	2 folios 2 folios	22/07/2003 10/06/2003	22/07/2003 15/07/2003
				Project				
A14370 A14370	203026320 203026139	JH2003/384 JH2003/92	Cabinet Decisions JH03/0384/CAB and JH03/0384/CAB/2 Cabinet Memorandum JH03/0092	Medical Indemnity Policy Review Export Finance and Insurance Corporation (EFIC) - National	Without Submission Decision JH03/0092/CAB	10 folios 26 folios	3/11/2003 10/03/2003	16/12/2003 24/03/2003
7.17070	200020109	0.12000/32	Cabinot Monorandani di 100/0082	Interest Account (NIA) - Exposure and Risk Management	2 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3	20 101103	10/00/2000	2-110012000
A14370	203026192	JH2003/172	Cabinet Memorandum JH03/0172	Report Handling Strategy for the Funding of Science and Innovation	Decision JH03/0172/CAB	31 folios	11/04/2003	15/04/2003
				Post 2005-2006 - Backing Australia's Ability				
A14370	203026239	JH2003/248	Cabinet Memorandum JH03/0248	Short and Medium Term issues facing the Biofuels Sector	Decisions JH03/0248/CAB, JH03/0248/CAB/2 and JH03/0248/CAB/3	52 folios	19/06/2003	15/09/2003
A14370	32711234	JH2003/4	Cabinet Submission JH03/0004	Reform of the Federal Merits Review Tr bunal System	Decision JH03/0004/CAB	24 folios	17/01/2003	3/02/2003
A14370	203026098	JH2003/36	Cabinet Submission JH03/0036	Affordability of Medical Services under the Medicare Benefits Schedule - A New Policy Approach	Decisions JH03/0036/CAB, JH03/0036/CAB/2 and JH03/0036/CAB/3	104 folios	26/02/2003	15/04/2003
A14370	203026669	JH2003/41	Cabinet Submission JH03/0041	Reference copy of International Maritime Organisation -	Decision JH03/0041/NS	23 folios	28/02/2003	5/03/2003
A14370	203026673	JH2003/112	Cabinet Submission JH03/0112	implementation of measures to enhance maritime security Reference copy of Carriage of Foreign Air Security Officers	Decision JH03/0112/NS	14 folios	20/03/2003	25/03/2003
7.17070	203020073	0112000/112	Capillot Capilliogion of 100/0 (12	to/from Australia and overseas destinations for Australian Air	2000001 01100/01 12/1NO	17 101105	20/00/2000	20/00/2000
A14370	203026158	JH2003/119	Cabinet Submission JH03/0119	Security Officers Employee Share Ownership	Decision JH03/0119/CAB	44 folios	19/03/2003	24/03/2003
A14370	203026194	JH2003/174	Cabinet Submission JH03/0174	Government response to the Report on the Review of the	Decision JH03/0174/CAB	68 folios	10/04/2003	15/04/2003
A14370	32711255	JH2003/276	Cabinet Submission JH03/0276	Competition Provisions of the Trade Practices Act Regional Business - A Plan for Action	Decision JH03/0276/CAB	86 folios	23/07/2003	29/07/2003
A14370 A14370	203026262	JH2003/276 JH2003/290	Cabinet Submission JH03/0276 Cabinet Submission JH03/0290	Regional Business - A Plan for Action Ratification of the Rotterdam Convention on the Prior	Decision JH03/0290/CAB	60 folios	4/08/2003	18/08/2003
				Informed Consent (PIC) Procedure				
A14370	203026294	JH2003/343	Cabinet Submission JH03/0343	Framework Convention on Tobacco Control and Future Agenda	Decision JH03/0343/CAB	20 folios	8/09/2003	23/09/2003
4.4070	203026348	JH2003/422	Cabinet Submission JH03/0422	The National Consumer and Financial Literacy Strategy	Decision JH03/0422/CAB	46 folios	9/12/2003	15/12/2003
A14370	203020340	0.12000, 122						•

From: s 47F(1)

Sent: Wednesday, 20 December 2023 12:49 PM

To: S 47F(1)

Subject: RE: 2003 Cabinet Release [SEC=OFFICIAL]

Follow Up Flag: Follow up Flag Status: Completed

Thanks – we've not loaded those barcodes listed below to RS and I understand everything they proposed was delivered – if it wasn't we'd know as there would be missing containers/records. Additionally, I understand that they arranged delivery of the last transfer and we did not pick up.

Will keep you posted,

s 47F(1)

From: \$ 47F(1) @naa.gov.au>
Sent: Wednesday, December 20, 2023 12:45 PM
To: \$ 47F(1) @naa.gov.au>
Subject: RE: 2003 Cabinet Release [SEC=OFFICIAL]

OFFICIAL

Thanks for the update. $\pm 47C(1)$

The spreadsheet

is fine to be emailed.

Note: The remaining emails in this chain are the emails in Document 5.

From: s 47F(1)

Sent: Tuesday, 19 December 2023 10:49 AM

To: s 47F(1)

Cc: Grant, Christina; Cabinet Division - Document Access; **S** 47F(1)

Subject: FW: Media enquiry - Release of 2003 NSC cabinet papers - \$ 47F(1), The West Australian

[SEC=OFFICIAL]

Attachments: pmc12418_6-11-2020_14-57-12.pdf

OFFICIAL

Hi s 47F(1)

Advice below from our Collection Management team. It looks like we do not have any NSC records.

 $s \frac{47F(1)}{m}$ would be the best contact if you have any other questions around this.

Regards



From: S 47F(1) @naa.gov.au>
Sent: Tuesday, December 19, 2023 10:05 AM

To: \$ 47F(1) @naa.gov.au>

Cc: s 47F(1) @naa.gov.au>

Subject: RE: Media enquiry - Release of 2003 NSC cabinet papers - \$ 47F(1) The West Australian [SEC=OFFICIAL]

His 47F(1)

The attached PDF relates to the transfer of Howard Cabinet files not National Security Committee of Cabinet papers.

The Transfer was into:

A14370 – Howard Ministries – Cabinet Submissions, Memoranda and Minutes (decisions), annual single number series with 'JH' prefix

A14371 - Howard Ministries - Cabinet files, annual single number series with 'JH' prefix

s 47E(d)

We did not transfer any National Security Committee records and these are still in Prime Minister and Cabinets custody.

It also may be worth ensuring $\frac{47F(1)}{100}$ has visibility of this request as she and her team are coordinating responses to other media requests associated with the 2003 release project.

Hope the above helps,



Note: The first emails in this chain are the emails dated 18.12.2023 in Document 3.

s 22(1), s 47F(1)

Good morning all

Following a discussion with PMC last night, we have offered to send some staff over today to help them look through the records they have onsite. 5 47F(1) is organising this.

The DG has also recommended we do a thorough triple check that we definitely do not have the records in question. I understand Reference will need to do a check and \$47F(1), team can assist in reviewing any records.

S 47F(1) Cc'ing you for visibility. I don't think you need to do anything at this stage but do jump in if I'm wrong.

Thanks s 47F(1)

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```
From: $ 47F(1)

@naa.gov.au> on behalf of Media < Media@naa.gov.au>

Sent: Thursday, December 21, 2023 3:31 pm

To: PMC Media < Media@pmc.gov.au>

Cc: $ 47F(1)

@pmc.gov.au>; Media < Media@naa.gov.au>

Subject: FW: Urgent for NAA review - PMC media response - The West Australian $ 47F(1)

[SEC=OFFICIAL]
```

Good afternoon s 47F(1)

Please find attached National Archives' talking points relating to the 2003 Cabinet release.

Some of these were pre-prepared for interviews on the day while others have been developed based on questions being asked in the lead up to 1 January.





Director Communications, Marketing, Partnerships & Events Access & Public Engagement Branch



t +61 2 6212 6249 m s 47F(1) es 47F(1) @naa.gov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

From: S 47F(1) @naa.gov.au > On Behalf Of Media

Sent: Thursday, December 21, 2023 12:02 PM

To: PMC Media < Media@pmc.gov.au > Cc: \$ 47F(1) @pmc.gov.au >

Subject: RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

Hi s 47F(1)

Please see our proposed additions in yellow below.



I understand S 47F(1) from PM&C has also been liaising with our access examination, collections and records teams on this.

Our talking points will follow soon.



From: PMC Media < Media@pmc.gov.au > Sent: Thursday, December 21, 2023 8:31 AM

To: Media < Media@naa.gov.au >

Cc: PMC Media < Media@pmc.gov.au >; \$ 47F(1) @pmc.gov.au >

Subject: RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) SEC=OFFICIAL]

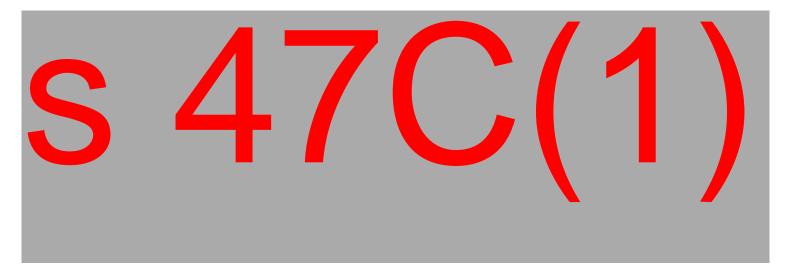
Good morning s 47F(1)

We've not yet provided the response to the journalist.

To be clear, our response doesn't make that statement, which you may have taken from my email last night.

Proposed response copied again below.

When you have a moment, could you please share your media positioning/talking points on the 2003 release? This will be useful background ahead of any meeting we have on messaging.



Kind regards,

s 47F(1)

Director | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

p. (02) 6271 5864 m. **s 47F(1)**

e. S 47F(1) @pmc.gov.au | www.dpmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: \$ 47F(1) @naa.gov.au> On Behalf Of Media

Sent: Thursday, 21 December 2023 8:27 AM To: PMC Media < Media@pmc.gov.au>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

Importance: High

Good morning s 47F(1)

s 47C(1)

Thanks **47F(1)**

From: PMC Media < Media@pmc.gov.au>

Sent: Wednesday, December 20, 2023 6:58 PM

To: Media < Media@naa.gov.au >; \$ 47F(1) @naa.gov.au >

Cc: S 47F(1) @pmc.gov.au>; Grant, Christina S 47F(1) @pmc.gov.au>; PMC Media

<<u>Media@pmc.gov.au</u>>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian S 47F(1) [SEC=OFFICIAL]

```
Hi <sup>s 47F(1)</sup>
```

Thanks for the prompt reply.

I'll let you know once we've issued the response to the journalist.

I agree the meeting would be useful to ensure we're providing clear information on the 2003 release.

Please let me know if/when you'd like to schedule.

Kind regards,

s 47F(1)

```
From: $ 47F(1)

Sent: Wednesday, 20 December 2023 6:46 PM

To: PMC Media < Media@pmc.gov.au >; $ 47F(1)

Cc: $ 47F(1)

@pmc.gov.au >; PMC Media < Media@pmc.gov.au >; Grant, Christina

$ 47F(1)

@pmc.gov.au >

Subject: Po: Urgent for NAA review - PMC media response - The West Australian $ 47F(1)

[Section 1]
```

Subject: Re: Urgent for NAA review - PMC media response - The West Australian $\frac{$47F(1)}{}$) [SEC=OFFICIAL]

Hi s 47F(1)

Your media response is fine and I will speak with the relevant people in the morning to see whether a meeting to discuss further would still be useful. s 47C(1)

Thanks **s 47F(1)**

Get Outlook for iOS

```
From: PMC Media < Media@pmc.gov.au > Sent: Wednesday, December 20, 2023 6:35 pm
```

To: Media < Media@naa.gov.au>; \$ 47F(1) @naa.gov.au>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian S 47F(1) [SEC=OFFICIAL]

Hi^{s 47F(1)}

NSC records were included in the Cabinet transfer to NAA, as NSC is a committee of Cabinet.

Records not included in the transfer would meet section 33 exemptions.

On this basis, I understand our proposed media response to be accurate.

Can you please advise if NAA is comfortable with us progressing tonight?

If there are further concerns about the proposed, I recommend a quick meeting in the morning with key stakeholders from PMC and NAA so we can resolve our public position.

Christina Grant (Assistant Secretary Cabinet Information and Governance) and I would attend from PMC.

Can you please advise who we should invite in addition to yourself? Would 9:30am suit?

Kind regards,

s 47F(1)

Director | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

p. (02) 6271 5864 m. **S 47F(1)**

e.S 47F(1) @pmc.gov.au | www.dpmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: S 47F(1)

@naa.gov.au> On Behalf Of Media

Sent: Wednesday, 20 December 2023 5:04 PM

To: Media < Media@naa.gov.au >; PMC Media < Media@pmc.gov.au >; \$ 47F(1)

@naa.gov.au>

Cc: S 47F(1) @pmc.gov.au>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

Hi ^{s 47F(1)}

I have now received clarification from our collection operations team.

Where the NSC submits a paper to Cabinet, these are captured as part of the Cabinet transfer as they are considered records of Cabinet. This is why there may be some NSC papers within the list of Cabinet records.

NSC records associated with decisions made outside of Cabinet would not be included. We have not transferred into an NSC series and do not have any transfer documentation that correlates to any such a transfer.

The media is showing strong interest in some of the decisions the NSC made that did not go to Cabinet, and as I have outlined above, these are not in National Archives' custody as they were not captured as records of Cabinet.

I hope this assists.



A/g Assistant Director-General Access & Public Engagement Branch



t +61 2 6212 6249 m s 47F(1)
es 47F(1) @naa.gov.au
Kings Avenue, Parkes ACT
PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

From: \$ 47F(1) @naa.gov.au> On Behalf Of Media

Sent: Wednesday, December 20, 2023 4:28 PM

To: PMC Media <Media@pmc.gov.au>; Media <Media@naa.gov.au>; \$ 47F(1) @naa.gov.au>

Cc: S 47F(1) @pmc.gov.au>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

OFFICIAL

Hi s 47F(1)

We are working on this and will come back to you as soon as possible.

I am just waiting for the clarification from our collection operations team.

s 47F(1)

From: PMC Media < Media@pmc.gov.au>

Sent: Wednesday, December 20, 2023 3:35 PM

To: Media < Media@naa.gov.au >; \$ 47F(1) @naa.gov.au >

Cc: PMC Media < Media@pmc.gov.au >; \$ 47F(1) @pmc.gov.au >

Subject: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

Importance: High

OFFICIAL

Good afternoon \$ 47F(1) and team,

PMC Media has prepared the following response to questions from *The West Australian* $\stackrel{\text{S}}{=}$ 47F(1) about the release of 2003 Cabinet papers.

We'd appreciate your review of this by no later than 4:15pm today so we can meet the journalist's deadline of COB.

The first two points provided on background have been drawn from the NAA website.

s 47C(1)

s 47C(1), s 47F(1)

If you have any questions, please give me a call.

Kind regards,

s 47F(1)

Director | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet p. (02) 6271 5864 m. S 47F(1)

e. S 47F(1) @pmc.gov.au | www.dpmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

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32711235	VOLUME 167	Unknown	03/02/2003	19/03/2003	21766
32711236	VOLUME 168	Unknown	26/02/2003	15/04/2003	21766
32711237	VOLUME 169	Unknown	07/03/2003	15/04/2003	21766
32711238	VOLUME 170	Unknown	07/03/2003	15/04/2003	21766
32711239	VOLUME 171	Unknown	11/03/2003	26/08/2003	21766
32711240	VOLUME 172	Unknown	10/03/2003	15/04/2003	21766
32711241	VOLUME 173	Unknown	13/03/2003	13/09/2004	21766
32711242	VOLUME 174	Unknown	25/03/2003	16/04/2003	21766
32711243	VOLUME 175	Unknown	20/03/2003	16/04/2003	21766
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32711252	VOLUME 184	Unknown	30/05/2003	24/06/2003	21766
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32711254	VOLUME 186	Unknown	09/07/2003	23/07/2003	21766
32711255	VOLUME 187	Unknown	23/07/2003	12/11/2003	21766
32711256	VOLUME 188	Unknown	31/07/2003	08/08/2003	21766
32711257	VOLUME 189	Unknown	08/08/2003	15/09/2003	21766
32711258	VOLUME 190	Unknown	03/09/2003	30/09/2003	21766
32711259	VOLUME 191	Unknown	12/092003	25/11/2003	21766
32711260	VOLUME 192	Unknown	29/10/2003	03/11/2003	21766
32711261	VOLUME 193	Unknown	24/11/2003	02/12/2003	21766
32711262	VOLUME 194	Unknown	19/11/2003	09/03/2004	21766
32711263	VOLUME 195	Unknown	01/12/2003	11/12/2003	21766
32711264	VOLUME 196	Unknown	10/12/2003	16/12/2003	21766
32711265	VOLUME 197	Unknown	27/01/2004	17/02/2004	21766
32711266	VOLUME 198	Unknown	23/02/2004	15/04/2004	21766
32711267	VOLUME 199	Unknown	12/03/2004	15/04/2004	21766
32711268	VOLUME 200	Unknown	11/03/2004	16/04/2004	21766
32711269	VOLUME 201	Unknown	19/03/2004	16/04/2004	21766

•						
)	32711270	VOLUME 202	Unknown	29/03/2004	16/04/2004	21766
	32711271	VOLUME 203	Unknown	16/04/2004	10/03/2004	21766
	32711272	VOLUME 204	Unknown	08/03/2004	16/04/2004	21766
	32711273	VOLUME 205	Unknown	03/03/2004	10/03/2004	21766
	32711274	VOLUME 206	Unknown	05/03/2004	14/09/2004	21766
	32711275	VOLUME 207	Unknown	23/03/2004	25/03/2004	21766
	32711276	VOLUME 208	Unknown	19/03/2004	30/03/2004	21766
	32711277	VOLUME 209	Unknown	24/03/2004	05/04/2004	21766
	32711278	VOLUME 210	Unknown	29/03/2004	01/04/2004	21766
	32711279	VOLUME 211	Unknown	14/04/2004	16/04/2004	21766
	32711280	VOLUME 212	Unknown	14/04/2004	23/04/2004	21766
	32711281	VOLUME 213	Unknown	16/04/2004	22/06/2004	21766
	32711282	VOLUME 214	Unknown	24/05/2004	16/06/2004	21766
	32711283	VOLUME 215	Unknown	16/06/2004	29/06/2004	21766
	32711284	VOLUME 216	Unknown	22/06/2004	15/07/2004	21766
	32711285	VOLUME 217	Unknown	21/07/2004	31/08/2004	21766
	32711286	VOLUME 218	Unknown	26/10/2004	15/11/2004	21766
	32711287	VOLUME 219	Unknown	10/11/2004	09/12/2004	21766
	32711288	VOLUME 220	Unknown	22/11/2004	07/12/2004	21766
	32711289	VOLUME 221	Unknown	22/11/2004	07/12/2004	21766
	32711290	VOLUME 222	Unknown	03/12/2004	14/12/2005	21766



Transfer proposal & approval (TPA)

Transfer re	_	Date submitted		RkS No	R122112021 (2020/2972)
Series number	A14371	Series title	Howard Govern Cabinet-in-Conf		abinet Files

Agency details

Transferring agency	Department o	f the Prime Minister and Cabinet
Commonwealth Agency (CA) number (if known)	CA 1401	
Portfolio department		
Your reference number		
	Name	s 47F(1)
Contact officer	Title	Adviser
Contact officer	Phone	02 6271 6220
	Email	s 47F(1) @pmc.gov.au

Transfer proposal cleared for submission (Agency executive officer)

[Required before proposal sent to NAA].

Title	Name	Date	Ref
Assistant Secretary	Paul Hupalo	09 November 2020	

NAA transfer approval (NAA use only)

Title	Name	Approval Date	RkS Ref
Director, Collection Operations	s 47F(1)		

Transfer Details (Agency to complete)

Please complete a separate TPA for:

- · each group of records (each series) proposed for transfer; and
- each protective marking within that series

The TPA guidelines will help you complete this form and the accompanying item list. To be eligible for transfer, records must usually match to a Retain as National Archives RNA class in a post-2000.

Current records authority issued by the Archives.

NB: This form includes digital check boxes - double click in the check boxes and a check form field box appears — change the default value from 'not checked' to 'checked' and click on OK

	1. Information security and access considerations			
a)Item lists must be unclassified for email submission	Please confirm that item lists accompanying this transfer proposal are unclassified or have been declassified. Yes (If no please contact the Agency Service Centre before going any further with your transfer proposal)			
	Yes (in next column digitally check the reason why) NB: If you tick yes we will contact you prict to transfer approval for agency permission for this release.	or Information Publication Scheme(IPS)		
	Current security Markings (October 2018 - onwards)	Legacy security markings		
	Unofficial (non-Govt. Exception to Transfer Policy)	Non-Govt. Exception to Transfer Policy		
	☐ Official	Unclassified		
b)Are the records in the public domain and suitable for public release now?	Official - Sensitive	Unclassified with sensitivities- X-IN-CONFIDENCE RESTRICTED FOUO (For official Use Only) Sensitive Sensitive: Personal Sensitive: Legal		
	Protected	☐ Protected		
		Sensitive: Cabinet (Cabinet-in-confidence)		
	Confidential (grand fathered until 2020)	☐ Confidential		
	Secret	Secret/Highly Protected		
	☐ Top Secret	Top Secret		

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	Sensitive Compartmented Information	Sensitive Compartmented Information				
	Other	Other				
	No (go to next question)					
c)Are the records suitable for immediate public	Yes (in next column digitally check the reason why) NB: If you tick yes we will contact you prict to transfer approval for agency confirmation.	sensitivities – see section 33 Archives Act				
release at the end of the closed period?	No (go to next question) N/A (already public as per 1b - please	No (go to next question) N/A (already public as per 1b - please go to next question)				
d)Are there any sensitivities in the records that may require exemption from public release under section 33 of the Archives Act 1983	details): Yes, records are suitable for declas resources to complete this process bef	ll current and may have ongoing exemptions to public				
e)Protective marking — records: (Digitally check the protective marking that applies — one box only) NB: Please provide a separate form for each classificatio n For further information see The Protective Security Policy Framework						

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2.Business use and records authority information			
a)Active business use must be completed before transfer		Please confirm active business use is over. Yes (If no please contact the Agency Service Centre before going any further with your transfer proposal)	
b)Future lending requirements		Will your agency need to after transferring? Yes. If yes, how No or unknown	frequently: <i>Unknown</i>
	3.Record form	nats	
a)Current location of records	Department of the Prime Mir	nister and Cabinet	
b)Are these records subject to a Section 64 (distributed custody) arrangement?	☐ Yes ☒ No		
b)Record formats NB: Each record format will need a separate item list (Digitally check all formats included in this transfer proposal) NB: Under the Digital Transition Policy all information created digitally by government agencies from 1 January 2016 is to be managed in digital formats with records created digitally from this date and eligible for transfer to the National Archives accepted in digital formats only. Digital text and photogral Digital text and photogral Digital text and photogral Digital audio-visual NB: Digital records on cd or or to external hard drive for transferring websites via this with records created digitally from this date and eligible for transfer to the National Archives accepted in digital formats only.		n paper files Nod should be migrated ensfer with us before form) f digital media enclosed dia enclosed in paper	Cartographic (Maps) Bound Volumes Index Cards Other (please identify)
4.Digital re	cords (Please answer all that app	ly - for physical records see s	ection 5)
a)Identify records online system or storage medium prior to export	-		
b)For digitised records_note specifications used: (Please refer to TPA guidelines or GRA 31 Condition 5 NAA specifications)	-		
c)Please confirm that digital records on optical media have been exported to		otical media have been ex ome other approach has beer	

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portable hard drive/usb t transfer	for				
d)Do you intend keeping unmodified/unedited co of the records transferre	ру				
5.Physical records					
Physical condition: Note the physical condition and any preservation issues. General condition: Good Other Please detail: Cabinet paper files. Good condition. Preservation issues: Mould Thermal paper Fragile Other Please detail:			ition.		
	6.Volur	ne of re	cords		
	on cd or dvd should be migrat ard drive for transfer)	ed to	Non-c	ligital	
Gb / Tb	Media type	No of Media	Shelf mtrs	Box type	No of boxes
			19.64	1	98

Series Details

7.New series					
a)Is this a new series registration?	☐Yes ☐Unsure ☒No (If yes or unsure, please complete the following fields; if no, go to existing series section)				
b)Series title (A brief summary sentence of the type of records included)					
c)Series description (A more detailed summary including for example: - types of agency business covered - significant events or persons covered - legislation specific to these records - sentencing information (to explain gaps) - changes in records format and when occurring - quantity remaining in agency custody - related series – nature of relationship					
d)Series accumulation date range (When the recordkeeping system used for these records commenced (and closed) if applicable)	Series raised		Series closed (if applicable)		

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8.Existing series (If not applicable, please go to next section)			
a) Existing series number. (CRS No) ¹	A14371 HOWARD Cabinet Files for period 1999-2007		
b) Is an update required to this series? - series title or series description may not adequately cover the records in this transfer - sentencing history, changes in records format and quantity remaining in agency custody	⊠Yes □No		
c) If yes, please provide updates here:	Period 2003-2004 Cabinet and Cabinet Committee meeting records including: submissions, minutes, under the line papers, reports and briefing. Series system of arrangement/control is in numeric numbers.		

9.New and existing series				
	Earliest	January 2003	Latest	December 2004
a) Contents date range for this transfer?				
b) Range of control symbols for this transfer?	From: JH03/0003/P1 To: JH04/9161/P1			
c)Please identify any records metadata or control records associated with the transfer. Eg TRIM or other EDRMS or business system metadata; Excel or other digital or non-digital registers.	CABNET			
d)Can this metadata be transferred now?	Yes (If the metadata needs to be exported as a separate record please submit a separate transfer proposal to cover them)			
	No, the metadata is still required for business use			
	Other or unsure (Please provide details):			
e)Anything else about the series?				

10.Series context				
a)Are there any other agencies that	Agency Name	CA Number	Date From	Date To
created, controlled or used these records?				
Total us.				

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 $^{^{}m 1}$ Commonwealth Records Series

b)Are there any previous or subsequent series	Series relationship (Check 1 box only for each entry)	CRS Number	Series title
that document the same business and are there any	✓ Previous Subsequent Related		A11116 HAWKE Cabinet Files
related series to this series?	☑Previous ☐Subsequent ☐Related		A11117 KEATING Cabinet Files
	☐Previous ☐Subsequent ☐ Related		A14370 HOWARD Cabinet Files (Black Folders)
c)Anything else you need to tell us about these records?			

NAA barcodes (insert more lines as required)

Box barcodes range (Non-
digital only)

(Please show any gaps in the sequential order of barcodes using the extra lines provided)

Barcode No Start	Barcode No End
B3343012	B3343041
B3343047	B3343068

Barcode No	Barcode No
Start	End
B3343072	B3343117

Item barcodes range
(Please show any gaps in the sequential order of barcodes using the extra lines provided)

Barcode No Start	Barcode No End
202904372	202904409
202904740	202904981
31472157	31472598
30698925	30699026

Barcode No Start	Barcode No End

Send details

Once completed, please send the following as attachments to an email that includes your agency email signature block to Transfers@naa.gov.au

- Transfer Proposal and Approval TPA in its current format (editable Word document)
- One (or more) of the following item lists as discussed with Archives:
 - Digital (except for audio-visual)
 - Non-digital (except for audio-visual and photographs)
 - o Digital audio-visual
 - O Non-digital audio-visual
 - O Non-digital photographs (including negatives)

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Please Note: The following page is for NAA use only

NAA assessment **ONLY**

Date Transfer Proposal Finalised			
Transfer Officer	s 47F(1)	Series No.	A14371
Contact No	X3490	Transfer Proposal Forms Received	Yes
State Office	National	Initiated by	Agency

Does the proposed transfer satisfy NAA transfer policy?	Yes
(Records are sentenced Retain as National Archives RNA under a records	
authority issued since 2000 and meet DC2020 digital transition policy)	
Provide other relevant information	Yes - Disposal Class 21766: Exception to transfer policy - Cabinet records sentenced under RDS s.492, class 1.1

Agency Access Issues (based on business need)			
Indicators	No: 2	Descriptive information Archives	withheld by the
	No:	Description:	
Iconic Status ²³		•	
Sentencing Checked by Transfer Officer and confirmed as accurate.	As above		RkS:
Confirmation of suitable repository space available.	Yes - Space reservation request: ARC0015057		RkS:

Transfer Resourcing

AGENCY has confirmed to undertake item and container boxing, barcoding, serialisation and item level description according to NAA standards.	Yes	RkS:
Is there a level of NAA non-standard resourcing required BEFORE transfer?	No	
Is there a level of NAA non-standard resourcing required AFTER transfer?	Yes - Description & Sen add AE cleared titles & Item List R122292021	_

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² R103232007 - MASTER - Cumulative register of Iconic Series for valuation and collection intake purposes (including 2012 exercise)

³ R754962009 – FINAL - Policy and procedures for managing the iconic classification for valuation purposes (approved 1 October 2009)

Transfer Officers' additional notes:

Your comments regarding this transfer:

TRN: 2021/00055899
TPN: 2021/00055901
ELM: 2021/00056825

Space reservation request: ARC0015057

98 x Type 1 containers equates to 19.64 NAA Shelf metres

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s 47E(d)_____

Barcode no	Control symbol	Title	Contents start date	Contents end date	Disposal class
202904372	JH03/0003/P1	Unknown	07/01/2003	10/01/2003	21766
202904373	JH03/0004/P1	Unknown	14/01/2003	14/07/2004	21766
202904374	JH03/0006/P1	Unknown	16/01/2003	03/02/2003	21766
202904375	JH03/0007/P1	Unknown	28/01/2003	17/04/2003	21766
202904376	JH03/0007/P2	Unknown	03/06/2003	27/06/2006	21766
202904377	JH03/0008/P1	Unknown	28/01/2003	17/04/2003	21766
202904378	JH03/0009/P1	Unknown	17/01/2003	20/03/2003	21766
202904379	JH03/0010/P1	Unknown	21/01/2003	18/03/2003	21766
202904380	JH03/0011/P1	Unknown	28/01/2003	03/02/2003	21766
202904381	JH03/0012/P1	Unknown	29/01/2003	05/02/2003	21766
202904382	JH03/0013/P1	Unknown	31/01/2003	03/02/2003	21766
202904383	JH03/0014/P1	Unknown	31/01/2003	12/05/2003	21766
202904384	JH03/0015/P1	Unknown	30/01/2003	05/03/2003	21766
202904385	JH03/0016/P1	Unknown	30/01/2003	05/02/2003	21766
202904386	JH03/0017/P1	Unknown	29/01/2003	05/02/2003	21766
202904387	JH03/0018/P1	Unknown	30/01/2003	05/02/2003	21766
202904388	JH03/0019/P1	Unknown	30/01/2003	05/02/2003	21766
202904389	JH03/0021/P1	Unknown	13/01/2002	04/03/2003	21766
202904390	JH03/0021/P1	Unknown	27/02/2003	24/03/2003	21766
202904391	JH03/0023/P1	Unknown	03/02/2003	05/02/2003	21766
202904391	JH03/0028/P1		10/02/2003	11/02/2003	21766
202904392		Unknown			
	JH03/0029/P1	Unknown	12/02/2003	02/07/2003	21766
202904394	JH03/0030/P1	Unknown	11/02/2003	13/05/2004	21766
202904395	JH03/0031/P1	Unknown	12/02/2003	27/02/2003	21766
202904396	JH03/0032/P1	Unknown	28/08/2003	14/02/2003	21766
202904397	JH03/0033/P1	Unknown	13/02/2003	19/02/2003	21766
202904398	JH03/0034/P1	Unknown	06/02/2003	04/03/2003	21766
202904399	JH03/0035/P1	Unknown	25/02/2003	28/04/2004	21766
202904400	JH03/0036/P1	Unknown	25/02/2003	09/03/2006	21766
202904401	JH03/0038/P1	Unknown	25/02/2003	23/09/2003	21766
202904402	JH03/0039/P1	Unknown	25/02/2003	29/02/2012	21766
202904403	JH03/0040/P1	Unknown	25/02/2003	15/04/2003	21766
202904404	JH03/0041/P1	Unknown	26/02/2003	24/03/2003	21766
202904405	JH03/0047/P1	Unknown	25/02/2003	06/03/2003	21766
202904406	JH03/0050/P1	Unknown	26/02/2003	29/02/2012	21766
202904407	JH03/0051/P1	Unknown	25/02/2003	14/03/2003	21766
202904408	JH03/0052/P1	Unknown	25/02/2003	26/02/2003	21766
202904409	JH03/0056/P1	Unknown	24/02/2003	04/03/2003	21766
202904441	JH03/0057/P1	Unknown	26/02/2003	04/03/2003	21766
202904410	JH03/0058/P1	Unknown	21/02/2003	04/03/2003	21766
202904411	JH03/0059/P1	Unknown	26/02/2003	04/03/2003	21766
202904412	JH03/0060/P1	Unknown	26/02/2003	04/03/2003	21766
202904413	JH03/0061/P1	Unknown	24/02/2003	04/03/2003	21766
202904414	JH03/0062/P1	Unknown	24/02/2003	04/03/2003	21766
202904415	JH03/0063/P1	Unknown	24/02/2003	05/03/2003	21766
202904416	JH03/0064/P1	Unknown	24/02/2003	05/03/2003	21766
202904417	JH03/0065/P1	Unknown	24/02/2003	05/03/2003	21766
202904418	JH03/0066/P1	Unknown	26/02/2003	28/02/2003	21766
202904419	JH03/0067/P1	Unknown	28/02/2003	03/03/2003	21766
202904420	JH03/0068/P1	Unknown	27/02/2003	03/03/2003	21766
202904421	JH03/0069/P1	Unknown	03/03/2003	20/03/2003	21766
202904422	JH03/0070/P1	Unknown	26/02/2003	20/03/2003	21766

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/	202904423	JH03/0071/P1	Unknown	27/02/2003	05/03/2003	21766
	202904424	JH03/0072/P1	Unknown	03/03/2003	16/05/2003	21766
	202904425	JH03/0073/P1	Unknown	24/02/2003	05/03/2003	21766
	202904426	JH03/0074/P1	Unknown	16/04/2003	01/05/2003	21766
	202904427	JH03/0075/P1	Unknown	11/03/2003	09/07/2010	21766
	202904428	JH03/0076/P1	Unknown	03/03/2003	05/03/2003	21766
	202904429	JH03/0077/P1	Unknown	03/03/2003	03/03/2003	21766
	202904430	JH03/0078/P1	Unknown	14/03/2003	22/04/2003	21766
	202904431	JH03/0079/P1	Unknown	06/03/2003	20/11/2003	21766
	202904432	JH03/0080/P1	Unknown	21/03/2003	02/04/2003	21766
	202904433	JH03/0081/P1	Unknown	07/03/2003	20/03/2003	21766
	202904434	JH03/0082/P1	Unknown	12/03/2003	21/08/2007	21766
	202904435	JH03/0083/P1	Unknown	07/03/2003	25/03/2003	21766
	202904436	JH03/0084/P1	Unknown	10/03/2003	21/11/2005	21766
	202904437	JH03/0086/P1	Unknown	06/03/2003	21/03/2003	21766
	202904438	JH03/0087/P1	Unknown	05/03/2003	20/03/2003	21766
	202904439	JH03/0088/P1	Unknown	05/03/2003	20/03/2003	21766
	202904440	JH03/0089/P1	Unknown	07/03/2003	20/03/2003	21766
	202904442	JH03/0091/P1	Unknown	07/03/2003	11/03/2003	21766
	202904443	JH03/0091/P2	Unknown	11/03/2003	29/02/2008	21766
	202904444	JH03/0092/P1	Unknown	07/03/2003	25/03/2003	21766
_	202904445	JH03/0093/P1	Unknown	07/03/2003	28/08/2003	21766
_	202904446	JH03/0096/P1	Unknown	10/01/2003	24/03/2003	21766
_	202904447	JH03/0097/P1	Unknown	07/03/2003	26/03/2003	21766
_	202904448	JH03/0097/P2	Unknown	11/03/2003	12/08/2010	21766
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_	202904451	JH03/0100/P1	Unknown	19/03/2003	09/04/2003	21766
_	202904452	JH03/0101/P1	Unknown	13/03/2003	20/03/2003	21766
_	202904453 202904454	JH03/0102/P1 JH03/0103/P1	Unknown	13/03/2003 14/03/2003	20/02/2004	21766 21766
-			Unknown		06/06/2003	
-	202904455 202904456	JH03/0104/P1 JH03/0105/P1	Unknown Unknown	18/03/2003 14/03/2003	25/03/2003 20/03/2003	21766 21766
-	202904457	JH03/0106/P1	Unknown	24/03/2003	25/03/2003	21766
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-	202904463	JH03/0111/P1	Unknown	20/03/2003	12/11/2003	21766
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	202904465	JH03/0113/P1	Unknown	24/03/2003	19/09/2005	21766
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	202904467	JH03/0117/P1	Unknown	13/03/2003	02/04/2003	21766
	202904468	JH03/0119/P1	Unknown	18/03/2003	20/11/2003	21766
	202904469	JH03/0120/P1	Unknown	21/03/2003	08/02/2005	21766
	202904470	JH03/0120/P2	Unknown	01/04/2003	08/02/2005	21766
	202904471	JH03/0121/P1	Unknown	18/03/2003	17/12/2003	21766
	202904472	JH03/0126/P1	Unknown	21/03/2003	25/03/2003	21766
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	202904474	JH03/0130/P1	Unknown	21/03/2003	25/03/2003	21766
	202904475	JH03/0131/P1	Unknown	20/03/2003	15/04/2003	21766
	202904476	JH03/0132/P1	Unknown	21/03/2003	15/04/2003	21766
	202904477	JH03/0134/P1	Unknown	25/03/2003	22/04/2003	21766
	202904478	JH03/0135/P1	Unknown	26/03/2003	08/07/2003	21766
			_			

202904479	JH03/0136/P1	Unknown	25/03/2003	02/04/2003	21766
202904480	JH03/0137/P1	Unknown	25/03/2003	19/08/2003	21766
202904481	JH03/0138/P1	Unknown	25/03/2003	22/04/2003	21766
202904482	JH03/0140/P1	Unknown	25/03/2003	22/04/2003	21766
202904483	JH03/0141/P1	Unknown	25/03/2003	21/01/2012	21766
202904484	JH03/0144/P1	Unknown	26/03/2003	23/07/2010	21766
202904485	JH03/0145/P1	Unknown	26/03/2003	01/04/2003	21766
202904486	JH03/0147/P1	Unknown	26/03/2003	02/04/2003	21766
202904487	JH03/0149/P1	Unknown	31/03/2003	02/05/2003	21766
202904488	JH03/0150/P1	Unknown	28/03/2003	11/04/2011	21766
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Ī	202904599	JH03/0299/P1	Unknown	08/08/2003	13/08/2003	21766
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-	202904613	JH03/0323/P1	Unknown	15/08/2003	20/08/2003	21766
-	202904614	JH03/0324/P1	Unknown	21/08/2003	28/08/2003	21766
Ī	202904615	JH03/0325/P1	Unknown	21/08/2003	04/06/2004	21766
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	202904708	JH03/0449/P1	Unknown	04/12/2003	18/12/2003	21766
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	202904718	JH03/0460/P1	Unknown	08/12/2003	16/12/2003	21766
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	202904722	JH03/0464/P1	Unknown	08/12/2003	10/12/2003	21766
	202904723	JH03/0465/P1	Unknown	08/12/2003	16/12/2003	21766
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	202904725	JH03/0467/P1	Unknown	08/12/2003	16/12/2003	21766
	202904726	JH03/0468/P1	Unknown	08/12/2003	10/12/2003	21766
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	202904728	JH03/0470/P1	Unknown	08/12/2003	09/01/2004	21766
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	202904730	JH03/0472/P1	Unknown	08/12/2003	24/08/2007	21766
	202904731	JH03/0473/P1	Unknown	08/12/2003	16/12/2003	21766
	202904732	JH03/0474/P1	Unknown	08/12/2003	10/12/2003	21766
	202904733	JH03/0475/P1	Unknown	10/12/2003	10/12/2003	21766
	202904734	JH03/0475/P2	Unknown	10/12/2003	30/03/2004	21766
ľ	202904735	JH03/0478/P1	Unknown	10/12/2003	03/01/2006	21766
	202904736	JH03/0479/P1	Unknown	10/12/2003	16/12/2003	21766
	202904737	JH03/0480/P1	Unknown	16/12/2003	10/06/2004	21766
	202904738	JH03/0481/P1	Unknown	11/12/2003	19/12/2003	21766
	202904740	JH03/6002/P1	Unknown	05/02/2003	11/02/2003	21766
ľ	202904741	JH03/6003/P1	Unknown	07/02/2003	17/07/2003	21766
	202904742	JH03/6004/P1	Unknown	28/01/2003	24/02/2003	21766
	202904743	JH03/6005/P2	Unknown	22/03/2002	23/08/2002	21766
	202904744	JH03/6005/P3	Unknown	02/09/2002	01/11/2002	21766
	202904745	JH03/6005/P4	Unknown	23/10/2002	12/12/2002	21766
ľ	202904746	JH03/6006/P1	Unknown	04/02/2003	18/09/2003	21766
ľ	202904747	JH03/6006/P2	Unknown	22/09/2003	11/12/2003	21766
ľ	202904748	JH03/6007/P1	Unknown	04/02/2002	11/05/2004	21766
ľ	202904749	JH03/6008/P1	Unknown	21/02/2003	26/02/2003	21766
١	202904750	JH03/6008/P2	Unknown	03/03/2003	22/04/2003	21766
ľ	202904751	JH03/6009/P1	Unknown	06/03/2003	13/03/2003	21766
ľ	202904752	JH03/6010/P3	Unknown	07/03/2003	20/03/2003	21766
ľ	202904753	JH03/6011/P1	Unknown	21/03/2003	24/03/2003	21766
	202904754	JH03/6011/P2	Unknown	27/03/2003	18/04/2003	21766
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	202904759	JH03/6014/P1	Unknown	09/04/2003	15/04/2003	21766
L	202904760	JH03/6014/P2	Unknown	18/03/2003	08/04/2003	21766
L	202904761	JH03/6015/P1	Unknown	18/03/2003	15/04/2003	21766
L	202904762	JH03/6016/P1	Unknown	28/03/2003	22/04/2003	21766
L	202904763	JH03/6017/P1	Unknown	27/02/2003	17/04/2003	21766
L	202904764	JH03/6018/P1	Unknown	23/01/2003	23/01/2003	21766
L	202904765	JH03/6018/P2	Unknown	23/01/2003	23/01/2003	21766
L	202904766	JH03/6019/P1	Unknown	15/03/2003	11/04/2003	21766
L	202904767	JH03/6020/P1	Unknown	15/01/2003	10/03/2003	21766
	202904768	JH03/6021/P1	Unknown	17/04/2003	09/05/2003	21766
L	202904769	JH03/6022/P1	Unknown	29/04/2003	07/05/2003	21766
L	202904770	JH03/6023/P1	Unknown	19/05/2003	19/05/2003	21766
L	202904771	JH03/6024/P1	Unknown	15/03/2003	21/05/2003	21766
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L	202904773	JH03/6026/P1	Unknown	20/03/2003	07/05/2003	21766
L	202904774	JH03/6026/P2	Unknown	07/05/2003	23/09/2003	21766
L	202904775	JH03/6026/P3	Unknown	26/09/2003	08/12/2003	21766
L	202904776	JH03/6027/P1	Unknown	28/05/2003	28/05/2003	21766
L	202904777	JH03/6028/P1	Unknown	30/05/2003	10/06/2003	21766
L	202904778	JH03/6029/P1	Unknown	05/05/2003	13/06/2003	21766
L	202904779	JH03/6030/P1	Unknown	13/05/2003	25/06/2003	21766
L	202904780	JH03/6031/P1	Unknown	02/07/2003	02/07/2003	21766
L	202904781	JH03/6032/P1	Unknown	31/03/2003	20/11/2003	21766
L	202904782	JH03/6033/P1	Unknown	05/12/2002	20/02/2003	21766
L	202904783	JH03/6034/P1	Unknown	02/10/2002	14/01/2003	21766
H	202904784	JH03/6034/P2	Unknown	10/01/2003	08/04/2003	21766
H	202904785	JH03/6034/P3	Unknown	10/02/2003	02/09/2003	21766
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H	202904787	JH03/6036/P1	Unknown	10/06/2003	08/07/2003	21766
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H	202904790	JH03/6040/P1	Unknown	08/08/2003	12/08/2003	21766
H	202904791	JH03/6041/P1	Unknown	07/07/2003	14/08/2003	21766
H	202904792	JH03/6042/P1	Unknown	13/08/2003	21/08/2003	21766
F	202904793	JH03/6043/P1	Unknown	14/08/2003	19/09/2003	21766
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H	202904796	JH03/6050/P1	Unknown	15/10/2003	17/10/2003	21766
H	202904799	JH03/6051/P1	Unknown	22/10/2003	22/10/2003	21766
\vdash	202904801	JH03/6052/P1	Unknown	14/10/2003	04/11/2003	21766
\vdash	202904802	JH03/6053/P1	Unknown	21/10/2003	10/11/2003	21766
\vdash	202904803	JH03/6054/P1	Unknown	18/11/2003	18/11/2003	21766
\vdash	202904804	JH03/6055/P1	Unknown	18/11/2003	20/11/2003	21766
H	202904805	JH03/6057/P1	Unknown	09/09/2003	08/12/2003	21766
H	202904806	JH03/6059/P1	Unknown	29/10/2003	12/02/2004	21766
H	202904807	JH03/6060/P1	Unknown	26/02/2004	01/04/2004	21766
\vdash	202904808	JH03/9000/P1	Unknown	14/01/2003	19/09/2003	21766
\vdash	202904809	JH03/9001/P1	Unknown	14/01/2003	05/12/2003	21766
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_	202904810	JH03/9002/P1	Unknown	09/01/2003	15/12/2003	21766
	202904811	JH03/9003/P1	Unknown	17/01/2003	13/02/2004	21766
	202904812	JH03/9004/P1	Unknown	04/07/2003	02/02/2004	21766
	202904813	JH03/9005/P1	Unknown	20/01/2003	19/10/2003	21766
	202904814	JH03/9006/P1	Unknown	24/12/2002	05/02/2003	21766
	202904815	JH03/9007/P1	Unknown	29/01/2003	24/03/2003	21766
	202904816	JH03/9008/P1	Unknown	29/01/2003	04/01/2005	21766
	202904817	JH03/9009/P1	Unknown	30/01/2003	24/09/2003	21766
	202904818	JH03/9010/P1	Unknown	18/12/2002	15/12/2003	21766
	202904819	JH03/9011/P1	Unknown	03/02/2003	19/02/2003	21766
	202904820	JH03/9012/P1	Unknown	31/01/2003	05/02/2003	21766
	202904821	JH03/9013/P1	Unknown	31/01/2003	25/09/2003	21766
	202904822	JH03/9014/P1	Unknown	06/02/2003	02/02/2004	21766
	202904823	JH03/9015/P1	Unknown	03/03/2003	15/12/2003	21766
	202904824	JH03/9016/P1	Unknown	07/02/2003	31/07/2003	21766
	202904825	JH03/9017/P1	Unknown	12/02/2003	04/03/2003	21766
	202904826	JH03/9018/P1	Unknown	07/02/2003	10/07/2003	21766
	202904827	JH03/9019/P1	Unknown	13/02/2003	28/07/2003	21766
	202904828	JH03/9020/P1	Unknown	12/02/2003	24/09/2003	21766
	202904829	JH03/9021/P1	Unknown	12/02/2003	06/02/2004	21766
Ī	202904830	JH03/9022/P1	Unknown	11/02/2003	15/12/2003	21766
-	202904831	JH03/9023/P1	Unknown	18/02/2003	02/02/2004	21766
-	202904832	JH03/9024/P1	Unknown	19/02/2003	04/03/2003	21766
-	202904833	JH03/9025/P1	Unknown	18/02/2003	15/12/2003	21766
-	202904834	JH03/9026/P1	Unknown	21/02/2003	02/02/2004	21766
-	202904835	JH03/9027/P1	Unknown	21/02/2003	17/04/2003	21766
-	202904836	JH03/9028/P1	Unknown	25/02/2003	02/10/2003	21766
-	202904837	JH03/9029/P1	Unknown	25/02/2003	02/02/2004	21766
-	202904838	JH03/9030/P1	Unknown	26/02/2003	04/03/2003	21766
-	202904839	JH03/9031/P1	Unknown	04/03/2003	19/12/2007	21766
-	202904840	JH03/9032/P1	Unknown	04/03/2003	11/11/2003	21766
-	202904841	JH03/9033/P1	Unknown	05/03/2003	10/12/2003	21766
-	202904842	JH03/9034/P1	Unknown	12/03/2003	11/06/2003	21766
-	202904843	JH03/9035/P1	Unknown	11/03/2003	25/09/2003	21766
-	202904844	JH03/9036/P1	Unknown	13/03/2003	31/07/2003	21766
-	202904845	JH03/9037/P1	Unknown	18/03/2003	11/04/2003	21766
-	202904846	JH03/9038/P1	Unknown	12/03/2003	15/12/2003	21766
-	202904847	JH03/9039/P1	Unknown	04/03/2003	30/04/2003	21766
-	202904848	JH03/9040/P1	Unknown	01/10/2002	14/08/2003	21766
-	202904849	JH03/9041/P1	Unknown	18/03/2003	02/02/2004	21766
	202904850	JH03/9042/P1	Unknown	20/03/2003	03/04/2003	21766
-	202904851	JH03/9043/P1	Unknown	20/03/2003	19/05/2003	21766
-	202904852	JH03/9044/P1	Unknown	20/03/2003	03/03/2004	21766
-	202904853	JH03/9045/P1	Unknown	24/03/2003	30/04/2003	21766
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1	202904859	JH03/9051/P1	Unknown	19/03/2003	04/11/2003	21766
1	202904860	JH03/9052/P1	Unknown	03/04/2003	31/07/2003	21766
-	202904861	JH03/9054/P1	Unknown	11/12/2002	05/08/2003	21766
-	202904862	JH03/9055/P1	Unknown	10/04/2003	12/05/2003	21766
-	202904863	JH03/9056/P1	Unknown	16/04/2003	15/12/2003	21766
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1	20200TUUT	31100/303//1 1	CHARLOWII	10/07/2000	02/00/2000	£ 17 00

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	202904865	JH03/9058/P1	Unknown	16/04/2003	15/12/2003	21766
	202904866	JH03/9059/P1	Unknown	15/04/2003	06/08/2003	21766
	202904867	JH03/9060/P1	Unknown	14/04/2003	17/04/2003	21766
	202904868	JH03/9061/P1	Unknown	15/04/2003	29/08/2008	21766
	202904869	JH03/9062/P1	Unknown	17/04/2003	15/12/2003	21766
	202904870	JH03/9063/P1	Unknown	28/04/2003	02/02/2004	21766
	202904871	JH03/9064/P1	Unknown	17/04/2003	15/12/2003	21766
	202904872	JH03/9065/P1	Unknown	11/04/2003	15/12/2003	21766
	202904873	JH03/9066/P1	Unknown	17/04/2003	03/09/2003	21766
	202904874	JH03/9067/P1	Unknown	22/04/2003	15/12/2003	21766
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	202904876	JH03/9069/P1	Unknown	23/04/2003	14/05/2003	21766
	202904877	JH03/9070/P1	Unknown	28/04/2003	27/10/2003	21766
	202904878	JH03/9071/P1	Unknown	28/04/2003	10/07/2003	21766
	202904879	JH03/9072/P1	Unknown	18/09/2002	31/07/2003	21766
	202904880	JH03/9073/P1	Unknown	02/05/2003	14/05/2003	21766
	202904881	JH03/9074/P1	Unknown	30/04/2003	19/05/2003	21766
	202904882	JH03/9075/P1	Unknown	07/05/2003	10/07/2003	21766
	202904883	JH03/9076/P1	Unknown	09/05/2003	10/07/2003	21766
	202904884	JH03/9077/P1	Unknown	09/05/2003	28/07/2003	21766
	202904885	JH03/9078/P1	Unknown	12/05/2003	21/08/2003	21766
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	202904887	JH03/9080/P1	Unknown	21/05/2003	18/06/2003	21766
	202904888	JH03/9081/P1	Unknown	27/05/2003	03/10/2003	21766
	202904889	JH03/9082/P1	Unknown	10/02/2003	10/07/2003	21766
	202904890	JH03/9083/P1	Unknown	30/05/2003	11/11/2003	21766
	202904891	JH03/9084/P1	Unknown	30/05/2003	31/07/2003	21766
	202904892	JH03/9085/P1	Unknown	30/05/2003	18/01/2005	21766
	202904893	JH03/9086/P1	Unknown	30/05/2003	02/02/2004	21766
	202904894	JH03/9087/P1	Unknown	28/05/2003	02/02/2004	21766
	202904895	JH03/9088/P1 JH03/9089/P1	Unknown	28/05/2003	15/12/2003	21766
	202904896 202904897	JH03/9099/P1	Unknown Unknown	02/06/2003 24/06/2003	17/07/2003 31/072003	21766 21766
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	202904900	JH03/9094/P1	Unknown	05/06/2003	17/07/2003	21766
	202904902	JH03/9095/P1	Unknown	06/06/2003	15/12/2003	21766
	202904903	JH03/9096/P1	Unknown	10/06/2003	17/07/2003	21766
	202904904	JH03/9097/P1	Unknown	05/06/2003	17/07/2003	21766
	202904905	JH03/9098/P1	Unknown	10/06/2003	17/07/2003	21766
	202904906	JH03/9099/P1	Unknown	10/06/2003	28/07/2003	21766
	202904907	JH03/9100/P1	Unknown	10/06/2003	28/07/2003	21766
	202904908	JH03/9101/P1	Unknown	10/06/2003	15/12/2003	21766
	202904909	JH03/9102/P1	Unknown	12/06/2003	28/07/2003	21766
	202904910	JH03/9103/P1	Unknown	28/04/2003	29/10/2003	21766
	202904911	JH03/9104/P1	Unknown	18/06/2003	28/07/2003	21766
	202904912	JH03/9105/P1	Unknown	17/06/2003	27/02/2004	21766
	202904913	JH03/9106/P1	Unknown	17/06/2003	28/07/2003	21766
	202904914	JH03/9107/P1	Unknown	18/06/2003	23/10/2003	21766
	202904915	JH03/9108/P1	Unknown	27/05/2003	16/10/2003	21766
	202904916	JH03/9109/P1	Unknown	18/06/2003	28/07/2003	21766
	202904917	JH03/9110/P1	Unknown	18/06/2003	28/07/2003	21766
	202904918	JH03/9111/P1	Unknown	26/06/2003	28/07/2003	21766
	202904919	JH03/9112/P1	Unknown	28/04/2003	11/09/2003	21766

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	202904922	JH03/9115/P1	Unknown	25/06/2003	31/07/2003	21766
Ţ	202904923	JH03/9116/P1	Unknown	25/06/2003	31/07/2003	21766
I	202904924	JH03/9117/P1	Unknown	27/06/2003	31/07/2006	21766
I	202904925	JH03/9118/P1	Unknown	27/06/2003	31/07/2003	21766
I	202904926	JH03/9119/P1	Unknown	27/06/2003	31/07/2003	21766
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	202904929	JH03/9122/P1	Unknown	03/07/2003	03/09/2003	21766
	202904930	JH03/9123/P1	Unknown	04/07/2003	31/07/2003	21766
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1	202904935	JH03/9128/P1	Unknown	17/07/2003	31/07/2003	21766
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1	202904937	JH03/9130/P1	Unknown	28/07/2003	20/08/2003	21766
1	202904938	JH03/9131/P1	Unknown	08/08/2003	15/12/2003	21766
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+	202904943	JH03/9136/P1	Unknown	19/08/2003	02/02/2004	21766
ļ	202904944	JH03/9137/P1	Unknown	19/08/2003	03/09/2003	21766
ļ	202904945	JH03/9138/P1	Unknown	21/08/2003	03/09/2003	21766
ļ	202904946	JH03/9139/P1	Unknown	25/08/2003	25/09/2003	21766
ł	202904947	JH03/9140/P1	Unknown	27/08/2003	25/09/2003	21766
+	202904948	JH03/9141/P1	Unknown	27/08/2003	02/02/2004	21766
ł	202904949	JH03/9142/P1 JH03/9143/P1	Unknown Unknown	27/08/2003	25/09/2003 25/09/2003	21766
ł	202904950 202904951	JH03/9143/P1	Unknown	27/08/2003 10/09/2003	25/09/2003	21766 21766
ł	202904951	JH03/9145/P1	Unknown	22/08/2003	02/10/2003	21766
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ł	202904953	JH03/9147/P1	Unknown	18/09/2003	12/11/2003	21766
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t	202904956	JH03/9149/P1	Unknown	23/09/2003	02/10/2003	21766
t	202904957	JH03/9150/P1	Unknown	30/08/2003	02/02/2004	21766
t	202904958	JH03/9151/P1	Unknown	10/10/2003	11/11/2003	21766
t	202904959	JH03/9152/P1	Unknown	08/10/2003	11/11/2003	21766
t	202904960	JH03/9153/P1	Unknown	10/10/2003	11/11/2003	21766
t	202904961	JH03/9154/P1	Unknown	10/10/2003	11/11/2003	21766
t	202904962	JH03/9155/P1	Unknown	16/10/2003	11/11/2003	21766
t	202904963	JH03/9156/P1	Unknown	21/10/2003	16/05/2007	21766
t	202904964	JH03/9157/P1	Unknown	21/10/2003	11/11/2003	21766
t	202904965	JH03/9158/P1	Unknown	23/10/2003	15/12/2003	21766
İ	202904966	JH03/9159/P1	Unknown	28/10/2003	02/02/2004	21766
Ť	202904967	JH03/9160/P1	Unknown	29/10/2003	15/12/2003	21766
Ţ	202904968	JH03/9161/P1	Unknown	29/10/2003	15/12/2003	21766
Ť	202904969	JH03/9162/P1	Unknown	29/10/2003	15/12/2003	21766
Ī	202904970	JH03/9163/P1	Unknown	29/10/2003	15/12/2003	21766
Ţ	202904971	JH03/9164/P1	Unknown	13/11/2003	15/12/2003	21766
Ī	202904972	JH03/9165/P1	Unknown	25/11/2003	15/12/2003	21766
	202904973	JH03/9166/P1	Unknown	25/11/2003	27/11/2003	21766
	202904974	JH03/9167/P1	Unknown	03/12/2003	02/02/2004	21766
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31472327	31472325	JH04/0210/P1	Unknown	27/05/2004	26/07/2011	21766
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31472329 JH04/0216/P1 Unknown 11/06/2004 29/04/2005 21766 31472330 JH04/0218/P1 Unknown 10/06/2004 29/04/2005 21766 31472331 JH04/0219/P1 Unknown 15/06/2004 22/06/2004 21766 31472332 JH04/0220/P1 Unknown 16/06/2004 24/06/2004 21766 31472333 JH04/0221/P1 Unknown 15/06/2004 11/02/2005 21766 31472333 JH04/0221/P1 Unknown 15/06/2004 11/02/2005 21766 31472333 JH04/0222/P1 Unknown 17/06/2004 22/06/2004 21766 31472335 JH04/0223/P1 Unknown 26/05/2004 18/06/2004 21766 31472336 JH04/0224/P1 Unknown 21/06/2004 21/06/2004 21766 31472337 JH04/0225/P1 Unknown 18/06/2004 21/06/2004 21766 31472339 JH04/0225/P1 Unknown 18/06/2004 21/06/2004 21766 31472339 JH04/0228/P1 Unknown 16/06/2004 18/06/2004 21766 31472339 JH04/0228/P1 Unknown 16/06/2004 18/06/2004 21766 31472330 JH04/0228/P1 Unknown 16/06/2004 18/06/2004 21766 31472340 JH04/0230/P1 Unknown 16/06/2004 18/06/2004 21766 31472341 JH04/0230/P1 Unknown 15/06/2004 18/06/2004 21766 31472343 JH04/0231/P1 Unknown 15/06/2004 18/06/2004 21766 31472343 JH04/0231/P1 Unknown 17/06/2004 18/06/2004 21766 31472343 JH04/0231/P1 Unknown 23/06/2004 22/06/2004 21766 31472343 JH04/0233/P1 Unknown 23/06/2004 22/06/2004 21766 31472344 JH04/0233/P1 Unknown 23/06/2004 22/06/2004 21766 31472345 JH04/0234/P1 Unknown 23/06/2004 22/06/2004 21766 31472345 JH04/0238/P1 Unknown 25/06/2004 13/07/2004 21766 31472345 JH04/0238/P1 Unknown 25/06/2004 13/07/2004 21766 31472348 JH04/0238/P1 Unknown 25/06/2004 13/07/2004 21766 31472349 JH04/0238/P1 Unknown 06/07/2004 13/07/2004 21766 31472351 JH04/0238/P1 Unknown 06/07/2004 13/07/2004 21766 31472352 JH04/0238/P1 Unknown 06/07/2004 13/07/2004 21766 31472353 JH04/0239/P1 Unknown 06/07/2004 13/07/2004 21766 31472353 JH04/024/P1 Unknown 06/07/2004 13/07/2004 21766 31472361 JH04/026/P1 Unknown 06/07/2004 13/07/2004 21766 31472365 JH04/026/P1 Unknown 06/07/2004 13/07/2004 21766 31472363 JH04/026/P1 U	31472327	JH04/0212/P1	Unknown	21/05/2004	06/01/2009	21766
31472330 JH04/0218/P1 Unknown 15/06/2004 29/04/2005 21766 31472331 JH04/0220/P1 Unknown 15/06/2004 22/06/2004 21766 31472332 JH04/0221/P1 Unknown 16/06/2004 24/06/2004 21766 31472333 JH04/0221/P1 Unknown 15/06/2004 11/02/2005 21766 31472333 JH04/0221/P1 Unknown 17/06/2004 22/06/2004 21766 31472335 JH04/0221/P1 Unknown 26/05/2004 18/06/2004 21766 31472335 JH04/0224/P1 Unknown 26/05/2004 18/06/2004 21766 31472337 JH04/0225/P1 Unknown 21/06/2004 21/06/2004 21766 31472338 JH04/0225/P1 Unknown 16/06/2004 21/06/2004 21766 31472339 JH04/0225/P1 Unknown 16/06/2004 30/06/2004 21766 31472330 JH04/0226/P1 Unknown 16/06/2004 30/06/2004 21766 31472340 JH04/0228/P1 Unknown 16/06/2004 18/01/2006 21766 31472341 JH04/0230/P1 Unknown 10/06/2004 18/06/2004 21766 31472342 JH04/0231/P1 Unknown 16/06/2004 18/06/2004 21766 31472343 JH04/0230/P1 Unknown 16/06/2004 18/06/2004 21766 31472343 JH04/0230/P1 Unknown 17/06/2004 18/06/2004 21766 31472343 JH04/0233/P1 Unknown 27/05/2004 22/06/2004 21766 31472343 JH04/0233/P1 Unknown 27/05/2004 22/06/2004 21766 31472343 JH04/0233/P1 Unknown 23/06/2004 22/06/2004 21766 31472343 JH04/0233/P1 Unknown 23/06/2004 22/06/2004 21766 31472343 JH04/0233/P1 Unknown 23/06/2004 13/07/2004 21766 31472343 JH04/0233/P1 Unknown 25/06/2004 13/07/2004 21766 31472343 JH04/0233/P1 Unknown 25/06/2004 13/07/2004 21766 31472343 JH04/0236/P1 Unknown 25/06/2004 13/07/2004 21766 31472349 JH04/0236/P1 Unknown 06/07/2004 13/07/2004 21766 31472352 JH04/0236/P1 Unknown 06/07/2004 13/07/2004 21766 31472353 JH04/0236/P1 Unknown 06/07/2004 13/07/2004 21766 31472353 JH04/0236/P1 Unknown 06/07/2004 13/07/2004 21766 31472353 JH04/0241/P1 Unknown 06/07/2004 13/07/2004 21766 31472353 JH04/0249/P1 Unknown 06/07/2004 13/07/2004 21766 31472356 JH04/0249/P1 Unknown 06/07/2004 13/07/2004 21766 31472363 JH04/0266/P1 Unknown 06/07/2004 13/07/2004 21766 31472363 JH04/02	31472328	JH04/0215/P1	Unknown	11/06/2004	16/06/2004	21766
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31472332	31472330	JH04/0218/P1	Unknown	10/06/2004	29/04/2005	21766
31472333	31472331	JH04/0219/P1	Unknown	15/06/2004	22/06/2004	21766
31472334	31472332	JH04/0220/P1	Unknown	16/06/2004	24/06/2004	21766
31472335	31472333	JH04/0221/P1	Unknown	15/06/2004	11/02/2005	21766
31472336	31472334	JH04/0222/P1	Unknown	17/06/2004	22/06/2004	21766
31472337	31472335	JH04/0223/P1	Unknown	26/05/2004	18/06/2004	21766
31472338	31472336	JH04/0224/P1	Unknown	21/06/2004	21/06/2004	21766
31472339	31472337	JH04/0225/P1	Unknown	18/06/2004	30/06/2004	21766
31472340	31472338	JH04/0226/P1	Unknown	16/06/2004	22/06/2004	21766
31472341	31472339	JH04/0227/P1	Unknown	16/06/2004	18/01/2006	21766
31472342	31472340	JH04/0228/P1	Unknown	10/06/2004	18/06/2004	21766
31472343	31472341	JH04/0230/P1	Unknown	15/06/2004	18/06/2004	21766
31472344	31472342	JH04/0231/P1	Unknown	01/06/2004	22/06/2004	21766
31472345	31472343	JH04/0232/P1	Unknown	27/05/2004	22/06/2004	21766
31472346 JH04/0235/P1 Unknown 25/06/2004 22/07/2004 21766 31472347 JH04/0236/P1 Unknown 24/06/2004 13/07/2004 21766 31472348 JH04/0237/P1 Unknown 25/06/2004 13/07/2004 21766 31472349 JH04/0238/P1 Unknown 08/07/2004 22/12/2008 21766 31472350 JH04/0239/P1 Unknown 06/07/2004 13/07/2004 21766 31472351 JH04/0240/P1 Unknown 06/07/2004 14/07/2004 21766 31472352 JH04/0241/P1 Unknown 06/07/2004 22/07/2004 21766 31472353 JH04/0242/P1 Unknown 06/07/2004 25/05/2005 21766 31472354 JH04/0243/P1 Unknown 06/07/2004 13/07/2004 21766 31472355 JH04/0244/P1 Unknown 06/07/2004 13/07/2004 21766 31472356 JH04/0244/P1 Unknown 06/07/2004 13/07/2004 21766 31472358 JH04/024/P1 <td< td=""><td>31472344</td><td>JH04/0233/P1</td><td>Unknown</td><td>23/06/2004</td><td>13/07/2004</td><td>21766</td></td<>	31472344	JH04/0233/P1	Unknown	23/06/2004	13/07/2004	21766
31472347 JH04/0236/P1 Unknown 24/06/2004 13/07/2004 21766 31472348 JH04/0237/P1 Unknown 25/06/2004 13/07/2004 21766 31472349 JH04/0238/P1 Unknown 08/07/2004 22/12/2008 21766 31472350 JH04/0239/P1 Unknown 06/07/2004 13/07/2004 21766 31472351 JH04/0240/P1 Unknown 06/07/2004 14/07/2004 21766 31472352 JH04/0241/P1 Unknown 06/07/2004 22/07/2004 21766 31472353 JH04/0242/P1 Unknown 06/07/2004 25/05/2005 21766 31472354 JH04/0243/P1 Unknown 06/07/2004 13/07/2004 21766 31472355 JH04/0244/P1 Unknown 06/07/2004 13/07/2004 21766 31472356 JH04/0244/P1 Unknown 06/07/2004 13/07/2004 21766 31472357 JH04/0248/P1 Unknown 08/07/2004 11/01/2005 21766 31472358 JH04/0253/P1 <t< td=""><td>31472345</td><td>JH04/0234/P1</td><td>Unknown</td><td>17/06/2004</td><td>04/08/2004</td><td>21766</td></t<>	31472345	JH04/0234/P1	Unknown	17/06/2004	04/08/2004	21766
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31472355 JH04/0244/P1 Unknown 06/07/2004 13/07/2004 21766 31472356 JH04/0247/P1 Unknown 06/07/2004 13/07/2004 21766 31472357 JH04/0248/P1 Unknown 08/07/2004 11/01/2005 21766 31472358 JH04/0249/P1 Unknown 07/07/2004 14/07/2004 21766 31472359 JH04/0251/P1 Unknown 18/06/2004 13/07/2004 21766 31472360 JH04/0253/P1 Unknown 09/07/2004 13/07/2004 21766 31472361 JH04/0254/P1 Unknown 09/07/2004 22/07/2004 21766 31472362 JH04/0257/P1 Unknown 14/07/2004 29/02/2012 21766 31472363 JH04/0259/P1 Unknown 16/07/2004 22/07/2004 21766 31472364 JH04/0260/P1 Unknown 26/07/2004 11/08/2004 21766 31472365 JH04/0266/P1 Unknown 04/08/2004 04/05/2006 21766 31472367 JH04/0268/P1 <t< td=""><td>31472353</td><td>JH04/0242/P1</td><td>Unknown</td><td>06/07/2004</td><td>25/05/2005</td><td>21766</td></t<>	31472353	JH04/0242/P1	Unknown	06/07/2004	25/05/2005	21766
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_	31472392	JH04/0316/P1	Unknown	25/10/2004	28/10/2004	21766
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L	31472525	JH04/6076/P1	Unknown	26/10/2004	26/10/2004	21766
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	31472528	JH04/6079/P1	Unknown	12/11/2004	12/11/2004	21766
L	31472529	JH04/6080/P1	Unknown	18/11/2004	18/11/2004	21766
L	31472530	JH04/6081/P1	Unknown	17/11/2004	25/11/2004	21766
L	31472531	JH04/6082/P1	Unknown	17/10/2004	02/12/2004	21766
L	31472532	JH04/6083/P1	Unknown	03/11/2004	08/12/2004	21766
	31472533	JH04/6085/P1	Unknown	15/11/2004	07/12/2004	21766
L	31472534	JH04/6085/P2	Unknown	22/10/2004	22/10/2004	21766

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	31472535	JH04/6085/P3	Unknown	22/10/2004	27/10/2004	21766
L	31472536	JH04/6086/P1	Unknown	18/11/2004	22/03/2005	21766
L	31472537	JH04/6087/P1	Unknown	25/10/2004	20/03/2007	21766
L	31472538	JH04/6091/P1	Unknown	30/11/2004	30/11/2004	21766
	31472539	JH04/9000/P1	Unknown	15/01/2004	02/12/2004	21766
L	31472540	JH04/9001/P1	Unknown	30/01/2004	14/07/2004	21766
L	31472541	JH04/9002/P1	Unknown	15/01/2004	04/02/2005	21766
	31472542	JH04/9003/P1	Unknown	15/01/2004	12/02/2004	21766
	31472543	JH04/9004/P1	Unknown	15/01/2004	30/08/2004	21766
	31472544	JH04/9005/P1	Unknown	19/01/2004	19/01/2004	21766
	31472545	JH04/9006/P1	Unknown	19/01/2004	10/05/2004	21766
	31472546	JH04/9007/P1	Unknown	19/01/2004	12/02/2004	21766
	31472547	JH04/9008/P1	Unknown	27/01/2004	01/12/2004	21766
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ſ	31472551	JH04/9012/P1	Unknown	15/01/2004	07/12/2004	21766
ſ	31472552	JH04/9013/P1	Unknown	04/02/2004	12/02/2004	21766
Γ	31472553	JH04/9014/P1	Unknown	21/10/2003	13/07/2004	21766
	31472554	JH04/9015/P1	Unknown	12/02/2004	14/12/2004	21766
	31472555	JH04/9016/P1	Unknown	04/02/2004	30/08/2004	21766
ſ	31472556	JH04/9017/P1	Unknown	11/02/2004	14/12/2004	21766
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Г	31472559	JH04/9020/P1	Unknown	11/02/2004	17/02/2004	21766
	31472560	JH04/9021/P1	Unknown	04/02/2004	14/12/2004	21766
	31472561	JH04/9022/P1	Unknown	06/02/2004	19/10/2004	21766
	31472562	JH04/9023/P1	Unknown	11/02/2004	05/08/2004	21766
	31472563	JH04/9024/P1	Unknown	17/02/2004	13/07/2004	21766
	31472564	JH04/9025/P1	Unknown	16/02/2004	07/12/2004	21766
	31472565	JH04/9026/P1	Unknown	16/02/2004	01/12/2004	21766
L	31472566	JH04/9027/P1	Unknown	17/02/2004	02/03/2004	21766
	31472567	JH04/9028/P1	Unknown	18/02/2004	16/06/2004	21766
	31472568	JH04/9029/P1	Unknown	18/02/2004	30/08/2004	21766
L	31472569	JH04/9030/P1	Unknown	25/02/2004	30/03/2004	21766
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	31472573	JH04/9034/P1	Unknown	02/03/2004	30/08/2004	21766
	31472574	JH04/9035/P1	Unknown	02/03/2004	29/11/2004	21766
	31472575	JH04/9036/P1	Unknown	09/03/2004	23/03/2004	21766
Ĺ	31472576	JH04/9037/P1	Unknown	09/03/2004	30/08/2004	21766
ſ	31472577	JH04/9038/P1	Unknown	08/03/2004	16/06/2004	21766
ſ	31472578	JH04/9039/P1	Unknown	05/03/2004	07/12/2004	21766
Γ	31472579	JH04/9040/P1	Unknown	12/03/2004	23/08/2005	21766
ſ	31472580	JH04/9041/P1	Unknown	12/03/2004	13/07/2004	21766
	31472581	JH04/9042/P1	Unknown	12/03/2004	23/03/2004	21766
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Ī	31472584	JH04/9045/P1	Unknown	16/03/2004	19/10/2004	21766
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ľ	31472586	JH04/9047/P1	Unknown	17/03/2004	21/12/2004	21766
ľ	31472587	JH04/9048/P1	Unknown	17/03/2004	01/06/2004	21766
ľ	31472588	JH04/9049/P1	Unknown	17/03/2004	22/06/2004	21766
ľ	31472589	JH04/9050/P1	Unknown	19/03/2004	30/03/2004	21766

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30698935	JH04/9070/P1	Unknown	17/05/2004	13/12/2004	21766
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30698938	JH04/9073/P1	Unknown	24/05/2004	27/05/2004	21766
30698939	JH04/9074/P1	Unknown	21/05/2004	16/06/2004	21766
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30698967	JH04/9102/P1	Unknown	06/02/2004	14/12/2004	21766
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30698969	JH04/9104/P1	Unknown	01/07/2004	29/11/2004	21766
30698970	JH04/9105/P1	Unknown	23/06/2004	13/07/2004	21766
00000010	0110 1 /3103/F1	CHRIDWII	20/00/2004	10/01/2004	21700

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30698972	JH04/9107/P1	Unknown	01/07/2004	13/07/2004	21766
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30698976	JH04/9111/P1	Unknown	25/05/2004	13/07/2004	21766
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30698979	JH04/9114/P1	Unknown	06/07/2004	21/07/2004	21766
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30698987	JH04/9122/P1	Unknown	21/07/2004	03/08/2004	21766
30698988	JH04/9123/P1	Unknown	02/08/2004	10/08/2004	21766
30698989	JH04/9124/P1	Unknown	21/07/2004	14/12/2004	21766
30698990	JH04/9125/P1	Unknown	26/07/2004	03/08/2004	21766
30698991	JH04/9126/P1	Unknown	26/07/2004	15/11/2004	21766
30698992	JH04/9127/P1	Unknown	27/07/2004	03/08/2004	21766
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30698994	JH04/9129/P1	Unknown	30/07/2004	03/08/2004	21766
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30698996	JH04/9131/P1	Unknown	30/07/2004	10/08/2004	21766
30698997	JH04/9132/P1	Unknown	04/08/2004	10/08/2004	21766
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30699000	JH04/9135/P1	Unknown	06/08/2004	12/11/2004	21766
30699001	JH04/9136/P1	Unknown	22/06/2004	30/08/2004	21766
30699002	JH04/9137/P1	Unknown	12/08/2004	30/08/2004	21766
30699003	JH04/9138/P1	Unknown	19/08/2004	30/08/2004	21766
30699004	JH04/9139/P1	Unknown	12/08/2004	30/08/2004	21766
30699005	JH04/9140/P1	Unknown	16/08/2004	30/08/2004	21766
30699006	JH04/9141/P1	Unknown	20/08/2004	30/08/2004	21766
30699007	JH04/9142/P1	Unknown	13/08/2004	30/08/2004	21766
30699008	JH04/9143/P1	Unknown	30/08/2004	30/08/2004	21766
30699009	JH04/9144/P1	Unknown	25/08/2004	15/11/2004	21766
30699010	JH04/9145/P1	Unknown	16/11/2004	29/11/2004	21766
30699011	JH04/9146/P1	Unknown	11/11/2004	29/11/2004	21766
30699012	JH04/9147/P1	Unknown	18/11/2004	29/11/2004	21766
30699013	JH04/9148/P1	Unknown	19/11/2004	07/12/2004	21766
30699014	JH04/9149/P1	Unknown	23/11/2004	07/12/2004	21766
30699015	JH04/9150/P1	Unknown	25/11/2004	07/12/2004	21766
30699016	JH04/9151/P1	Unknown	25/11/2004	07/12/2004	21766
30699017	JH04/9152/P1	Unknown	25/11/2004	07/12/2004	21766
30699018	JH04/9153/P1	Unknown	30/11/2004	07/12/2004	21766
30699019	JH04/9154/P1	Unknown	30/11/2004	14/12/2004	21766
30699020	JH04/9155/P1	Unknown	30/11/2004	07/12/2004	21766
30699021	JH04/9156/P1	Unknown	06/12/2004	14/12/2004	21766
30699022	JH04/9157/P1	Unknown	06/12/2004	14/12/2004	21766
30699023	JH04/9158/P1	Unknown	03/12/2004	06/12/2004	21766
30699024	JH04/9159/P1	Unknown	13/12/2004	14/12/2004	21766 21766
30699025	JH04/9160/P1	Unknown	08/12/2004	14/12/2004	21/00

s 47E(d) 30699026 JH04/9161/P1 Unknown 08/12/2004 14/12/2004 21766



Transfer proposal & approval (TPA)

Transfer r	registration: 3410	Date submitted		RkS No	R122102021 (2020/2972)
Series number	A14370	Series title	Howard Govern Folders (Black F		abinet Paper

Agency details

Transferring agency	Department of the Prime Minister and Cabinet		
Commonwealth Agency (CA) number (if known)	CA 1401		
Portfolio department			
Your reference number			
	Name	s 47F(1)	
Contact officer	Title	Adviser	
Contact officer	Phone	02 6271 6220	
	Email	s 47F(1) @pmc.gov.au	

Transfer proposal cleared for submission (Agency executive officer)

[Required before proposal sent to NAA].

Title	Name	Date	Ref
Assistant Secretary	Paul Hupalo	09 November 2020	

NAA transfer approval (NAA use only)

Title	Name	Approval Date	RkS Ref
Director, Collection Operations	s 47F(1)		

Transfer Details (Agency to complete)

Please complete a separate TPA for:

- · each group of records (each series) proposed for transfer; and
- · each protective marking within that series.

The TPA guidelines will help you complete this form and the accompanying item list. To be eligible for transfer, records must usually match to a Retain as National Archives RNA class in a post-2000.

Current records authority issued by the Archives.

NB: This form includes digital check boxes - double click in the check boxes and a check form field box appears – change the default value from 'not checked' to 'checked' and click on OK

1. Information security and access considerations			
a)Item lists must be unclassified for email submission	Please confirm that item lists accompanying this transfer proposal are unclassified or have been declassified. Yes (If no please contact the Agency Service Centre before going any further with your transfer proposal)		
b)Are the records in the public domain and suitable for public release now?	Yes (in next column digitally check the reason why) NB: If you tick yes we will contact you prior to transfer approval for agency permission for this release.	Freedom of Information (FOI) publication Information Publication Scheme(IPS) Other published or broadcast material	
	No (go to next question)		
c)Are the records suitable for immediate public release at the end of the closed period?	Yes (in next column digitally check the reason why) NB: If you tick yes we will contact you prior to transfer approval for agency confirmation.	Records are unclassified and do not have sensitivities — see section 33 Archives Act Records have no sensitivities and have been declassified. Please detail the declassification decision and process:	
	No (go to next question) N/A (already public as per 1b - please go to next question)		
d)Are there any sensitivities in the records that may require exemption from public release under section 33 of the Archives Act 1983	 Yes, records are unclassified or similar but have the following concerns(please provide details): Yes, records are suitable for declassification or reduction in classification but lack resources to complete this process before transfer Yes, security classifications are still current and may have ongoing exemptions to public release No as indicated in 1b or 1c (go to next question) 		
e)Protective marking — records: (Digitally check the protective marking that applies — one box only) NB: Please	Current security Markings (October 2018 - onwards)	Legacy security markings	
	Unofficial (non-Govt. Exception to Transfer Policy)	Non-Govt. Exception to Transfer Policy	
	Official	Unclassified	
provide a separate form for			

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each				
classification	Official - Sensitive	Unclassified with sensitivities-		
For further		X-IN-CONFIDENCE		
information see <u>The</u> Protective Security		RESTRICTED		
Policy Framework		FOUO (For official Use Only)		
		Sensitive		
		Sensitive: Personal		
		Sensitive: Legal		
		Sensitive. Legan		
		Protected		
		⊠Sensitive: Cabinet (Cabinet-in-confidence)		
	Confidential (grand fathered until 2020)	Confidential		
	Secret	Secret/Highly Protected		
	☐ Top Secret	☐ Top Secret		
	Sensitive Compartmented Information	Sensitive Compartmented Information		
	Other	Other		
	2. Business use and records	authority information		
a)Active business use must be completed before transfer		Please confirm active business use is over. Yes (If no please contact the Agency Service Centre before going any further with your transfer proposal)		
		Will your agency need to access these records after transferring?		
b)Future lending requirements		Yes. If yes, how frequently: <i>Unknown</i>		
		No or unknown		
3.Record formats				
a)Current location of records	Department of the Prime Min	Department of the Prime Minister and Cabinet		
b)Are these records subject to a Section 64 (distributed Yes No				

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custody) arrangement?

b)Record formats NB: Each record format will need a separate item list (Digitally check all formats included in this transfer proposal) NB: Under the Digital Transition Policy all information created digitally by government agencies from 1 January 2016 is to be managed in digital formats with records created digitally from this date and eligible for transfer to the National Archives accepted in	Digital text and photogram Digital audio-visual Digital media enclosed in NB: Digital records on cd or dy to external hard drive for tran Website (Please check with transferring websites via this formula in paper files) Paper files/documents (If the enclosed please also check 'Digital paper files' Non-digital photographic	paper files ed should be migrated sfer th us before form) digital media gital media enclosed	 □ Cartographic (Maps) □ Bound Volumes □ Index Cards □ Other (please identify) 	
digital formats only. 4.Digital r	Non-digital audio-visual ecords (Please answer all that ap	ply - for physical records se	ee section 5)	
a)Identify records online system or storage medium prior to export				
b)For digitised records_note specifications used: (Please refer to TPA guidelines or GRA 31 Condition 5 NAA specifications)				
c)Please confirm that digital records on optical media have been exported to portable hard drive/usb for transfer	Yes, digital records on op			
d)Do you intend keeping an unmodified/unedited copy of the records transferred	☐ Yes ☐ No			
5.Physical records				
Physical condition: Note the physical condition and any preservation issues.	General condition: Good Other Please deta Preservation issues: Mould Thermal paper Dther Please detail:	Fragile 🗌	ders. Good condition.	
_	6.Volume of r	ecords		
	l or dvd should be migrated to rive for transfer)	No	on-digital	

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Gb / Tb	Media type	No of Media	Shelf mtrs	Box type	No of boxes
			5.22	1	29

Series Details

7.New series				
a)Is this a new series registration?	☐Yes ☐Unsure ☒No (If yes or unsure, please complete the following fields; if no, go to existing series section)			
b)Series title (A brief summary sentence of the type of records included)				
c)Series description (A more detailed summary including for example: - types of agency business covered - significant events or persons covered - legislation specific to these records - sentencing information (to explain gaps) - changes in records format and when occurring - quantity remaining in agency custody - related series – nature of relationship				
d)Series accumulation date range (When the recordkeeping system used for these records commenced (and closed) if applicable)	Series raised		Series closed (if applicable)	
e)Series system of arrangement /control Eg Alphabetical, Annual Number				

8.Existing series (If not applicable, please go to next section)			
a) Existing series number. (CRS No) ¹	A14370 HOWARD Cabinet Files for period 1999-2007		
b) Is an update required to this series? - series title or series description may not adequately cover the records in this transfer - sentencing history, changes in records format and quantity remaining in agency custody	⊠Yes □No		
c) If yes, please provide updates here:	Prime Minister the Hon John Howard.		
	Period 2003-2004 Cabinet and Cabinet Committee meeting records including: submissions, minutes, under the line papers, reports, briefing (black folders).		
	Series system of arrangement/control is in numeric numbers.		

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 $^{^{}m 1}$ Commonwealth Records Series

9.New and existing series					
	Earliest	JANUARY 2003	Latest	DECEMBER 2004	
a) Contents date range for this transfer?					
b)Range of control symbols for this transfer?	From: Volume 126 To: Volume 165		ume 165		
c)Please identify any records metadata or control records associated with the transfer. Eg TRIM or other EDRMS or business system metadata; Excel or other digital or non-digital registers.	CABNET				
d)Can this metadata be transferred now?	Yes (If the metadata needs to be exported as a separate record please submit a separate transfer proposal to cover them)				
	☑ No, the metadata is still required for business use				
	Other	or unsure (Please pro	vide details):		
e)Anything else about the series?					

10.Series context						
a)Are there any other agencies that	Agency Name	CA Number	Date From	Date To		
created, controlled or used these records?						
records:						
b)Are there any previous or subsequent series	Series relationship (Check 1 box only for each entry)	CRS Number	Series title			
that document the same business and are there any			A11116 HAWKE	Cabinet Files		
related series to this series?	⊠Previous ☐Subsequent ☐Related		A11117 KEATIN	G Cabinet Files		
	☐ Previous ☐ Subsequent ☐ Related		A14371 HOWAF	RD Cabinet Files		
c)Anything else you need to tell us about these records?						

NAA barcodes (insert more lines as required)

Box barcodes range (Non-digital only) (Please show any gaps in the sequential order of barcodes using the extra lines provided)

Barcode No Start	Barcode No End
B3343171	B3343199

Barcode No Start	Barcode No End

NAA Ref: R1260122013 Page **6** of **9**

(Please show any gaps in the sequential order of barcodes using the extra lines provided)

Barcode No Start	Barcode No End
32711234	32711290

Barcode No Start	Barcode No End

Send details

Once completed, please send the following as attachments to an email that includes your agency email signature block to rransfers@naa.gov.au

- Transfer Proposal and Approval TPA in its current format (editable Word document)
- One (or more) of the following item lists as discussed with Archives:
 - Digital (except for audio-visual)
 - O Non-digital (except for audio-visual and photographs)
 - O Digital audio-visual
 - o Non-digital audio-visual
 - O Non-digital photographs (including negatives)

Please Note: The following page is for NAA use only.

NAA Ref: R1260122013 Page 7 of 9

NAA assessment **ONLY**

Date Transfer Proposal Finalised			
Transfer Officer	s 47F(1)	Series No.	A14370
Contact No	X3490	Transfer Proposal Forms Received	Yes
State Office	National	Initiated by	Agency

Does the proposed transfer satisfy NAA transfer policy? (Records are sentenced Retain as National Archives RNA under a records authority issued since 2000 and meet DC2020 digital transition policy)	Yes - Disposal Class 21766: Exception to transfer policy - Cabinet records sentenced under RDS s.492, class 1.1
Provide other relevant information	

Agency Access Issues (based on business need)			
Indicators	No: 2	Descriptive information withheld by the Archives	
Iconic Status ²³			
Sentencing Checked by Transfer Officer and confirmed as accurate.	As Above		RkS:
Confirmation of suitable repository space available.	Yes - Space reservation request: ARC0015059		RkS:

Transfer Resourcing

Yes	RkS:
No	
Yes - Description & Sentencing Section add AE cleared titles & other A&D work	
	No Yes - Description & S

NAA Ref: R1260122013 Page 8 of 9

² R103232007 - MASTER - Cumulative register of Iconic Series for valuation and collection intake purposes (including 2012 exercise)

³ R754962009 – FINAL - Policy and procedures for managing the iconic classification for valuation purposes (approved 1 October 2009)

Transfer Officers' additional notes

Your comments regarding this transfer:

TRN: 2021/00055899 TPN: 2021/00055905

Space reservation request: ARC0015059

29 x Type 1 containers equates to 5.22 NAA Shelf metres

NAA Ref: R1260122013 Page **9** of **9**

From: s 47F(1)

Sent: Thursday, 21 December 2023 1:01 PM

To: s 47F(1)

Subject: RE: Section 33 [SEC=OFFICIAL]

s 22(1), s 47F(1)

The response below looks good and both 547F(1) additions are good.

Many thanks,

s 47F(1)

From: S 47F(1) @naa.gov.au>

Sent: Thursday, December 21, 2023 12:09 PM

To: \$ 4/F(1) @naa.gov.au>; \$ 4/F(1) @naa.gov.au>;

s 47F(1) @naa.gov.au>

Cc: S 47F(1) @naa.gov.au>; S 47F(1) @naa.gov.au>; S 47F(1)

S 47F(1) @naa.gov.au>

Subject: RE: Section 33 [SEC=OFFICIAL]

OFFICIAL

s 47C(1), s 47F(1)

Thanks,

s 47F(1)

OFFICIAL

From: S 47F(1) @naa.gov.au>

Sent: Thursday, December 21, 2023 11:53 AM

To: \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>; \$ 47F(1)

s 47F(1) naa.gov.au>

'S 47F(1) <u>@naa.gov.au</u>>; S 47F(1) <u>@naa.gov.au</u>>; S 47F(1)

I/F(1) @naa.gov.au>

Subject: RE: Section 33 [SEC=OFFICIAL]

OFFICIAL

s 47C(1), s 47F(1)

OFFICIAL

From: \$ 47F(1) @naa.gov.au>

Sent: Thursday, December 21, 2023 10:56 AM

To: \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>; \$ 47F(1)

s 47F(1) @naa.gov.au>

s 47F(1) @naa.gov.au>; s 47F(1) @naa.gov.au>; s 47F(1)

s 47F(1) @naa.gov.au>

Subject: FW: Section 33 [SEC=OFFICIAL]

OFFICIALOFFICIAL

Hi all

Thanks for the chat earlier regarding the NSC records.

Please see below highlighted text we are proposing to send back to PM&C for your review.

As discussed, we will also be providing them with a copy of our talking points, which we are working on now.

Thanks,



Enquiry from journalist:

I have queries regarding the 2003 cabinet papers release for my story that will be embargoed to January 1.

- Does PM&C hold the papers and records of the national security committee of cabinet?
- Does PM&C proactively release NSC papers to the National Archives as with other cabinet documents? If not, why not? Who decides what is proactively released?
- Are the NSC papers subject to the same open access periods as other cabinet documents and commonwealth records under the Archives Act?
- Has PM&C requested the 2003 NSC papers not be considered for open access release until after the
 publication of the official histories of the conflicts in Iraq and Afghanistan? If so, how is this not contrary to
 the provisions of the Archives Act?

Attributable to a PM&C spokesperson:

- The Department of the Prime Minister and Cabinet makes available eligible Commonwealth records when they reach the open access period, in accordance with the *Archives Act 1983*.
- This included Cabinet and National Security Committee records for 2003.

Background:

- The National Archives decides what is released for public access and what is exempt information.
- Some records are exempt from the open access period, as outlined in section 33 of the Archives Act 1983.
- Cabinet documents are considered to be the property of the Government of that day. The Department of
 the Prime Minister and Cabinet holds cabinet records, separate from other working documents, on behalf of
 the Government. See <u>Cabinet Handbook 15th edition</u>.



Director Communications, Marketing, Partnerships & Events Access & Public Engagement Branch



t +61 2 6212 6249 m s 47F(1) e s 47F(1) @naa.qov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

OFFICIAL

From: s 47F(1)

Sent: Thursday, 21 December 2023 10:38 AM

To: s 47F(1)

Subject: RE: Section 33 [SEC=OFFICIAL]

OFFICIAL

s 47C(1)

OFFICIAL

From: @naa.gov.au>

Sent: Thursday, December 21, 2023 10:32 AM
To: \$ 47F(1) @naa.gov.au>

Subject: RE: Section 33 [SEC=OFFICIAL]

s 22(1)

s 47C(1)

From: S 47F(1) @naa.gov.au> Sent: Thursday, December 21, 2023 10:20 AM

To: \$ 47F(1) @naa.gov.au>

Subject: RE: Section 33 [SEC=OFFICIAL]

OFFICIAL

Some of the records being released do contain NSC material.

s 47C(1)

OFFICIAL

From: \$ 47F(1) @naa.gov.au>

Sent: Thursday, December 21, 2023 8:35 AM
To: JS 47F(1) @naa.gov.au>

Cc: S 47F(1) @naa.gov.au>

Subject: Section 33 [SEC=OFFICIAL]

Importance: High

OFFICIAL

s 47C(1), s 47F(1)

Are you able to assist?



Enquiry:

I have gueries regarding the 2003 cabinet papers release for my story that will be embargoed to January 1.

- Does PM&C hold the papers and records of the national security committee of cabinet?
- Does PM&C proactively release NSC papers to the National Archives as with other cabinet documents? If not, why not? Who decides what is proactively released?
- Are the NSC papers subject to the same open access periods as other cabinet documents and commonwealth records under the Archives Act?
- Has PM&C requested the 2003 NSC papers not be considered for open access release until after the publication of the official histories of the conflicts in Iraq and Afghanistan? If so, how is this not contrary to the provisions of the Archives Act?

Attributable to a PM&C spokesperson:

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- Cabinet documents are considered to be the property of the Government of that day. The Department of
 the Prime Minister and Cabinet holds cabinet records, separate from other working documents, on behalf of
 the Government. See Cabinet Handbook 15th edition.

s 47F(1)

Director Communications, Marketing, Partnerships & Events Access & Public Engagement Branch



t +61 2 6212 6249 m s 47F(1) e s 47F(1) @naa.gov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

From: s 47F(1)

Sent: Thursday, 14 December 2023 3:00 PM

To: s 47F(1)
Cc: s 47F(1)

Subject: RE: 2003 Cabinet records and National Security Committee of Cabinet - 11/12/23 media

enquiries [SEC=OFFICIAL]

Follow Up Flag: Follow up Flag Status: Completed

Hi^{s 47F(1)}

I've added a comment regarding transfer for your considerations.

Many thanks,



Note: The remaining emails in this chain are the emails in Document 3

s 22(1), s 47F(1)

OFFICIAL: Sensitive

Hi s 47F(1)

Thanks for your email.

s 47F(1) has forwarded your question to another section for response.

s 22(1)

s 47F(1)

Assistant Director, Capability Development Access Examination



We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

OFFICIAL: Sensitive

From: \$ 47F(1) @pmc.gov.au>

Sent: Friday, December 15, 2023 11:14 AM
To: S 47F(1) @naa.gov.au>

Cc: Grant, Christina S 47F(1) @pmc.gov.au>; S 47F(1) @pmc.gov.au>;

Cabinet Division - Document Access < Document. Access. CabDiv@pmc.gov.au>; \$ 47F(1)

s 47F(1) @naa.gov.au>

Subject: 2003 Cabinet Release [SEC=OFFICIAL:Sensitive]

OFFICIAL: Sensitive

Dear \$ 47F(1

Thank you for all your assistance with the 2003 Cabinet release this year, \$ 22(1)

s 22(1)

Kind regards

s 47F(1)

Director

Legal Information Integrity | Cabinet Division Department of the Prime Minister and Cabinet

p. 02 6228 6802 | m. s 47F(1)

Ngunnawal Country, One National Circuit Barton ACT 2600 PO Box 6500 CANBERRA ACT 2600

e s 47F(1) @pmc.gov.au w: www.pmc.gov.au

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From: \$ 47F(1)

Sent: Thursday, 21 December 2023 11:05 AM

To: S 4/F(1)

Subject: RE: 2003 Cabinet Release [SEC=OFFICIAL]

OFFICIAL

Hi

s 47E(d)

Regards s 47F(1)

OFFICIAL

From: S 47F(1) @pmc.gov.au>
Sent: Thursday, December 21, 2023 10:59 AM
To: S 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>; Grant, Christina \$ 47F(1) @pmc.gov.au>; Cabinet Division -

Document Access < Document. Access. CabDiv@pmc.gov.au>

Subject: RE: 2003 Cabinet Release [SEC=OFFICIAL]

Hi^{s 47F(1)}

s 22(1)

s 47E(d)

Kind regards

s 47F(1)

Director

Legal Information Integrity | Cabinet Division
Department of the Prime Minister and Cabinet

p. 02 6228 6802 | m. **s 47F(1)**

Ngunnawal Country, One National Circuit Barton ACT 2600 PO Box 6500 CANBERRA ACT 2600

e s 47F(1) @pmc.gov.au w: www.pmc.gov.au

From: S 47F(1) @naa.gov.au>
Sent: Wednesday, 20 December 2023 10:52 AM
To: S 47F(1) @pmc.gov.au>

Cc: S 47F(1) @naa.gov.au>; Grant, Christina S 47F(1) @pmc.gov.au>; Cabinet Division -

Document Access < Document. Access. CabDiv@pmc.gov.au >

Subject: RE: 2003 Cabinet Release [SEC=OFFICIAL]

Hi ^{s 47F(1)}

I have forwarded your email onto the relevant are in NAA and asked them to contact you to discuss.

Regards

Note: The first email in this chain is the email in Document 5 sent at 10:46am on 20.12.2023.

s 47F(1)

s 47F(1)@pmc.gov.au> From:

Tuesday, 19 December 2023 9:14 AM **s** 47F(1) Sent:

To:

Grant, Christina; Cabinet Division - Document Access Cc:

RE: Media enquiry - Release of 2003 NSC cabinet papers - 547F(1), The West Australian Subject:

[SEC=OFFICIAL]

Dear s 47F(1)

We have reviewed the material provided to us by the Archives as part of the 2003 release process, and we have identified NSC minutes within that material. I am happy to provide specific references if that assists. One example is JH03/0236/NS, which is a minute of the National Security Committee.

Kind regards

Director

Legal Information Integrity | Cabinet Division Department of the Prime Minister and Cabinet

p. 02 6228 6802 | m. s 47F(1)

Ngunnawal Country, One National Circuit Barton ACT 2600 PO Box 6500 CANBERRA ACT 2600

e. s 47F(1) @pmc.gov.au w: www.pmc.gov.au

Note: The remaining emails in this chain are the emails in Documents 3 and 4

DOCUMENT 15

From: s 47F(1)

Sent: Wednesday, 20 December 2023 11:01 AM

To: s 47F(1)

Subject: FW: 2003 Cabinet Release [SEC=OFFICIAL]

Attachments: Copy of Cabinet - Howard Ministry - 2003 - BR 19.12.23.XLSX

Note: The initial email in this chain is the email in Document 5 dated 20.12.2023

OFFICIAL

Just to confirm for you, the conversation yesterday that \$\frac{\$47F(1)}{}\$ refers to was about NSC records. **OFFICIAL**

dated 20.12.2023 sent at 10:46am

s 22(1)

From: s 47F(1)

Sent: Friday, 22 December 2023 2:26 PM

To: S 47F(1)

Subject: RE: PMC visit 22 December 2023 [SEC=OFFICIAL:Sensitive]

s 47C(1), s 47F(1)

s 47F(1)

From: \$ 47F(1) @naa.gov.au>

Sent: Friday, December 22, 2023 2:25 PM

To: S 47F(1) @naa.gov.au>

Subject: FW: PMC visit 22 December 2023 [SEC=OFFICIAL:Sensitive]

OFFICIAL: Sensitive

s 47C(1), s 47F(1)

OFFICIAL: Sensitive

From: \$ 47F(1) @naa.gov.au>

Subject: PMC visit 22 December 2023 [SEC=OFFICIAL:Sensitive]

Dear s 47F(1)

This morning, 22 December 2023, \$ 47F(1) at PM&C to review records potentially relating to NSC content. This was in response to a media request made by \$ 47F(1) from the West Australian (email attached).

s 47C(1), s 47F(1)



s 47F(1)

Assistant Director Project Examination Access Examination



We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

OFFICIAL: Sensitive

DOCUMENT 16.1

From: s 47F(1)

Sent: Tuesday, 19 December 2023 11:03 AM

To: S 47F(1)

Subject: RE: Media enquiry - Release of 2003 NSC cabinet papers - **S** 47F(1), The West Australian

[SEC=OFFICIAL]

s 22(1)

Note: The email below is the same as the email sent on 19.12.23 at 10.05am in Document 7.

From: \$ 47F(1) @naa.gov.au>

Subject: FW: Media enquiry - Release of 2003 NSC cabinet papers - \$ 47F(1) The West Australian

[SEC=OFFICIAL]

Dear S 47F(1)

Good morning.

PM&C received a media request regarding release of National Security Committee of Cabinet papers and records (see table in email below). In their email PM&C included a despatch list regarding 2003 NSC material provided to the Archives on CD in or around 2020.

PM&C would like confirmation that the Archives received this material, grateful for your assistance and/or referral to a more appropriate person to help determine if this material was received. I have looked in Nyanyi and have found reference to paper records from this period, as expected.

Happy to discuss further.

Kind regards



Assistant Director Project Examination Access Examination



t +61 2 6212 3789
es 47F(1) @naa.gov.au
30 Vicars Street, Mitchell, ACT, 2911
PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

Note: The remaining emails in this chain are the emails in Document 3.

s 22(1), s 47F(1)

s 22(1), s 47F(1)

s 22(1)

From: \$ 47F(1) @naa.gov.au>

Sent: Saturday, December 23, 2023 10:06 AM

To: Simon Froude \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>

Subject: RE: NAA visit to PM&C [SEC=OFFICIAL:Sensitive]

Hi all,

s 22(1)

Following from $^{s \cdot 47F(1)}$ email, the FAS of the Cabinet Division Leonie McGregor emailed me saying they would really like to meet, $^{s \cdot 47C(1)}$. I have also attached the

email I received from Christina Grant around the purpose of our visit, \$ 47C(1)

s 47C(1)

Thanks, s 47F(1)

From: Simon Froude S 47F(1) @naa.gov.au>

Sent: Friday, December 22, 2023 4:51 PM
To: \$ 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>

Subject: RE: NAA visit to PM&C [SEC=OFFICIAL:Sensitive]

OFFICIAL: Sensitive

Hi^{s 47F(1)}

Thank you for the update on the visit to PM&C. It sounds like it turned out OK \$ 47C(1)

s 47C(1)

s 47C(1)

Simon

OFFICIAL: Sensitive

From: \$ 47F(1) @naa.gov.au>

Sent: Friday, December 22, 2023 2:15 PM

To: Simon Froude **S** 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>
Subject: NAA visit to PM&C [SEC=OFFICIAL:Sensitive]

OFFICIAL: Sensitive

Hi Simon

s 47F(1) from Access Examination provided me an overview of the NAA visit to PM&C this morning. I have attached her full account. Key points to note are:

- NAA staff were able to locate the NSC records. We will work with them in January to get the records transferred over to NAA.

s 47C(1)

s 47C(1)

s 47C(1) It looks like the records have been located over there and we will work with them next year to get these records transferred as well helping them to understand our role.

Regards

s 47F(1)

Director Access Examination



t +61 2 6212 3972 es 47F(1) @naa.gov.au 30 Vicars Street, Mitchell, ACT, 2911 PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

OFFICIAL: Sensitive

NOTE: THIS DOCUMENT IS NOT BEING RE-ATTACHED AS IT IS

ALREADY PROVIDED AS DOCUMENTS 16 AND 16.1

From: s 47F(1)

Sent: Friday, 22 December 2023 3:59 PM

To: s 47F(1)

Subject: RE: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

OFFICIAL

s 47C(1)

Below is my suggestion on what could go out from us. The highlighted section shouldn't be from us.

Attributable to NAA spokesperson:

- Commonwealth records are available for public access when they reach the open access period, in accordance with the Archives Act 1983.
- National Archives has an annual proactive release program of some cabinet records. This also
 includes some National Security Committee records that were submitted to Cabinet.

Background:

- The National Archives makes decisions on which records can be released for public access and which may contain exempt information.
- Some records in the open access period may be exempt from public release, as outlined in section 33 of the Archives Act 1983.
- Cabinet documents are considered to be the property of the Government of that day. The Department of the Prime Minister and Cabinet holds cabinet records, separate from other working documents, on behalf of the Government. See Cabinet Handbook – 15th edition.

OFFICIAL

s 22(1), s 47F(1), s 47C(1)

From: PMC Media < Media@pmc.gov.au Sent: Friday, December 22, 2023 3:50 pm

To: S 47F(1) @naa.gov.au>

Cc: PMC Media < Media @pmc.gov.au >; \$ 47F(1) @pmc.gov.au >; Grant, Christina

s 47F(1) @pmc.gov.au>; s 47F(1) @pmc.gov.au>

Subject: FW: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

Good afternoon s 47F(1)

s 22(1)

As discussed, we'd appreciate if you could please close the loop with \$ 47F(1) (as below) to clarify the open access process.

s 22(1)

s 47F(1)

s 47C(1)

s 47F(1)

Director, Public Affairs and Media

Department of the Prime Minister and Cabinet

Phone: (02) 6271 5647 Mobile: +61 **s 47F(1)**



I acknowledge the Traditional Owners of the lands where I work. I pay my respect to their culture and their elders, past and present.

From: S 47F(1) @wanews.com.au>

Sent: Monday, 18 December 2023 11:43 AM
To: PMC Media < Media@pmc.gov.au>

Subject: Media query - embargoed 2003 cabinet papers release

Hello,

I have queries regarding the 2003 cabinet papers release for my story that will be embargoed to January 1. I would appreciate answers by the end of Wednesday, December 20.

- Does PM&C hold the papers and records of the national security committee of cabinet?
- Does PM&C proactively release NSC papers to the National Archives as with other cabinet documents? If not, why not? Who decides what is proactively released?

- Are the NSC papers subject to the same open access periods as other cabinet documents and commonwealth records under the Archives Act?
- Has PM&C requested the 2003 NSC papers not be considered for open access release until after the publication of the official histories of the conflicts in Iraq and Afghanistan? If so, how is this not contrary to the provisions of the Archives Act?

I'm on $\frac{1}{5}$ 47F(1) if you want to discuss this further.

Yara,



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From: S 47F(1) @pmc.gov.au>

Sent: Friday, 22 December 2023 9:31 AM

To: S 47F(1)

Cc: Grant, Christina; Cabinet Division - Document Access

Subject: RE: Visitor details [SEC=OFFICIAL]

Dear s 47F(1)

s 22(1)

I will await your confirmation of clearance information.

Kind regards

s 47F(1)

| Director

Legal Information Integrity | Cabinet Division

Department of the Prime Minister and Cabinet

p. 02 6228 6802 | m. s 47F(1)

Ngunnawal Country, One National Circuit Barton ACT 2600 PO Box 6500 CANBERRA ACT 2600

e. S 47F(1) @pmc.gov.au w: www.pmc.gov.au

From: \$ 47F(1) @naa.gov.au>

Sent: Friday, 22 December 2023 9:23 AM

To: S 47F(1) @pmc.gov.au>

Subject: Visitor details [SEC=OFFICIAL]

OFFICIAL

Hi s 47F(1)

Visitors today at 10 am will be:

s 47F(1)

 $\mathsf{S}\ 47\mathsf{E}(\mathsf{d})$ I will send over clearance confirmation shortly, just waiting on our ASA to provide it.

Regards

s 47F(1)

Director Access Examination



t +61 2 6212 3972 e s 47F(1) @naa.gov.au 30 Vicars Street, Mitchell, ACT, 2911 PO Box 4924 Kingston ACT 2604 | naa.gov.au

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From: **s** 47F(1)

Sent: Wednesday, 20 December 2023 4:03 PM

To: s 47F(1)

Subject: RE: Urgent for NAA review - PMC media response - The West Australian S 47F(1)

[SEC=OFFICIAL]

OFFICIAL

s 47C(1), s 47F(1)

OFFICIAL

From: S 47F(1) @naa.gov.au>

Sent: Wednesday, December 20, 2023 3:59 PM

To: \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>; \$ 47F(1)

\$ 47F(1) @naa.gov.au>

Subject: FW: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

Importance: High

For urgent response please

s 47C(1)

Can we please have in writing exactly what the issue is here and why there is this confusion so that we can go back to PMC? We will need to action this afternoon.

Thanks s 47F(1)

s 22(1)

Note: The first email in this chain is the email in Document 8 dated 20.12.2023 at 3:35pm

From: s 47F(1)

Sent: Friday, 22 December 2023 7:31 PM

To: s 47F(1)

Subject: RE: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

OFFICIAL

I have made some minor modifications. Highlighted part is for your info only and needs to be deleted prior to sending it on.

1. Does PM&C hold the papers and records of the national security committee of cabinet?

s 47C(1)

2. Does PM&C proactively release NSC papers to the National Archives as with other cabinet documents? If not, why not? Who decides what is proactively released?

s 47C(1)

3. Are the NSC papers subject to the same open access periods as other cabinet documents and commonwealth records under the Archives Act?

s 47C(1)

4. Has PM&C requested the 2003 NSC papers not be considered for open access release until after the publication of the official histories of the conflicts in Iraq and Afghanistan? If so, how is this not contrary to the provisions of the Archives Act?

s 47C(1)

OFFICIAL

From: S 47F(1) @naa.gov.au>

Sent: Friday, December 22, 2023 7:02 PM
To: \$ 47F(1) @naa.gov.au>

Subject: FW: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

OFFICIAL

s 47C(1)

1. Does PM&C hold the papers and records of the national security committee of cabinet?

s 47C(1)

2. Does PM&C proactively release NSC papers to the National Archives as with other cabinet documents? If not, why not? Who decides what is proactively released?

s 47C(1)

3. Are the NSC papers subject to the same open access periods as other cabinet documents and commonwealth records under the Archives Act?

s 47C(1)

4. Has PM&C requested the 2003 NSC papers not be considered for open access release until after the publication of the official histories of the conflicts in Iraq and Afghanistan? If so, how is this not contrary to the provisions of the Archives Act?

s 47C(1)

```
From: PMC Media < Media@pmc.gov.au > Sent: Friday, December 22, 2023 6:13 PM

To: $ 47F(1) @naa.gov.au > Cc: $ 47F(1) @pmc.gov.au >; Grant, Christina $ 47F(1) @pmc.gov.au >; $ 47F(1) ```

Subject: RE: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

Hi <sup>s 47F(1)</sup>

NAA should be the primary government spokesperson on the 1 January 2024 open access period.

### s 47C(1)

We request that NAA respond to this enquiry to clarify misconceptions about the release.

We recommend using the jointly agreed response below.

### s 47C(1)

# s 47C(1)

Kind regards,

### s 47F(1)

Director | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

p. (02) 6271 5864 m. **S 47F(1)** 

e.S 47F(1) @pmc.gov.au | www.dpmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

From: S 47F(1)

@naa.gov.au>

Sent: Friday, 22 December 2023 4:01 PM To: PMC Media < Media@pmc.gov.au>

Cc: PMC Media < Media@pmc.gov.au >; \$ 47F(1)

@pmc.gov.au>; Grant, Christina

9 47F(1) @pmc.gov.au>; \$ 47F(1)

@pmc.gov.au>

Subject: Re: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

Hi <sup>s 47F(1)</sup>

### s 47C(1)

The questions specifically ask what PM&C holds and your process for transferring records to National Archives. I think your responses answer the first 2 questions.

We are very happy to take on the 3rd point which is specific to the open access period. \$ 47C(1), \$ 47F(1)

### s 47C(1)

Get Outlook for iOS

Note: The first emails in this chain are the emails dated 22.12.2023 in Document 18.

From: s 47F(1)

Sent: Thursday, 21 December 2023 10:28 AM

To: s 47F(1)

Subject: RE: National Archives media enquiries - 2003 National Security Committee of Cabinet records

[SEC=OFFICIAL]

# **OFFICIAL**

# s 47C(1)

# **OFFICIAL**

From: S 47F(1) @naa.gov.au> On Behalf Of Media

Sent: Thursday, December 21, 2023 8:47 AM
To: \$ 47F(1) @naa.gov.au>

Subject: FW: National Archives media enquiries - 2003 National Security Committee of Cabinet records

[SEC=OFFICIAL]

FYI these are the responses we provided to media last week.

See highlighted section. § 47C(1)

# s 22(1), s 47F(1)

From: S 47F(1) @naa.gov.au > On Behalf Of Media

Sent: Friday, 15 December 2023 4:15 PM To: PMC Media < Media@pmc.gov.au>

Subject: FYI: National Archives media enquiries - 2003 National Security Committee of Cabinet records

[SEC=OFFICIAL]

# **OFFICIAL**

Hi team,

Following last week's 2003 Cabinet records release event, we received two enquiries from media this week relating to National Security Committee of Cabinet and 2003 records relating to the Iraq War.

PM&C is mentioned in two responses, see below for your information.

# Enquiry 1:

# Why was the decision made not to release NSC papers regarding the Iraq war along with the rest of the 2003 cabinet papers? Why will they not be released until after the publication of the official history of the conflict? No such decision was made.

National Archives does not hold records for 2003 documenting NSC decisions relating directly to the conduct of the Iraq War. As a result, they were not considered for public release along with other selected Cabinet records from 2003 that have been released proactively. National Archives has not therefore made any decisions on the public release of these records under the Archives Act 1983.

While 2003 NSC records relating to the Iraq War are not currently in National Archives' custody, they can be requested for access under the Archives Act from 1 January 2024.

# Who made that decision? When?

In accordance with the provisions of the *Archives Act 1983*, National Archives decides what is released for public access and what is exempt information. However, as records for 2003 documenting NSC decisions relating directly to the conduct of the Iraq War are not in National Archives' custody, no decision has been made.

# How does this fit with the National Archives' stated mission of keeping Government records "so everyone can access evidence of government decisions and actions, making them transparent and accountable"?

National Archives remains committed to facilitating access to original records of the Australian Government.

National Archives is working with the Department of the Prime Minister and Cabinet to finalise updated authorisation for records produced by the Cabinet processes, including National Security and other Cabinet committees. This authorisation will formally confirm their status as records that are retained permanently and will enable future work between National Archives and the Department to establish a process for regular transfers.

# Is there scope to reconsider this decision?

Not applicable, see above responses.

# Does the Archives know when the official history will be published? How quickly after the publication will the relevant NSC papers be released?

The Official History project is sponsored by the Australian War Memorial.

National Archives is not aware of a publication date for Volume II of the Official History which relates to operations in Iraq 2003-2011.

# Is it usual for records of NSC discussions to be routinely released once the 20-year embargo period lifts?

Records of Committees of Cabinet, including the National Security Committee, are covered by the Archives Act 1983. Under the Act, they are subject to the same provisions as other Commonwealth records, including those that relate to public access.

# Enquiry 2:

# Have NSC submissions previously been released with the overall Cabinet papers of a specific year?

Yes. National Archives of Australia holds some records from the National Security Committee (NSC) and its predecessors. Several of these records have been released proactively as part of annual Cabinet releases in previous years.

Committee records in the Open period under the *Archives Act 1983* that have not been released proactively can be requested for public access.

# Are they treated differently to Cabinet submissions? If so why as the NSC, and other Cabinet committees, are part of the Cabinet process?

Records of Committees of Cabinet, including the National Security Committee, are covered by the *Archives Act 1983*. Under the Act, they are subject to the same provisions as other Commonwealth records, including those that relate to public access.

Annex G of the 15<sup>th</sup> edition of the Cabinet Handbook outlines arrangements for Cabinet Committees and confirms that Committees are elements of the Cabinet system.

# What is the timeframe on the release of the NSC submissions/papers from 2003?

At this point, there is no specific timeframe in which this will occur.

National Archives is continuing to work with the Department of the Prime Minister and Cabinet to finalise updated authorisation for records produced by the Cabinet processes, including National Security and other Cabinet committees. This authorisation will formally confirm their status as records that are retained permanently and will enable future work between National Archives and the Department to establish a process for regular transfers. However, while 2003 NSC records relating to the Iraq War are not currently in National Archives' custody, they can be requested for access under the *Archives Act 1983* from 1 January 2024.

Can I apply to have the NSC papers released? Or, as Mr Lee suggested, they will not be released until the official history of the Iraq War is released?

Yes, see above response.

Who is the final decision maker on whether a Cabinet submission is released with the annual Cabinet paper release?

In accordance with the provisions of the *Archives Act 1983*, National Archives decides what is released for public access and what is exempt information. In some cases, we seek advice from agencies on sensitivities which our access examiners consider when assessing records for public release.

Was consideration given to releasing the NSC/Iraq submissions with the 2003 general Cabinet paper release? National Archives does not hold records for 2003 documenting NSC decisions relating directly to the conduct of the Iraq War. As a result, they were not considered for public release along with other selected Cabinet records from 2003 that have been released proactively.

s 22(1)

Media Team



ms 47F(1)
e media@naa.gov.au
Kings Avenue, Parkes ACT
PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society

# **OFFICIAL**

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# s 22(1), s 47F(1)

# s 22(1), s 47F(1)

# s 22(1)

From: \$ 47F(1) @naa.gov.au>
Sent: Saturday, December 23, 2023 10:06 AM
To: Simon Froude \$ 47F(1) @naa.gov.au>; \$ 47F(1)

To: Simon Froude S 4 / F (1) @naa.gov.au>; S 4 / F (1) @naa.gov.au>
Cc: S 47F(1) @naa.gov.au>; S 47F(1) @naa.gov.au>

Subject: RE: NAA visit to PM&C [SEC=OFFICIAL:Sensitive]

Hi all.

# s 22(1)

Following from \$47F(1) email, the FAS of the Cabinet Division Leonie McGregor emailed me saying they would really like to meet, \$47C(1) I have also attached the email I received from Christina Grant around the purpose of our visit, \$47C(1)

This seems to have been resolved.

# For info

 We have been back and forth with PM&C on pre-prepared media responses for the last couple of days. We all finally landed on the attached. No need to read but it is there if you need.

# s 47C(1)

• s 47C(1), s 47F(1)

We landed on the attached (3<sup>rd</sup> doc) which I sent to s 47F(1) s 47C(1)

\$ 47C(1)
 \$ 22(1) I have shared the media guide, pointing them to parts of David Lee's essay \$ 47C(1)

• s 47C(1)

# Thanks, s 47F(1)

From: Simon Froude S 47F(1) @naa.gov.au>
Sent: Friday, December 22, 2023 4:51 PM

To: S 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>

Subject: RE: NAA visit to PM&C [SEC=OFFICIAL:Sensitive]

**OFFICIAL: Sensitive** 

Hi <sup>s 47F(1)</sup>

Thank you for the update on the visit to PM&C. It sounds like it turned out OKS 47C(1)

# s 47C(1)

# s 47C(1), s 47F(1)

Simon

**OFFICIAL: Sensitive** 

From: S 47F(1) @naa.gov.au>

Sent: Friday, December 22, 2023 2:15 PM

To: Simon Froude \$ 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>
Subject: NAA visit to PM&C [SEC=OFFICIAL:Sensitive]

**OFFICIAL: Sensitive** 

Hi Simon

s 47F(1) from Access Examination provided me an overview of the NAA visit to PM&C this morning. I have attached her full account. Key points to note are:

- NAA staff were able to locate the NSC records. We will work with them in January to get the records transferred over to NAA.



s 47C(1)

s 47C(1) It looks like the records have been located over there and we will work with them next year to get these records transferred as well helping them to understand our role.

Regards

# s 47F(1)

Director Access Examination



t +61 2 6212 3972 es 47F(1) @naa.gov.au 30 Vicars Street, Mitchell, ACT, 2911 PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

**OFFICIAL: Sensitive** 

From: Grant, Christina **S** 47F(1) @pmc.gov.au>

Sent: Friday, 22 December 2023 1:15 PM

To: s 47F(1)
Cc: McGregor, Leonie

**Subject:** RE: Confirmation of the purpose of the NAA visit this morning? [SEC=OFFICIAL:Sensitive]

# s 22(1)

## Christina

From: S 47F(1) @naa.gov.au>

Sent: Friday, 22 December 2023 12:50 PM

To: Grant, Christina \$ 47F(1) @pmc.gov.au>
Cc: McGregor, Leonie \$ 47F(1) @pmc.gov.au>

Subject: RE: Confirmation of the purpose of the NAA visit this morning? [SEC=OFFICIAL:Sensitive]

**OFFICIAL: Sensitive** 

Hi Christina

this was purely a visit to work together and assist you and your team in identifying what you had on site in light of the recent confusion.

# s 47C(1)

Our offer to send a team was a way to work together in a timely way.

s 22(1)

s 47F(1)

# **OFFICIAL: Sensitive**

From: Grant, ChristinaS 47F(1) @pmc.gov.au>

Sent: Friday, December 22, 2023 12:35 PM

To: \$ 47F(1) @naa.gov.au>
Cc: McGregor, Leonie \$ 47F(1) @pmc.gov.au>

Subject: Confirmation of the purpose of the NAA visit this morning? [SEC=OFFICIAL:Sensitive]

**OFFICIAL: Sensitive** 

Hi <sup>s 47F(1)</sup>

Can you please confirm the purpose of the visit of the NAA officers to PMC this morning. \$ 47C(1)

We will now begin work on the transfer process for the files following the normal transfer process. We intend to transfer the files as quickly as possible. At this stage however the files are in PMC custody so I would appreciate a collegiate approach going forward.

Thanks Christina

# Christina Grant | Assistant Secretary

Cabinet Information and Governance | Cabinet Division

Department of Prime Minister and Cabinet

s 47F(1)

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600



The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

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\_\_\_\_



# 2003 Cabinet release talking points

# About the annual Cabinet release event

# What is the purpose/value of the embargoed Cabinet release?

- National Archives of Australia conducts an annual embargoed release of Cabinet records to accredited members of the media.
- This event allows media time to analyse the material and prepare content for broadcast and publication from 1 January 2024, when the 2003 Cabinet records reach the open access period under the Archives Act 1983.

### What is being released from 2003?

- A selection of key documents considered by the Howard Cabinets in 2003 is available under embargo today.
- Early this year, the media had embargoed access to a complete listing of titles of 2003
   Howard Cabinet records and from that identified documents of interest for proactive
   examination
- There were 334 listed 2003 Howard Cabinet records and of these, 260 Cabinet records were selected to be part of the 2003 Cabinet records proactive release.

# Are all the records selected for examination available today?

- No. We are yet to conclude examination of 14 records.
- National Archives will continue to work with portfolio agencies on these records to make access decisions.
- Of the 260 Cabinet records selected:
  - 228 records are open in full
  - o 18 records are open with exemption
  - $\circ$  0 records are closed in full
  - o 14 records are withheld pending agency advice

# How do I access the remaining Cabinet records not made available on 1 January?

- Under section 40 of the Archives Act, anyone can request access to 2003 cabinet records when they come into the open access period (from 1 January 2024).
- On receipt of the application, the records will undergo examination to determine whether they
  can be released in full, can be partially released due to containing some exempt information
  or exempted in full.
- We will notify the applicant of the outcome.
- If a record is released in full or partially released, it becomes available for anyone.

# What is exempt from public access in the 2003 Cabinet records?

National Archives examines records to determine whether they can be released in full, can be
partially released due to containing some exempt information or exempted in full.

- The exemptions applied to the 2003 Cabinet records are detailed in the Statement of Reasons within the record.
- Some exemptions are very minor and involve the deletion of a few words or sentences.
   Others are more substantive.
- Information that has been exempted from public release falls into the following categories:
  - o Information relating to Defence strategy, plans and capabilities
  - Information that could affect Commonwealth relations with the current government of a foreign country
  - Information provided by a legal practitioner relating to matters which could still be considered confidential
  - Information which could subject a third party to legal proceedings.
  - Information which could prejudice the legal position of the Commonwealth in the event of future legal proceedings
- Further information on exemptions can be found in Section 33 of the Archives Act.

### How does the number of exemptions this year compare with previous years?

 The number of Cabinet records with exemptions this year (18) is comparable to the number applied to the 2002 Cabinet records last year (16). However, no records are closed in full.

### Who makes the decision to withhold records from public access?

- In accordance with the provisions of the Archives Act 1983, National Archives decides what is released for public access and what is exempt information.
- In some cases, we seek advice from agencies on sensitivities which our access examiners
  consider when assessing records for public release.

# Have agencies applied pressure on National Archives to withhold information from public access?

- No. We have well established procedures for obtaining advice from agencies.
- Advice must be consistent with the provisions of the Archives Act. National Archives takes
  this advice into account when making an access decision.
- If there is an appeal against the exemption of material, National Archives is the respondent and is required to defend the exemption before the Administrative Appeals Tribunal.

# How do I seek review of any of the exemptions?

- To request a review, anyone can submit an application for access on or after 1 January 2024.
   The review and application processes are the same.
- If we confirm the decision to withhold information from public access as a result of the
  application, the applicant is entitled to seek internal reconsideration of our decision.
- If a Cabinet record has not been examined as part of the embargoed Cabinet release, anyone can lodge an application for access to a particular record from 1 January 2024.

# **Determining access status of records**

# How does National Archives determine whether a record is open or closed?

- Access examiners are delegated under the Archives Act 1983 to examine records and make decisions about whether they can be released.
- Access examiners assess the content of a record and consider the guidance in the Access
   Examination Manual and the <u>Access Examination Policy personal, business and professional affairs of a person | naa.gov.au in order to make a decision on whether a record will be open, open with exception or closed.
  </u>
- · Sometimes advice is also sought from agencies.

### Why would a record be closed?

 Records may be closed or partially exempt for a number of reasons outlined in section 33 of the Archives Act.

### Can we access a closed record?

 Under section 40 of the Archives Act, anyone can request access to 2003 cabinet records when they come into the open access period (from 1 January 2023).

# **National Security Committee of Cabinet**

Does National Archives hold records of the National Security Committee of Cabinet?

- Applications for public access to National Security Committee (NSC) records is available once the records are in the open access period under the Archives Act 1983.
- National Archives has proactively released a number of NSC records for 2003 where they
  were presented to Cabinet.
- The NSC is a Committee of Cabinet that considers the highest-priority, highest risk and most strategic national security matters of the day.
- Records not made available in the 2003 release, can be requested from National Archives from 1 January 2024, when they come into the open access period.
- On receipt of the application, National Archives will examine the records to determine whether they can be fully or partially released, or contain exempt information.
- National Archives will notify the applicant of the outcome.

How many NSC records were released for 2003?

- More than 30 NSC records were released in full or in part on 1 January 2024.
  - If pressed: 33 NSC records were included in the records selected for release.

Why did the release not include more records relating to Australia's involvement in the war in Iraq?

- A number of records relating to the Iraq War have been released on 1 January.
- National Archives could not speculate on why there is a smaller than expected number of records relating to the Iraq War.
- Cabinet historian David Lee analyses this topic in his essay, which you can find at XX.
- Records not made available in the 2003 release, can be requested from National Archives from 1 January 2024, when they come into the open access period.
- On receipt of the application, National Archives will examine the records to determine whether they can be fully or partially released, or contain exempt information.
- National Archives will notify the applicant of the outcome.

FOR CONTEXT ONLY: Dr Lee notes in this year's Cabinet essay, and several journalists have commented previously, about the absence of a Cabinet submission on going to war in Iraq. Dr Lee also points to former Prime Minister Howard's indication that the issue was being handled by the NSC.

Dr Lee has commented publicly that former Prime Minister Howard indicated Australia's involvement in the Iraq war was managed by NSC. Where are these records?

- A number of Cabinet and NSC records relating to the Iraq war were released in full or in part on 1 January 2024.
- Under section 40 of the Archives Act, anyone can request access to 2003 Cabinet records, including NSC records, when they come into the open access period (from 1 January 2024).
- Records not selected for public release can be requested from National Archives from 1 January 2024.

Commented [A1]: Add link once published

- On receipt of the application, National Archives will examine the records to determine whether they can be fully or partially released, or contain exempt information.
- · National Archives will notify the applicant of the outcome.

# What is National Archives doing to facilitate the transfer of NSC and other Cabinet Committee records into custody?

- National Archives works with the Department of the Prime Minister and Cabinet to obtain Cabinet records when they become eligible for open access under the Archives Act 1983.
- As records are received, National Archives works with relevant portfolio agencies to assess their suitability for release.
- Under the Archives Act, National Archives is required to release as much information as possible.
- Most records are wholly released for public access. Less than 2% are partially released. A
  very small percentage of records, less than 0.25%, are wholly withheld. This is because they
  consist entirely of exempt information.

# Why did National Archives tell media they were not in possession of 2003 NSC records?

- National Archives has advised the media that we have and are releasing a number of NSC records that were presented to Cabinet.
- More than 30 of the 260 Cabinet records selected for release contain NSC material.
- National Archives works with the Department of the Prime Minister and Cabinet to obtain Cabinet records, including NSC records, when they become eligible for open access under the Archives Act 1983.
- Records not selected for public release can be requested from National Archives from 1 January 2024.

# Why does the National Archives not have an established process for regular transfers of records from PMC?

- National Archives and the Department of the Prime Minister and Cabinet work together to facilitate the annual release of Cabinet documents including the records of NSC and other Committees.
- There is an established process for the transfer of Cabinet records.

# Records of Dr Peter Hollingworth

Does National Archives hold records of correspondence between Dr Peter Hollingworth and Buckingham Palace from his period as Governor-General?

- On 29 May 2020, the High Court of Australia determined that certain correspondence between Her Majesty Queen Elizabeth II and former Governor-General Sir John Kerr are considered Commonwealth records for the purposes of the Archives Act.
- Following the High Court's decision, the then National Archives' Director-General determined
  that the correspondence between former Governors-General and Her Majesty are also
  'Commonwealth records' which are subject to the public access provisions of the Act.
- National Archives holds 44 archival series (approximate 10 shelf metres) of personal records transferred from Dr Hollingworth.
- Since the High Court's decision, there have been several applications for access to similar correspondence between Her Majesty and other former Governors-General including for Dr Hollingworth.
- In October this year, National Archives brought correspondence between Her Majesty and Dr Hollingworth into custody. These records are in series M4595. Seven records from Dr Hollingworth's term as Governor-General have been digitised and are available for public access on RecordSearch.

 National Archives continues to work with the Office of the Official Secretary of the Governor-General to bring more records of this nature into our custody.

# **Contact information**

The following National Archives staff will be on call over the Christmas and New Year period:

S 47F(1) Acting ADG Access and Public Engagement

S 47F(1) Acting Director Communications, Marketing, Partnerships and Events

@naa.gov.au

Media Ph. 0417 247 157 From: s 47F(1)

Sent: Friday, 22 December 2023 9:21 PM

To: s 47F(1)

Subject: RE: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

The below has apparently now gone to the PMO for review.

As mentioned, these were posed to PM&C by WA News. PM&C has asked us to reply and we have gone back and forth to agree on these responses.

-----

1. Does PM&C hold the papers and records of the national security committee of cabinet?

Yes, Cabinet records are held on behalf of the Government in the care and control of the Secretary of the Department of the Prime Minister and Cabinet (PM&C) until they are transferred to National Archives.

Cabinet documents are considered to be the property of the Government that created them, they are not departmental records. The Cabinet Handbook sets out the processes and principles to be applied to Cabinet documents.

See the Cabinet Handbook: Cabinet Handbook 15th Edition (pmc.gov.au)

2. Does PM&C proactively release NSC papers to the National Archives as with other cabinet documents? If not, why not? Who decides what is proactively released?

PM&C has made available Cabinet records for 2003, which includes a number of NSC submissions that went to Cabinet.

Each year, National Archives proactively releases a selection of Cabinet records, which includes decisions made by, and submissions to, Cabinet. Therefore, the proactive release may (and does) include several NSC records that were submitted to, or endorsed by, the Cabinet.

3. Are the NSC papers subject to the same open access periods as other cabinet documents and commonwealth records under the Archives Act?

Yes.

4. Has PM&C requested the 2003 NSC papers not be considered for open access release until after the publication of the official histories of the conflicts in Iraq and Afghanistan? If so, how is this not contrary to the provisions of the Archives Act?

National Archives determines what is released for public access and what is exempt information. Some records are exempt from public access, as outlined in section 33 of the *Archives Act 1983*.

From: s 47F(1)

Sent: Saturday, 30 December 2023 2:38 PM

To: s 47F(1)

Subject: FW: Summary [SEC=OFFICIAL]

# **OFFICIAL**

# **OFFICIAL**

From: Simon Froude S 47F(1) @naa.gov.au> Sent: Saturday, December 30, 2023 2:29 PM

To: S 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>

Subject: Re: Summary [SEC=OFFICIAL]

Hi<sup>s 47F(1)</sup>

The wording looks good.

# s 47C(1)

# s 22(1)

Can you please either copy me in or forward what you send to PM&C.

Cheers

Simon

From: S 47F(1) @naa.gov.au>

Sent: Saturday, December 30, 2023 1:34:55 PM To: Simon Froude S 47F(1) @naa.gov.au>

Cc: \$ 47F(1) @naa.gov.au>; \$ 47F(1) @naa.gov.au>

Subject: RE: Summary [SEC=OFFICIAL]

Hi Simon

As discussed, the FAS of the Cabinet Division at PM&C is in discussions with the Secretary and PM around releasing the remaining NSC records. She has requested some words around what our process is. [5 47F(1)] has assisted with the below and we have tried to make it clear that this process is there and should be followed for good reason.

Draft for your review:

# s 47C(1)







t +61 2 6212 3972 e s 47F(1) @naa.gov.au 30 Vicars Street, Mitchell, ACT, 2911 PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

**OFFICIAL** 



2003 Cabinet release talking points

s 47C(1)

# s 47C(1)

# S 47C(1)

# s 47C(1)

# s 47C(1), s 47F(1)

From: s 47F(1)

Sent: Sunday, 31 December 2023 1:51 PM

To: Simon Froude

Cc: Media

**Subject:** Updated talking points [SEC=OFFICIAL]

Attachments: FINAL media tps - 29 Dec.docx

# **OFFICIAL**

Hello again

I have attached the updated TP document in light of PM&Cs statement.

Below are the new questions we have added.

s 47F(1) once cleared, this can go up to s 47F(1)

# Where are the remaining 2003 NCS records?

- A number of NSC records that were presented to Cabinet have been released on 1 January.
- The remaining records were transferred to National Archives on 31 December 2023.
- Please see this statement from the Department of Prime Minister and Cabinet for further information:
   <include link once available>

# Do the remaining records include decisions on Australia's involvement in the war in Iraq?

 We are unable to discuss the contents of the records until they have been appropriately examined for public release. We expect this process to take 90 business days.

# What was the error that led to these NSC records not being transferred to National Archives when they should have been?

- The Department of the Prime Minister and Cabinet has initiated a review into the circumstances around why
  these records were not transferred.
- The review will also certify that all relevant Cabinet and Cabinet committee documents for 2003 are now in National Archives' custody.
- Please see the Department of Prime Minster and Cabinet's statement for further information: <include link once available>

# What will happen to these NSC records now? / When will I be able to access these records?

- National Archives will be proactively examining these additional NSC records as a matter of priority.
- The access examination process will start immediately and we will aim to have decisions within 90 business days.

# Do I need to apply for access to these NSC records?

No. National Archives is proactively examining these additional records as a matter of priority.

s 47F(1)

Director Communications, Marketing, Partnerships & Events Access & Public Engagement Branch



t +61 2 6212 6249 m s 47F(1) e s 47F(1) @naa.qov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au



# 2003 Cabinet release talking points

# About the annual Cabinet release event

# What is the purpose/value of the embargoed Cabinet release?

- National Archives of Australia conducts an annual embargoed release of Cabinet records to accredited members of the media.
- This event allows media time to analyse the material and prepare content for broadcast and publication from 1 January 2024, when the 2003 Cabinet records reach the open access period under the *Archives Act 1983*.

# What is being released from 2003?

- A selection of key documents considered by the Howard Cabinets in 2003 is available under embargo today.
- Early this year, the media had embargoed access to a complete listing of titles of 2003
   Howard Cabinet records and from that identified documents of interest for proactive
   examination.
- There were 334 listed 2003 Howard Cabinet records and of these, 260 Cabinet records were selected to be part of the 2003 Cabinet records proactive release.

# Are all the records selected for examination available today?

- No. We are yet to conclude examination of 14 records.
- National Archives will continue to work with portfolio agencies on these records to make access decisions.
- Of the 260 Cabinet records selected:
  - o 228 records are open in full
  - o 18 records are open with exemption
  - o 0 records are closed in full
  - o 14 records are withheld pending agency advice

# How do I access the remaining Cabinet records not made available on 1 January?

- Under section 40 of the Archives Act, anyone can request access to 2003 cabinet records when they come into the open access period (from 1 January 2024).
- On receipt of the application, the records will undergo examination to determine whether they
  can be released in full, can be partially released due to containing some exempt information
  or exempted in full.
- We will notify the applicant of the outcome.
- If a record is released in full or partially released, it becomes available for anyone.

# What is exempt from public access in the 2003 Cabinet records?

 National Archives examines records to determine whether they can be released in full, partially released due to containing some exempt information or exempted in full.

- The exemptions applied to the 2003 Cabinet records are detailed in the Statement of Reasons within the record.
- Some exemptions are very minor and involve the deletion of a few words or sentences.
   Others are more substantive.
- Information that has been exempted from public release falls into the following categories:
  - o Information relating to Defence strategy, plans and capabilities
  - Information that could affect Commonwealth relations with the current government of a foreign country
  - Information provided by a *legal practitioner* relating to matters which could still be considered confidential
  - Information which could subject a third party to legal proceedings.
  - Information which could prejudice the legal position of the Commonwealth in the event of future legal proceedings
- Further information on exemptions can be found in Section 33 of the Archives Act.

# How does the number of exemptions this year compare with previous years?

• The number of Cabinet records with exemptions this year (18) is comparable to the number applied to the 2002 Cabinet records last year (16). However, no records are closed in full.

# Who makes the decision to withhold records from public access?

- In accordance with the provisions of the Archives Act 1983, National Archives decides what is released for public access and what is exempt information.
- In some cases, we seek advice from agencies on sensitivities which our access examiners consider when assessing records for public release.

# Have agencies applied pressure on National Archives to withhold information from public access?

- No. We have well established procedures for obtaining advice from agencies.
- Advice must be consistent with the provisions of the Archives Act. National Archives takes this advice into account when making an access decision.
- If there is an appeal against the exemption of material, National Archives is the respondent and is required to defend the exemption before the Administrative Appeals Tribunal.

# How do I seek review of any of the exemptions?

- To request a review, anyone can submit an application for access on or after 1 January 2024. The review and application processes are the same.
- If we confirm the decision to withhold information from public access as a result of the application, the applicant is entitled to seek internal reconsideration of our decision.
- If a Cabinet record has not been examined as part of the embargoed Cabinet release, anyone can lodge an application for access to a particular record from 1 January 2024.

# **Determining access status of records**

# How does National Archives determine whether a record is open or closed?

- Access examiners are delegated under the *Archives Act 1983* to examine records and make decisions about whether they can be released.
- Access examiners assess the content of a record and consider the guidance in the Access
   Examination Manual and the <u>Access Examination Policy personal, business and professional affairs of a person | naa.gov.au in order to make a decision on whether a record will be open, open with exception or closed.
  </u>
- Sometimes advice is also sought from agencies.

# Why would a record be closed?

 Records may be closed or partially exempt for a number of reasons outlined in section 33 of the Archives Act.

### Can we access a closed record?

• Under section 40 of the Archives Act, anyone can request access to 2003 cabinet records when they come into the open access period (from 1 January 2023).

# **National Security Committee of Cabinet**

Does National Archives hold records of the National Security Committee of Cabinet?

- Records of Committees of Cabinet, including the National Security Committee, are covered by the Archives Act 1983. Under the Act, they are subject to the same provisions as other Commonwealth records, including those that relate to public access.
- Annex G of the 15th edition of the Cabinet Handbook outlines arrangements for Cabinet Committees and confirms that Committees are elements of the Cabinet system.

# How many NSC records were released for 2003?

- More than 30 NSC records that were presented to Cabinet were released in full or in part on 1 January 2024.
  - If pressed: 33 NSC records were included in the records selected for release.

Why did the release not include more records relating to Australia's involvement in the war in Iraq?

- A number of records relating to the Iraq War have been released on 1 January.
- Cabinet Historian David Lee analyses this topic in his essay, which can be found here:
   <include link once available>
- Records not made available in the 2003 release can be requested from National Archives from 1 January 2024, when they come into the open access period.
- On receipt of the application, National Archives will examine the records to determine whether they can be fully or partially released, or contain exempt information.
- National Archives will notify the applicant of the outcome.

**FOR CONTEXT ONLY:** Dr Lee notes in this year's Cabinet essay, and several journalists have commented previously, about the absence of a Cabinet submission on going to war in Iraq. Dr Lee also points to former Prime Minister Howard's indication that the issue was being handled by the NSC.

# Where are the remaining 2003 NCS records?

- A number of NSC records that were presented to Cabinet have been released on 1 January.
- The remaining records were transferred to National Archives on 31 December 2023.
- Please see this statement from the Department of Prime Minister and Cabinet for further information: <include link once available>

# Do the remaining records include decisions on Australia's involvement in the war in Iraq?

• We are unable to discuss the contents of the records until they have been appropriately examined for public release. We expect this process to take 90 business days.

What was the error that led to these NSC records not being transferred to National Archives when they should have been?

- The Department of the Prime Minister and Cabinet has initiated a review into the circumstances around why these records were not transferred.
- The review will also certify that all relevant Cabinet and Cabinet committee documents for 2003 are now in National Archives' custody.
- Please see the Department of Prime Minster and Cabinet's statement for further information: <include link once available>

# What will happen to these NSC records now? / When will I be able to access these records?

- National Archives will be proactively examining these additional NSC records as a matter of priority.
- The access examination process will start immediately and we will aim to have decisions within 90 business days.

# Do I need to apply for access to these NSC records?

• No. National Archives is proactively examining these additional records as a matter of priority.

# What is National Archives doing to facilitate the ongoing transfer of NSC and other Cabinet Committee records into custody?

- National Archives works with the Department of the Prime Minister and Cabinet to obtain Cabinet records in line with the *Archives Act 1983*.
- National Archives is working with the Department of the Prime-Minister and Cabinet to finalise
  the updated Records Authority for records produced by the Cabinet processes, including the
  National Security and other Cabinet committees. This will enable future work between the
  Archives and the Department to establish regular transfers of these important records. The
  current records authority covering Cabinet records was issued by National Archives in 1988.

# Why does the National Archives not have an established process for regular transfers of records from PMC?

- National Archives and the Department of the Prime Minister and Cabinet work together to facilitate the annual release of Cabinet documents including the records of NSC and other Committees
- There is an established process for the transfer of Cabinet records.

# **Records of Dr Peter Hollingworth**

Does National Archives hold records of correspondence between Dr Peter Hollingworth and Buckingham Palace from his period as Governor-General?

- On 29 May 2020, the High Court of Australia determined that certain correspondence between Her Majesty Queen Elizabeth II and former Governor-General Sir John Kerr are considered Commonwealth records for the purposes of the Archives Act.
- Following the High Court's decision, the then National Archives' Director-General determined that the correspondence between former Governors-General and Her Majesty are also 'Commonwealth records' which are subject to the public access provisions of the Act.
- National Archives holds 44 archival series (approximate 10 shelf metres) of personal records transferred from Dr Hollingworth.
- Since the High Court's decision, there have been several applications for access to similar correspondence between Her Majesty and other former Governors-General including for Dr Hollingworth.

- In October this year, National Archives brought correspondence between Her Majesty and Dr Hollingworth into custody. These records are in series M4595. Seven records from Dr Hollingworth's term as Governor-General have been digitised and are available for public access on RecordSearch.
- National Archives continues to work with the Office of the Official Secretary of the Governor-General to bring more records of this nature into our custody.

# **Contact information**

The following National Archives staff will be on call over the Christmas and New Year period:

s 47F(1) cting ADG Access and Public Engagement
<a href="mailto:one-width-width-width-">one-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-width-widt

S 47F(1) Acting Director Communications, Marketing, Partnerships and Events <a href="mailto:@naa.gov.au">@naa.gov.au</a>

Media Ph. 0417 247 157 From: S 47F(1)

Sent: Saturday, 30 December 2023 3:21 PM

To: Grant, Christina; McGregor, Leonie

Subject: Re: National Archives access examination process - NSC records [SEC=OFFICIAL]

Thanks for this info.

We consult on all records where there may be sensitivities.

Factoring in that agencies will be juggling a lot, amongst the next cabinet release and BAU access requests, we would expect to complete this many records within 3 months of receiving them.

We could still do this in some sort of order of priority so those of high interest are processed first.

Hope this helps, S 22(1)

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From: Grant, Christina S 47F(1) @pmc.gov.au>

**Sent:** Saturday, December 30, 2023 3:09:42 PM

To: \$ 47F(1) @naa.gov.au>; McGregor, Leonie \$ 47F(1) @pmc.gov.au>

Subject: RE: National Archives access examination process - NSC records [SEC=OFFICIAL]

Hi s 47F(1)

It's the records your team reviewed the other day. There are about 5 boxes, some with 5 or 6 files and others with only one or two. The files contain a mixture of Cabinet, ERC and NSC – they are not NSC only. There is also a box of mainly NSC Minutes – on first view it didn't look like those had been to Cabinet. Do you only consult on documents that went to Cabinet or on all of them?

Christina

**From: S** 47**F**(1) @naa.gov.au>

Sent: Saturday, 30 December 2023 2:57 PM

To: Grant, Christina S 47F(1) @pmc.gov.au>; McGregor, Leonie S 47F(1) @pmc.gov.au>

Subject: Re: National Archives access examination process - NSC records [SEC=OFFICIAL]

# H Christina

It is very difficult to say without knowing how many records there are and how many pages. How long it takes for agencies to respond also varies. Do you know how many records and shelf metres are being transferred? This will help us assess.

And what we would seek to do is assess the records as soon as they come in and then we can prioritise either based on the year (2003 first) or theme (Iraq, security etc).



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From: Grant, Christina S 47F(1) @pmc.gov.au>

Sent: Saturday, December 30, 2023 2:46 pm

To: \$ 47F(1) @naa.gov.au>; McGregor, Leonie

s 47F(1) @pmc.gov.au>

Subject: RE: National Archives access examination process - NSC records [SEC=OFFICIAL]

Hello<sup>s 47F(1)</sup>

We really appreciate you providing this advice at such short notice. I was wondering if you might be able to give us an idea of how long the initial NAA review and then the consultation with relevant agencies would normally take? This may assist us in managing expectations within PM&C.

Thanks very much

Christina

From: \$ 47F(1) @naa.gov.au>

Sent: Saturday, 30 December 2023 2:40 PM

To: McGregor, Leonie S 47F(1) @pmc.gov.au>; Grant, Christina S 47F(1) @pmc.gov.au>

Subject: National Archives access examination process - NSC records [SEC=OFFICIAL]

# **OFFICIAL**

Good afternoon Leonie and Christina,

Please see below information on our access examination process, to assist in your conversations around the NSC records.

Commonwealth Records enter the open access period after 20 years.

When a record enters the open access period it can be released to the public by National Archives of Australia (National Archives), either in response to an application for the record from the public or through a proactive release initiated by National Archives.

Prior to public release of the record, National Archives, in consultation with relevant agencies including the originating agency and agencies who made contributions to the record, examines the record to determine if it holds continuing sensitives, which should not be made publicly available.

A record will be withheld from public release if it meets any of the criteria listed in Section 33 of the *Archives Act* 1983.

Some of the commonly used exemption criteria includes such things as information that may be reasonably expected to cause damage to the security, defence or international relations of the Commonwealth, it is privileged legal information or unreasonable disclosure of personal matters.

• In the case of the NSC records, NAA would determine a proactive release schedule once the records are transferred into NAA custody from PM&C. As part of this we would seek advice from PM&C and any other relevant agencies where we think sensitivities exist, which could preclude release of some of the contents.

This access examination and consultation process ensures sensitive information that meets criteria in Section 33 of the Act is not released to the public.

Please do let me know if you need anything further.



t +61 2 6212 6249 m s 47F(1) e s 47F(1) @naa.gov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

## **OFFICIAL**

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From: **S** 47F(1)

Sent: Saturday, 23 December 2023 5:46 AM

To: s 47F(1)

Subject: RE: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL:Sensitive]

Attachments: 2003 Cabinet records media guide.pdf

Good morning s 47F(1)

I am not sure if you would have received the attached Media Guide that was provided to journalists on 5 December for the annual Cabinet release.

If not, it may provide context as to why there is focus on NSC records and assist in any preparation for 1 Jan.

Specifically the essay written by Cabinet historian David Lee has an entire section dedicated to the Iraq War and the role of the NSC. This essay will be published on National Archives' website on 1 January.

This is under embargo and not for further distribution please.

# Thanks s 47F(1)

From: PMC Media < Media@pmc.gov.au> Sent: Friday, December 22, 2023 8:10 PM

To: Grant, Christina S 47F(1) @pmc.gov.au>; S 47F(1) @naa.gov.au>
Cc: S 47F(1) @pmc.gov.au>; S 47F(1) @pmc.gov.au>; PMC Media

<Media@pmc.gov.au>

Subject: RE: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

Thanks Christina,

s 47F(1), can you please confirm if NAA are comfortable with the proposed edits?

Once you advise, can you please hold on responding to give me the opportunity to consult the Prime Minister's Office?

Kind regards,

# s 47F(1)

From: Grant, Christina S 47F(1) @pmc.gov.au>

Sent: Friday, 22 December 2023 8:06 PM

Subject: RE: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

Hello

I have suggested some minor wording changes below to align to standard language used to describe the PM&C role. Christina

From: S 47F(1) @naa.gov.au>

Sent: Friday, 22 December 2023 7:39 PM To: PMC Media < Media@pmc.gov.au >

Cc: S 47F(1) @pmc.gov.au>; Grant, Christina S 47F(1) @pmc.gov.au>; S 47F(1)

s 47F(1) @pmc.gov.au>

Subject: RE: Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

# **OFFICIAL**

Hi <sup>s 47F(1)</sup>

We agree that National Archives should be the spokesperson for questions relating to the open access period, however many of these questions are not relating to that. As such, if we are responding, we need to make some changes – our responses are below.



Once you have cleared the below, I will send it.

**Thanks** 

-----

s 47C(1)

# s 47C(1)

Note: The initial emails in this chain are dated 22.12.2023 at 4:01pm & 6:13pm in Document 21, 18.12.2023 at 11:43am in Document 18 and 22.12.2023 at 3:50pm in Document 18



# 2003 Cabinet Records Media Guide

**UNDER EMBARGO UNTIL 1 JANUARY 2024** 

# **UNDER EMBARGO UNTIL 1 JANUARY 2024**

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# **Media contact**

National Archives of Australia Media Team 0417 247 157 | media@naa.gov.au

# 1. Embargoed release of 2003 Cabinet records

National Archives of Australia (National Archives) has provided accredited media representatives with embargoed access to key records considered by the Howard Cabinet in the year 2003 in advance of their public release on 1 January 2024, under the *Archives Act 1983*.

The annual embargoed release of Cabinet records by National Archives occurs with the approval of the Cabinet Office, which is responsible for the Cabinet records of previous governments. The release of Cabinet records to the media in advance of their public release is a privilege rather than a right and is therefore subject to embargo.

# **Embargo conditions**

Information contained within the 2003 Cabinet records (including their titles and images) briefing material provided by National Archives, and proceedings of the Cabinet records release event 5 December 2023 (including interviews) are under embargo until 1 January 2024.

The embargo allows media time to analyse the material and prepare content for broadcast and publication from 1 January 2024, when the 2003 Cabinet records reach the open access period under the *Archives Act 1983*.

National Archives expects all journalists who access the 2003 Cabinet records during the embargo period to abide by the embargo conditions. Compliance with the embargo provisions will be closely monitored.

Please direct any questions about embargo conditions to National Archives' Media Team: 0417 247 157 | media@naa.gov.au.

## **Speakers**

#### The Hon Robert Hill AC

Robert Hill was elected to the Senate for South Australia, representing the Liberal Party, at the 1980 Federal election.

In 1996, Hill became Leader of the Government in the Senate. He held several ministerial portfolios in the Howard government including Minister for the Environment (1996-1998), Minister for the Environment and Heritage (1998-2001) and Minister for Defence (2001-2006).

In January 2006, he announced his resignation from the Ministry and as Leader of the Government in the Senate. Soon after, he was appointed Permanent Representative to the United Nations for Australia, serving until May 2009. In his post political career, Hill has held positions as Chancellor of the University of Adelaide, Chairman of the Australian Carbon Trust and Adjunct Professor in Sustainability at the US Studies Centre at the University of Sydney. In 2002, Hill was appointed a Companion of the Order of Australia.

#### Associate Professor Dr David Lee

Associate Professor David Lee joined the University of New South Wales in 2019 and before that was based in the Department of Foreign Affairs and Trade for 24 years.

He has published widely on Australian history. His most recent books include *Australia and the World: International Relations and Global Events since Federation* (Melbourne: Circa, 2022) and *John Curtin* (Redland Bay: Connor Court, 2022).

He is also author of *The Second Rush: Mining and the Transformation of Australia* (Redland Bay: Connor Court, 2016) and *Stanley Melbourne Bruce: Australian Internationalist* (London and New York: Bloomsbury, 2010).

He teaches courses on World Economic History and the Cold War, is Chair of the Commonwealth Working Party of the Australian Dictionary of Biography and has been appointed National Archives of Australia, Cabinet historian, 2022-23.

# Accessing the 2003 Cabinet records under embargo

Copies of selected Cabinet records from 2003 have been made available to journalists under embargo via secure file transfer. To locate a particular record, match the Item ID number in the table to the PDF file title.

| Control Symbol | Title                                                                                                                                                        | Item ID   | Status |
|----------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|--------|
| JH2002/18      | Cabinet Decision JH02/0018/SM Authorisation for continuation of funding in relation to unauthorised boat arrivals to 30 June 2002 Without Submission         | 203019300 | Open   |
| JH2002/20      | Cabinet Submission JH02/0020 Reference copy of Counter-terrorism priorities for investigation, aviation security and border protection Decision JH02/0020/NS | 203019724 | Open   |

# **Photographs**

High-resolution images of photographs from National Archives' collection relating to issues, events and personalities of 2003 are provided by secure file transfer. These images are accompanied by a document with image captions and suggested citations.

# Acknowledgement of National Archives

Embargoed access to the 2003 Cabinet records is contingent on content clearly acknowledging National Archives as the source of the material.

This can be achieved by including a statement such as 'National Archives of Australia today released Cabinet records from 2003'.

#### **Further information**

Enquiries about access to Cabinet and other records may be submitted online to National Archives' National Reference Service.

For further information about Cabinet and its records, see National Archives' website.

Howard government Cabinet submissions, memoranda and their related decisions are held in Commonwealth Record Series A14370.

For further information about John Howard and his government, see <u>National Archives'</u> website, and the Parliamentary Handbook of the Commonwealth of Australia 2014.

Some ministers and senior public servants created or accumulated collections of records in the course of their work and some of these 'personal records' collections have been donated to, or deposited with, National Archives. Check <u>RecordSearch</u> for details of personal records collections held by National Archives for members of the Howard government.

Records considered by the Howard Cabinet of 2003 that are not available as part of this media kit – including the remaining submissions, memoranda and decisions, and Cabinet Office files – will reach the open access period on 1 January 2024. From that date, applications to access these records may be made via <a href="RecordSearch"><u>RecordSearch</u></a> on National Archives' website.

# 2. Essay

## **The 2003 Cabinet Papers in Context**

# Introduction

The Howard government's decision to participate in the Iraq War dominated Australian politics in 2003. While Iraq was the dominant issue that year, the Cabinet papers on this subject are sparse, pointing to the primacy that the National Security Committee (NSC) of Cabinet had achieved in the domain of national security at that time. Nonetheless, because of its importance, the Iraq War is dealt with in its own section in this paper. Beyond Australia's participation in that conflict, there are many more papers on diverse issues relating to Australia's national security, and to foreign affairs, trade and defence policies. All of these issues are covered in the first two sections below.

Most of the 2003 Cabinet papers deal with manifold aspects of domestic policy, which will be discussed in the remaining five sections: economic, social welfare, health and immigration policies; climate change, energy and the environment; transport, infrastructure, communications and legal issues; rural and regional issues; and Indigenous policy.

# Iraq: the Cabinet submission that never was1

The most important decision John Howard's Cabinet made in 2003 was the one to commit Australia to the US-led military intervention in Iraq, which was an extension of the 'war on terror' that had been waged since 2001.<sup>2</sup> The invasion of Iraq began on 19 March (air) and 20 March 2003 (ground). Hostilities lasted about a month and included 26 days of major combat operations. Forces from the United States and its close allies – the United Kingdom, Australia and Poland – participated. This was seen as a 'coalition of the willing' rather than the sort of broad-based group, acting under Chapter VII of the United Nations Charter, that expelled Iraq from Kuwait in 1991.<sup>3</sup>

The early stage of the war ended on 1 May 2003 when President George W Bush declared the end of major combat operations in his 'Mission Accomplished' speech.<sup>4</sup> Afterwards, the Coalition Provisional Authority (CPA) was established as the first of several transitional governments in Iraq. According to Bush and UK Prime Minister Tony Blair, the coalition aimed 'to disarm Iraq of Weapons of Mass Destruction [WMD], to end Saddam Hussein's support for terrorism, and to free the Iraqi people'.<sup>5</sup> In 2020 US historian Robert Draper painted a portrait of the Bush administration as driven by 'fear, imagination, ideology, and blind idealism rather than truth seeking – all to justify a decision that would result in hundreds of thousands of deaths and a flood tide of chaos in the Middle East that shows no signs of ending'.<sup>6</sup>

Writing in 2013, the Australian prime minister, John Howard, recalled that 'Australia's decision to join the Coalition in Iraq was a product both of our belief at the time that Iraq had WMDs, and the nature of our relationship and alliance with the United States'. The US war aim quickly crystallised into that of 'regime change'. Britain and Australia, however, continued to emphasise the objectives of disarming Iraq of the WMD that US intelligence and US diplomats wrongly insisted that Iraq possessed. As army historian Albert Palazzo observed: 'Once the war began, ADF [Australian Defence Force] forces ... did so under US operational command and by default in support of [the US] desire to overthrow Saddam, no matter the sophistry of the more limited Australian intent'. 9 For

Palazzo, '[i]mproving the alliance was [Australia's] main goal: a logical if not proper goal, and one that was not explained to the Australian people'.<sup>10</sup>

The 2003 Iraq War differed from the first Gulf War, which was undertaken in response to Iraqi aggression against Kuwait and mandated by the UN Security Council. The United Nations Charter of 1945 allowed only two exceptions to its general prohibition of the use of force: self-defence against an armed attack and a definite decision on the part of the UN Security Council. The secretary-general of the United Nations, Kofi Annan, and other authorities regarded the 2003 Iraq War as illegal because of the absence of these criteria. Consonant with this position, the Australian Labor Party (ALP) Opposition Leader, Simon Crean, addressed the parliament on 5 February 2003, arguing that Australian troops should not be sent to Iraq in advance of a UN mandate.

What do the Cabinet documents tell us about Australia's decision on the Iraq War? One submission analyses the implications of the post-conflict situation in Iraq for Australia's migration and refugee programs. There is also a short minute dated 1 April 2003 in which Cabinet 'noted an oral report by the Prime Minister on the progress of military operations in Iraq and the contribution made by the Australian Defence Force'. There was no submission to Cabinet on costs, benefits and implications of Australia's entry into the war. This was notwithstanding the fact that the Iraq commitment was in Howard's words, 'the most controversial foreign policy decision taken by my Government in the almost twelve years it held office'. This indicates that Cabinet's National Security Committee (NSC) was the locus of decision-making on the war.

There is a Cabinet minute, dated 18 March 2003, based on two oral reports from Howard. The prime minister recalled that the NSC had been meeting regularly on Iraq, but that he 'wanted full Cabinet endorsement of a final decision to commit the invasion'. <sup>18</sup> One of his oral reports to Cabinet outlined his extensive discussions with Bush, and the other was his notification to Cabinet of a request from the US President, received on the morning of 18 March 2003, which asked 'that Australia participate in military action by a coalition to disarm Iraq of its weapons of mass destruction and advice that it was the intention of the President to issue a final ultimatum to Iraq shortly'. <sup>19</sup> Cabinet noted that Australia's goal in 'participating in any military enforcement action would be disarmament of Iraq's weapons of mass destruction'. <sup>20</sup> Howard provides no details of the Cabinet discussion but records that there was no surprise or dissent in a subsequent meeting of the two Coalition parties. <sup>21</sup>

The Australian forces committed to Iraq would consist of ADF elements predeployed to the Middle East to take part in military enforcement action against Iraq; ADF elements deployed to the Middle East as part of the Multinational Interdiction Force and maritime surveillance forces deployed as part of Operation Slipper (the ADF contribution to the war in Afghanistan made in 2001); and ADF personnel deployed to the Middle East with the forces of other coalition countries.<sup>22</sup> Just as Australia joined the Vietnam War in 1965 based on a request from the US government, which arranged a request from the South Vietnamese government, so it participated in the second Iraq War after a request from the US president rather than as a result of a definite decision of the UN Security Council, which declined to pass the necessary resolution.<sup>23</sup>

While the United States was keen for Australia to provide a reconnaissance battle group of about 2,000 men to secure the western flank of the US 1st Marine Division driving towards Baghdad, Howard offered instead a niche capability of special forces troops. For some critics, such as Paul Barratt and Paul Brereton, who led the inquiry into Australian Special Forces in Afghanistan, the ADF should not have supported what was a political rather than military decision to rely on special forces in Iraq.<sup>24</sup>

Several Australian journalists have already commented about the absence of a Cabinet submission on the Iraq War.<sup>25</sup> In 2004 Robert Garran wrote:

Howard acknowledges that there was no cabinet submission on the costs and benefits of going to war in Iraq. The Department of Foreign Affairs and Trade (DFAT) was not asked for, and did not offer, any advice on the pros and cons of supporting American intervention. This reinforces the view that Howard's decisions on Iraq were political, not based on a dispassionate appraisal of the threats it posed.<sup>26</sup>

At that time, Howard did not dispute Garran's account, but indicated that the issue was being handled by the NSC.<sup>27</sup> Professor Patrick Weller sees the NSC as the most powerful of three principal Cabinet committees. These were the National Security Committee (NSC), the Expenditure Review Committee (ERC) and the Parliamentary Business Committee.<sup>28</sup> The NSC consisted of senior ministers whose discussions ranged over defence, security, intelligence matters and some foreign issues. Senior officials – the Chief of Defence Force, the secretaries of Defence, Prime Minister and Cabinet, Foreign Affairs and Trade, and the heads of the Office of National Assessments (ONA) and the Australian Security Intelligence Organisation (ASIO) – attended all meetings, with ministers on one side of the table and officials on the other.<sup>29</sup> In 2002–03 there were 64 meetings of the NSC/Secretaries Committee on National Security and 250 submissions; in 2003–04 there were 32 such meetings and 206 submissions. The large jump in the business of the NSC in 2003 coincided with the Iraq War.<sup>30</sup> Howard called his creation 'the most effective whole of government arrangement with which I've been associated as prime minister'.<sup>31</sup> Weller explains how the NSC worked:

Except on rare occasions where Howard may wish to have a full cabinet discussion of an issue before the NSC, the committee's decisions stand on their own as cabinet decisions, unlike those of the ERC, which are referred to a 'budget cabinet' meeting for final discussion and ratification.<sup>32</sup>

The NSC's connection with the war-making power was described to parliament by Brendan Nelson, Robert Hill's successor as Minister for Defence. Nelson explained the procedures for war-making in the 2000s in this way:

It is the NSC that considers, debates and resolves to commit Australian defence personnel to domestic or overseas deployments. The full cabinet then considers the advice and recommendation of the NSC. Once a position is adopted, the Opposition leader, members of the full government executive and its back bench are briefed.<sup>33</sup>

What discussions took place in the NSC on Iraq in 2003 must await publication of the relevant volumes of the official histories of Australian operations in Iraq and Afghanistan and public requests for access to those Cabinet committee documents under the *Archives Act 1983*. Cabinet was content that it had 'reached its decisions in accordance with its Executive responsibilities under the Constitution' via the Cabinet minute of 18 March.<sup>34</sup> There was no discussion of the modalities of executing Cabinet's decision other than that a draft resolution would be proposed in the House of Representatives and the decision would be conveyed to Bush.

As well as having a powerful NSC, Howard worked with a different kind of public service than the Commonwealth Public Service which operated during the days of Ben Chifley and Robert Menzies, in the era of the 'seven dwarfs'. Howard built on reforms to the public service in the years of the Hawke Labor government (1983–91) that had made provision for closer supervision of departments by ministers and for renewable fixed-term

appointments for departmental secretaries.<sup>36</sup> In 1999 was added the *Public Service Act* 1999, under which departmental secretaries would be appointed, and could be terminated, by the prime minister rather than by the governor-general. With these changes came a more expansive conception of the role of the prime minister and his or her prerogatives.

For former senior public servant Paul Barratt, 'Cabinet [under John Howard] was not the place where big decisions were made; the decisions to invade Afghanistan and Iraq, and not to ratify the Kyoto Protocol, were made by Howard, without consulting Cabinet and without the benefit of public service advice'.<sup>37</sup> Barratt's assessment in relation to matters of defence and national security is corroborated by Ric Smith, Secretary of the Department of Defence (2002–06), who informed journalist Paul Kelly that:

The message from ministers by ... [November 2002] was that they did not want strategic advice from the Defence Department. This reflected a conviction that ministers knew the issues and would take the decisions for or against war.<sup>38</sup>

Ashton Calvert, Secretary of DFAT (1998–2005), concurred. Calvert recalled that he did not regard it as his duty to question the Howard government's Iraq decision.<sup>39</sup> Permanent heads of departments from earlier times, such as Sir Arthur Tange and Sir Frederick Shedden, had the advantage of security of tenure in providing advice to government in ways that might have been unwelcome.<sup>40</sup>

That the Iraq commitment was made without weighing the pros and cons of one or more submissions, but rather by reaching a decision without a submission being made, raises issues worthy of comment. One relates to the perception that, up to the moment of the Iraq War, the Australian Government had not made up its mind about whether to go to war. In Howard's statement to the House of Representatives in February 2003, he repeated that the government had not made a final decision to commit to military conflict.<sup>41</sup>

The reality, argued Graeme Dobell, was that 'the commitment had long since been made; the Australian military was deeply involved in US planning for the war and Australia was in'.<sup>42</sup> Professor Hugh White, a former Deputy Secretary in the Department of Defence, concurred, arguing in 2004 that:

In the weeks after George Bush put the invasion on the agenda with his 'axis of evil speech' in January 2002, Australia clearly indicated it would be willing to join. Of course, no formal commitments were made until the eve of battle – they never are. But the key political decision had already been taken.<sup>43</sup>

Confining Iraq decisions to a core group of ministers and senior public servants had its advantages. One was in managing legal and constitutional questions. Until the Second World War, the war power was a prerogative of the Crown, exercisable on the advice of the British ministers but also committing the empire's self-governing dominions and colonies. This was until John Curtin's wartime Labor government insisted that the war power for Australia must be exercisable on the advice of Australian ministers to the governor-general. Legal scholars have recently discovered that Howard originally planned to take the matter to the governor-general 'for noting', but did not do so after then Governor-General Peter Hollingworth sought the views of the attorney-general about relevant issues of international law. According to Charles Sampford and Margaret Palmer,

the Governor-General's scrutiny was the only independent scrutiny available because the legality of the decision to go to war was not a matter that could be determined by the High Court, and the federal government had taken action in

March 2002 that effectively prevented the matter coming before the International Court of Justice.<sup>47</sup>

Hollingworth's request for legal advice attracted a reply from Howard to the effect that Hollingworth's 'predecessors had not been involved in past decisions, that no involvement was necessary' and that the decision could be implemented without recourse to the governor-general under the *Defence Act* as amended in 1975.<sup>48</sup> In its minute of 18 March Cabinet noted only that the 'Prime Minister had discussed the possibility of the commitment of the ADF ... with the Governor-General'.<sup>49</sup> Brendan Nelson would subsequently assert that contemporary practice, as distinct from the practice in Curtin's time, was that 'decisions to go to war are ultimately matters for the prime minister and Cabinet, involving directly neither the Governor-General nor Federal Executive Council'.<sup>50</sup> Sampford and Palmer dispute this, arguing that:

A powerful argument could be made that the relevant sections of the *Defence Act* were not intended to be used for the decision to go to war and that such instructions are for peacetime or *in bello* decisions. If so, the power to make war remains within the prerogative to be exercised on advice.<sup>51</sup>

In 2003 Hollingworth became involved in controversy over his handling of matters of sex abuse allegations in the Anglican diocese of Brisbane that saw him resign as governorgeneral in May 2003.<sup>52</sup> Before he did so, he accepted Howard's advice on the handling of the Iraq matter.<sup>53</sup> It is possible that other governors-general might have handled the matter differently. This is demonstrated by an episode in 1977 when Sir John Kerr insisted on advice from the attorney-general before accepting a recommendation from the Fraser government on its establishment of the Department of the Special Trade Negotiator.<sup>54</sup> Had the governor-general in 2003 not been a clergyman but a lawyer as versed in constitutional law and practice as Kerr or Sir Ninian Stephen or Sir William Deane all were, he or she may well have insisted on advice from the attorney-general.<sup>55</sup>

There were cogent political reasons for the government to bypass the executive council and the governor-general. Howard was relying for his advice on the legality of Australia's entry into the Iraq War on a 'Memorandum of Advice' from two officers at the level of first assistant secretary in the Department of Foreign Affairs and Trade and the Attorney-General's Department.<sup>56</sup> The Cabinet decision of 18 March noted this Memorandum of Advice, 'which concluded that the use of force to disarm Iraq of weapons of mass destruction ... would be consistent with Australia's obligations under international law' and observed that Attorney-General Daryl Williams 'fully concurred with the advice'.<sup>57</sup>

Former Solicitor-General Gavan Griffith queried why the government had relied on the authors of the Memorandum of Advice and not more senior experts such as Henry Burmester QC, Chief General Counsel of the Attorney-General's Department, or renowned international lawyer Professor James Crawford SC, who commonly advised the government in international law matters. On the question of the Iraq War, moreover, the opinion of the independent solicitor-general, David Bennett QC, was not sought.<sup>58</sup>

Griffith was Australia's second law officer for 14 years from 1984; he pleaded 250 cases before the entire bench of the High Court and was Agent and Counsel at several other cases at the International Court of Justice. He proceeded to argue that the published legal advice from the Government in 2003 (the Memorandum of Advice) had 'insufficient substance to bear the weight of the Prime Minister's reliance to justify the invasion of Iraq by Australian defence forces'.<sup>59</sup> Griffith continued:

To this end the Australian and United Kingdom legal advices are entirely untenable. They are arrant nonsense. They furnish no threads for military clothes. It is difficult to comprehend that the fanciful assertions (they are not arguments) of the two advices have been invoked by Australia and the United Kingdom to support the invasion of another state. It does not appear from his published remarks that President Bush made any such attempt to clothe American action with the authority of the Security Council. This has the advantage of making the unilateral basis of his country's actions plain.

Once the troops were committed, however, the Howard government's decision attracted stronger popular support as well as full endorsement from large sections of the media.<sup>60</sup>

## National security, defence, foreign affairs and trade policies

Many of the Cabinet submissions, memoranda and decisions are concerned with issues of national security, defence policy, foreign policy and trade policy beyond the Iraq War. The Minister for Foreign Affairs, Alexander Downer, and the Minister for Trade, Mark Vaile, made a joint submission to Cabinet on the launch of the 2003 foreign and trade policy white paper, *Advancing the national interest*.<sup>61</sup> The white paper was prepared by a task force within the Department of Foreign Affairs and Trade (DFAT) in consultation with departments and agencies represented on the NSC.

It explained the Howard government's focus on global security threats and its commitment to the war against terrorism. It also set out Australia's contribution to international efforts to halt proliferation of WMDs. On the overseas trade front, the paper asserted that the government had 'developed the most ambitious and wide-ranging trade policy agenda of any government in Australia's history'.<sup>62</sup>

A submission tells us that the NSC agreed to introduce legislation to ensure that the terrorist wing of Hizballah was listed as a terrorist organisation.<sup>63</sup> At the same time, the committee amended the text of *Australia's national security: a defence update* to clarify that: 'The Australian Government is aware that the majority of Muslims hold moderate views and that they are no less victims than other religious, ethnic or national groups'.<sup>64</sup> The NSC also agreed to implement International Maritime Organization (IMO) measures to enhance maritime security.<sup>65</sup>

In the region, Australia had played a prominent role from 1997 to 2000 in the peace process in Bougainville, Papua New Guinea, deploying more than 2,500 ADF personnel and 300 civilians in the Peace Monitoring Group (PMG). In March 2003 the NSC decided to plan for the withdrawal of the PMG from 30 June 2003, and on 28 May it agreed that a small unarmed civilian force should replace the PMG.<sup>66</sup> On 22 July 2003 Cabinet noted an oral briefing from Downer and Robert Hill, Minister for Defence, on the Australian-led Regional Assistance Mission to Solomon Islands (RAMSI).<sup>67</sup> RAMSI was established in response to a request for international aid by the governor-general of Solomon Islands in response to ethnic violence in the period between 1998 and 2003.<sup>68</sup>

In a short minute without submission, Cabinet noted advice from Downer on negotiation of a unitisation agreement with the East Timorese government relating the Sunrise and Troubadour petroleum fields and legislation to ratify the 2002 Timor Sea Treaty. <sup>69</sup> In addition, the NSC agreed in June 2003 that an inter-departmental committee should consider an appropriate legislative and administrative framework to protect offshore oil and gas infrastructure, particularly in the Timor Sea. <sup>70</sup>

An extraordinary occurrence in 2003 was the Australian Parliament being addressed on consecutive days by US President George W Bush, and the president of a country that was soon to become Australia's largest trading partner, China's Hu Jintao.<sup>71</sup> Before 2003 only two foreign heads of state had addressed a joint meeting of the Australian Parliament: former US President George HW Bush in January 1992 and then US President Bill Clinton in 1996.

Around the time of Hu Jintao's visit, inter-governmental negotiations took place on 9 and 10 October 2003 regarding the Australia–China Trade and Economic Framework (TEF) – a framework agreed in May 2002 by Howard and then Chinese Premier Zhu Rongji for a possible joint scoping study on a bilateral free trade agreement between Australia and China. China would not agree to such a study unless Australia agreed to recognise China as a market economy, but such recognition was then a major step for Australia, and one that would have attracted considerable international attention. In canvassing options, Trade Minister Vaile recommended, and Cabinet accepted, that Australia not fully accede to China's demands in a way that would have impinged on domestic anti-dumping and safeguard actions against Chinese imports. As a concession, Cabinet accepted that it was willing to recognise, in due course, China as a market economy.

Negotiation of a free trade agreement with the United States was one of the rewards for Australian participation in the war in Iraq. On 3 March 2003 Cabinet agreed to a joint submission from Vaile and Downer for Australia to pursue a genuinely comprehensive free trade agreement between the two countries. While striving to achieve reduced barriers to trade and enhanced market access, Australian ministers expected that US requests would cover sensitive areas such as single desk marketing, pharmaceutical benefits, foreign investment screening, parallel importation and copyright legislation.<sup>74</sup>

Formal rounds of negotiations commenced in March 2003, with subsequent rounds in May, July, October and December ahead of the end-of-2003 target for concluding the negotiations. The third round of negotiations in July was crucial. Before this took place, Cabinet canvassed various options, including eliminating tariffs on the importation of all goods from the United States, but preferred to offer to reduce tariffs to zero, except for those on passenger motor vehicles and textiles, clothing and footwear. On 9 October 2003, before the next round of negotiations, Cabinet agreed to Vaile's request to modify the existing mandate for the negotiations following a US offer on agricultural trade that was deemed adequate. The agreement with the United States was signed on 18 May 2004 and would come into effect on 1 January 2005.

Writing in 2015, Shiro Armstrong observed that the free trade deal was negotiated and signed within a year because of Howard's determination to consummate a trade deal with the United States in the context of the second Iraq War. The deal, Armstrong considered, damaged Australia's trade by diverting it away from low-cost sources. 77 Cabinet also considered submissions on other trade agreements, including signing the agreement with Singapore after Vaile had reached agreement with his counterpart there, making progress on a free trade agreement with Thailand and strengthening trade and economic links with Japan. 78

By 2003 progress in the so-called Doha Round of multilateral trade negotiations had been mixed with some areas, such as services, moving at a reasonable place, while others, such as agriculture, progressed more slowly. Vaile obtained Cabinet approval for an Australian negotiating approach that sought substantial gains in market access for agricultural and industrial products and services while preventing gains being eroded in areas such as anti-dumping subsidies and countervailing measures. Cabinet agreed to

Australia's participation in the World Exposition held in Aichi, Japan, in 2005.81 It also approved the signing of an agreement with New Zealand to jointly regulate therapeutic products.82

Another Cabinet submission relates to the sale of Australian wheat to Iraq by AWB Limited (the Australian monopoly wheat trader formerly known as the Australian Wheat Board). Under the UN Oil-for-Food Programme (OIP), which expired on 21 November 2003, AWB had become the dominant supplier of wheat to the Iragi market. Irag was Australia's largest wheat market in 1999-2000 and 2001, and Australia secured an average 65 per cent of the Iraqi wheat market over the period from 1996 to 2003. In 2001–02 Australia exported 2.2 million tonnes of wheat worth \$800 million, representing 82 per cent of Iraqi imports and 13.5 per cent of Australian wheat exports.83

The extraordinary success of the Australian wheat trade in Iraq was partly explained by the subsequent discovery, in the mid-2000s, that AWB had been paying kickbacks to the regime of Saddam Hussein through a middleman.84 The discovery led to a major scandal and a royal commission presided over by Justice Terence Cole. To cover for the period following the anticipated expiry of OIP in November 2003, Cabinet agreed on 22 October to establish a trade finance facility, by means of the Export Finance and Insurance Corporation (EFIC), that would provide re-insurance for Australian wheat exporters on the National Interest Account (NIA). The NIA facility covered a maximum of \$350 million of exports to Iraq for exports shipped before December 2004.85

In matters of international law, Cabinet approved a recommendation from Downer, Attorney-General Philip Ruddock, David Kemp, Minister for the Environment and Heritage, and Ian Macfarlane, Minister for Industry, Tourism and Resources, to make a submission to the UN Commission on the Limits of the Continental Shelf. This proposed the extension of the outer limits of Australia's continental shelf beyond 200 nautical miles from the territorial sea baseline, including in the areas adjacent to the Australian Antarctic Territory. In doing so, the ministers sought to take advantage of the opportunity to define an internationally accepted outer limit that would protect Australia's exclusive sovereign rights and interests in possible future exploration and exploitation of the non-living and sedentary living resources of the seabed and subsoil in the area beyond 200 nautical miles as well as bestowing rights to regulate marine scientific research and the marine environment.86

Approval of the submission permitted Australia to submit the data in 2004 within the 10-year deadline set by the 1982 UN Convention on the Law of the Sea (UNCLOS) and to become the third country after Russia and Brazil to do so. This in turn enabled Australia, via the Seas and Submerged Lands (Limits of the Continental Shelf) Proclamation 2012, to define the 11 million square kilometres of seabed over which it could exercise exclusive rights to seabed resources. Two areas of Australia's augmented continental shelf extended south into the Antarctic Treaty area.87

On other international legal matters, Cabinet authorised relevant ministers, including Attorney-General Daryl Williams (who would be succeeded by Philip Ruddock from 7 October 2003), to prepare a negotiating mandate for the development of a thematic convention on the rights of persons with disabilities.88 Cabinet also agreed to a submission from Downer that Australia should ratify a convention on procedures for handling hazardous chemicals and pesticides in international trade.89

In September 2002 Howard wrote to Defence Minister Robert Hill, expressing his concern about continuing performance problems with major defence acquisitions.90 To address this long-term problem, Howard appointed a Secretaries Task Force and an

External Defence Procurement Team, the latter consisting of Malcolm Kinnaird AO (Chairman), Len Early PSM and Bill Schofield AM. The team recommended reforming the Defence Materiel Organisation (DMO), which had been established in mid-2000, by drawing together the Defence Acquisition Organisation and Support Command Australia to produce an integrated organisation with responsibility for 'whole-of-life' acquisition and through-life support of capabilities.<sup>91</sup> In 2003 Cabinet agreed to several recommendations, including establishing the DMO as an executive agency within the Defence portfolio and as a prescribed agency under the *Financial Management and Accountability Act 1997*. These reforms were designed to transform the culture of the DMO to make it more business-like and performance-focused.<sup>92</sup>

Cabinet approved another of Hill's submissions to meet key priorities over the four years from 2003–04 to 2006–07, with a fiscal impact of \$2,802.3 million. This decision stemmed from the 2000 Defence White Paper and the associated Defence Capability Plan, which was described as the most 'specific long-term Defence funding commitment given by any Government in 25 years'. <sup>93</sup> Defence spending was set to increase by \$500 million in 2001–02, \$1 billion in 2002–03, and thereafter by 3 per cent annually in real terms. Hill and his department continued to work on reforming Defence's budgeting processes by focusing on whole-of-life capability management in acquisitions and logistics and by concentrating responsibility for asset management in both the DMO and the Corporate Services and Infrastructure Group. <sup>94</sup> In another defence submission, Hill sought Cabinet approval for Defence to amend its budgeting and reporting obligations, which were hitherto based on one outcome: 'the Defence of Australia and its National Interests'. Instead, Hill proposed a reporting structure with seven Outcomes, supported by 29 Outputs and 34 Programs. <sup>95</sup>

In July 2003 Hill received approval to acquire command and control systems and communications infrastructure to upgrade Australia's air defence systems. <sup>96</sup> A decision to sell and then lease back the Department of Defence's Russell Offices had been taken in 2000 and was confirmed in April 2002. Following that decision, the Department of Finance and Administration and the Department of Defence submitted a memorandum to the NSC in 2003 on necessary steps to address national security considerations before the sale. <sup>97</sup>

Australia's six *Collins* Class submarines were constructed in Adelaide between 1990 and 2003 by the Australian Submarine Corporation (ASC) to a Swedish design. In October 2003 the NSC agreed to a recommendation from Hill for the Commonwealth to sign a contract with the ASC for through-life support of the submarines. The initial period of the agreement was 15 years, with options to extend to 25 years. Hill also received approval to increase the total funding for Australia's military satellite communications, providing continuous UHR-band low data rate coverage across the region, from Sri Lanka in the west to Hawaii in the east, and from Antarctica to the Arctic Circle.

To promote defence cooperation with our regional neighbours, on 28 May 2003, Cabinet approved a recommendation from Hill that Australia release a second and final tranche of financial assistance worth \$20 million towards the Papua New Guinea (PNG) government's efforts to reform the PNG Defence Force. The assistance, which had commenced in 2001, was predicated on a firm PNG agreement to a downsized force of around 2,000 (a reduction of more than 1,000).<sup>100</sup>

# Economic, social welfare, health, education and immigration policies

Many of the 2003 Cabinet submissions relate to the Howard government's policies in the areas of the economy, social welfare, health, education and immigration. The Australian economy performed well in 2003. Despite drought, war and rising oil prices, Australia

enjoyed a Gross Domestic Product (GDP) growth rate of 2.7 per cent at the beginning of the year, a 6.1 unemployment rate in the middle of the year and an increase in the Consumer Price Index (CPI) at an annual rate of 2.7 per cent.<sup>101</sup> A budget surplus of \$2.2 billion and forecasted economic growth of 3.25 per cent permitted modest 'sandwich and milkshake' income tax cuts for those earning between \$30,000 and \$50,000 and larger cuts for lowand high-income earners.<sup>102</sup> The state of the economy emboldened Cabinet to agree to a moderate increase of up to \$12 per week in the Federal Minimum Wage in the Australian Industrial Relations Commission.<sup>103</sup>

In September 2003 Treasurer Peter Costello announced a federal Budget surplus of \$7.5 billion, raising the prospect of more tax cuts before the 2004 election. In a joint Budget submission for the 2004 pre-election Budget, Costello and Nick Minchin, Minister for Finance and Administration, proposed a staged process beginning with an examination of the state of the Budget in December 2003 by senior ministers and a final stage of early preparation of the Budget in April and May 2004. Cabinet also approved amendments to the budget process that clarified the definition of new policy proposals and improved the processes for identifying financial implications and risks.<sup>104</sup>

Under the National Competition Policy (NCP) framework, Costello introduced a submission for a measure to allow the Australian Government to make competition payments to states and territories assessed by the National Competition Council (NCC). The role of the NCC was to assess the progress of all jurisdictions in respect of implementing agreed NCP and related reforms (water, gas, electricity and road transport.) Cabinet accepted Costello's recommendations for competition payments to states and territories that in some cases involved imposing penalties. Together, Costello and Tony Abbott, Minister for Employment and Workplace Relations, received Cabinet approval of a report on using employee share ownership schemes to drive productivity.

Minchin brought to Cabinet his own submission aimed at curbing the increasing costs of the Public Sector Superannuation Scheme (PSS), whose unfunded liabilities in 2003 were around \$9 billion after 12 years of operation. Legislation to close the scheme had been defeated in the Senate in 2001, and closure continued to attract opposition from the non-government parties in the upper house. Cabinet agreed in 2003 to convert the PSS to a fully funded accumulation scheme for all new employees and office-holders who became PSS members from 1 July 2005.<sup>107</sup>

Senator Helen Coonan, Minister for Revenue and Assistant Treasurer, received Cabinet approval for a strategy to address low levels of consumer and financial literacy in Australia. Another subject for Cabinet on the economy was dealing with the collapse of HIH Insurance group of companies, which went through a corporate collapse in March 2001. In May of that year, Cabinet agreed to implement an assistance scheme to alleviate genuine hardship cases for policyholders affected by the failure of those companies. In 2003 Coonan sought Cabinet approval to close the HIH Claims Support Scheme and establish a limited gateway for special circumstances claims. In another submission, Coonan received approval to introduce a civil penalty regime to deter promotion of tax avoidance and tax evasion schemes.

The universal health care system Medicare, established by the Hawke government in 1984, assisted Australians in meeting health care costs. While hospital care was free and the Pharmaceutical Benefits Scheme (PBS) limited patient contributions to fixed copayments with a safety net arrangement, there were no such guarantees around patient contributions for medical services funded under the Medical Benefits Schedule (MBS). By late 2002 opinion polls were registering a degree of public concern about the Medicare

system.<sup>111</sup> The affordability problem was being manifested in three ways: where the upfront cost of a visit to the doctor was a barrier; where the gap cost of a single visit was the barrier; or where cumulative gap costs were the barriers.<sup>112</sup> The level of bulk-billing, which had fallen for 11 quarters before May 2003, became the litmus test of the Howard government's commitment to universal access to health care.<sup>113</sup>

In 2003 Howard showed that he continued to have no desire to expend political capital in fighting the popular Medicare scheme.<sup>114</sup> To that end, Kay Patterson, Minister for Health and Ageing, launched 'A Fairer Medicare', described as 'the most far-reaching reform of Medicare since its introduction in 1984', and created new incentives to bulk-bill in rural areas and for pensioners and other cardholders.<sup>115</sup> But instead of calming hostility, Patterson's reforms:

heightened concerns that Medicare was being undermined by stealth, moving towards a two-tiered system with means-tested bulk-billing. Patterson took the brunt of this attack, and was replaced by Tony Abbott as minister ... with a brief to end the growing political discontent over bulk-billing.<sup>116</sup>

On 5 November 2003 Cabinet agreed to enhance the Fairer Medicare package, including by extending the government-funded MBS safety net arrangement for concessional patients. This covered 80 per cent of out-of-pockets costs above \$500 a year for low-income families and above \$1000 a year for other families in a calendar year. While the version of the plan announced by Abbott was a more generous one than the earlier version, it retained a fundamental assumption in Patterson's scheme. This was that both schemes aimed to 'recast Medicare as a safety net, rather than as the system of universal cover it was conceived to be'. 118

A related problem for the Howard government was the rising cost of private health insurance premiums. All 43 health funds applied for premium increases in 2003, and the previous year had seen growth in benefits exceed growth in contribution income by a wide margin. This problem saw Patterson make a submission in February 2003 to secure Cabinet's agreement to a package of measures to reduce pressure on premium increases. Patterson's submission focused on the issues of prostheses benefits, reinsurance arrangements – a method of risk equalisation to support community rating, which required that funds not discriminate based on age, sex, health status or claims history when paying benefits or settling premiums – and default and ancillary benefits.<sup>119</sup>

Other initiatives in the Health portfolio included Cabinet's agreement to a recommendation from Patterson for Australia to sign the World Health Organization's Framework Convention on Tobacco Control. Australia had been a prominent member of the intergovernmental negotiating body that developed the text. By 2003 Australia's public health policies on tobacco were among the most advanced in the world owing to measures such as bans on advertising, health warnings on tobacco products and restrictions on smoking in public places. 120

Related initiatives in the health portfolio included Cabinet's agreement to the government's response to reviews in 2002 of the National HIV/AIDS and Hepatitis C Strategies and Strategic Research in HIV/AIDS, hepatitis C and Indigenous sexual health. Another was Cabinet's approval of a National Illicit Drug Strategy (NIDS) that took the government's total spending commitment to 'Tough on Drugs' to over \$1.2 billion.

By 2003 the Health Insurance Commission (HIC), an agency with a board of directors reporting to the Minister for Health and Ageing, was in financial trouble. The HIC's

10-member board included the managing director and the Secretary of Health in an ex officio position. It received 95 per cent of its revenue from the Department of Health, with the remainder coming from the Department of Veterans' Affairs (DVA) (4 per cent) and the Department of Family and Community Services (FACS) (1 per cent).

Under an agreement signed with Health in 1998, the HIC was responsible for managing legislated functions, processing claims, and paying benefits under Medicare and the Pharmaceutical Benefits Scheme (PBS) and delivering services connected with several other health programs. The HIC's revenue was in the order of \$442 million in 2002-03 and was collected under purchaser-provider arrangements with Health, DVA and FACS. The Output Pricing Arrangement with Health, however, had not delivered sufficient funds to ensure the HIC's solvency. This prompted Patterson to ask for additional funding for HIC of \$34.3 million in 2003–04.123

In July 2002 the government agreed that work and family should be a strategic priority for the government's third term. Accordingly, in September of that year, Howard commissioned an Interdepartmental Work and Family Taskforce on to develop policy options. One of the fruits of this taskforce, which provided its initial report to Cabinet in 2002, was a submission from Larry Anthony, Minister for Children and Youth Affairs, to expand access to childcare. Although Anthony proposed the uncapping of Outside School Hours (OSH) and Family Day Care (FCC), Treasury persuaded Cabinet to proceed by expanding places by a set amount. 124

Brendan Nelson, Minister for Education, Science and Training, introduced a major package for the reform of the higher education sector. In 2001 this sector employed 80,000 people and had total revenue of \$10.2 billion, contributing 1.5 per cent to GDP. Commonwealth funding – including the Higher Education Contribution Scheme (HECS), at around \$6.2 billion in 2001 – accounted for about 61 per cent of total sector funding. In the decade leading up to 2000 the higher education sector attracted a 30 per cent increase in the number of students, and there was a greater emphasis during that time on seeking funding from non-Commonwealth sources. However, the last major reform of the higher education sector had taken place in 1988, when the Hawke government introduced the Unified National System and HECS.

In 2003 Nelson's package included extending unsubsidised loans to fee-paying students in public institutions. 125 His reforms preserved and even tightened many elements of the centrally controlled system, but they also created new price signals and gave students enrolled at private higher education institutions access to a loans scheme. Under the 2003 package, student charges in government-subsidised places would be set by the university, within limits imposed by the Commonwealth, and the income generated would go to the university. 126

Nelson also received authority from Cabinet to open a dialogue with private schools on funding arrangements for non-government schools in the 2005–08 quadrennium. At that time, 30 per cent of private schools were funded based on need according to their socioeconomic status (SES). However, the Catholic school systems, which made up 61 per cent of non-government schools, received funding based on historical rates rather than on SES scores. Nelson thought that bringing Catholic schools into the SES policy was good policy and likely to be cheaper than other options. 127 He also devised a new method for the Commonwealth's contribution to the national vocational education and training (VET) system. This approach incorporated new performance measures relating to Commonwealth priorities for addressing 'Australia's changing demographics, welfare reform, youth transitions, practical reconciliation for Indigenous Australians and workplace relations'. 128

Philip Ruddock, Minister for Immigration and Multicultural and Indigenous Affairs, persuaded Cabinet that the success of policies in relation to those attempting to come to Australia by boat meant that the government had been able to restore the balance in its humanitarian immigration program. This had enabled his department 'to provide greater entitlements for those resettled from countries of first asylum and reduced entitlements for those resettled as secondary movers'. Ruddock and Downer received Cabinet approval to seek extensions of offshore processing arrangements with Nauru and, possibly, Papua New Guinea. This was deemed necessary because the processing facility on Christmas Island was not expected to be ready until 2006. 131

Kay Patterson, as Minister for Family and Community Services, and Kevin Andrews, Abbott's successor as Minister for Employment and Workplace Relations, obtained guidance for Cabinet on the government's long-term plans to modernise the social support system to better support participation and self-reliance of working-age people. This was consistent with the McClure Reference Group's recommendation to the government in 2000 to balance the goals of poverty alleviation and participation.<sup>132</sup>

Another subject on the social security front was negotiation of a social security agreement with Greece. Negotiations had been going on for ten years but had stalled over the issue of the level of pension paid to former Australian residents who moved back to Greece before they retired. Without an agreement, they could not claim an Australian pension when they reached pension age.<sup>133</sup> An agreement would eventually be concluded in 2007.<sup>134</sup>

Meanwhile, Ian Macfarlane and Joe Hockey, Minister for Small Business and Tourism, received Cabinet endorsement of a white paper on tourism, which was an industry contributing 4.5 per cent to GDP and representing 11.2 per cent of export earnings. 135 Cabinet also endorsed recommendations from Industry, Tourism and Resources for a whole-of-government approach to implementing recommendations for an Aerospace Industry Action Agenda. 136 On housing matters, it approved a submission from Amanda Vanstone, Minister for Family and Community Services, for a multilateral Commonwealth State Housing Agreement, with Commonwealth funding of over \$900 million per year from 2003–04 to 2007–08. 137

# Climate change, energy and the environment

Having decided in 2002 not to ratify the Kyoto Protocol, the Howard government decided to respond to electoral pressure to take action to mitigate the long-term effects of climate change. One of the consequences was that in 2002, it adopted the Mandatory Renewable Energy Target (MRET). The MRET was introduced with an initial target of 9,500 gigawatt hours of new electricity generation and was intended to run to 2010.<sup>138</sup> In 2003 the government also pursued a forward strategy on climate, as set out in a memorandum from the Department of the Environment and Heritage, the Department of Industry, Tourism and Resources, the Australian Greenhouse Office and DFAT. The plan wove together an international strategy, a domestic emissions abatement strategy and an adaptation strategy. Treasury preferred to introduce a 'non-prescriptive, broad-based market instrument', such as 'an emissions trading scheme' of the kind that Howard would later foreshadow before the Australian general election in 2007. The such as 'an emission of the kind that Howard would later foreshadow before the Australian general election in 2007.

In a submission on their preferred approach to emissions management, David Kemp, Minister for Environment and Heritage, Costello, Downer and Joe Hockey, as Acting Minister for Industry, Tourism and Resources, recommended a 'mandatory national emissions trading system', albeit one that would not be introduced before 2012 'unless it

was in the national interest to do so'.<sup>141</sup> On 8 September 2003, however, Cabinet decided not to support an emissions trading system after noting an oral report from Howard 'on his meeting with industry leaders who expressed opposition to any government announcement of a disposition toward emissions trading as the preferred policy instrument for managing future emissions'.<sup>142</sup>

Cabinet noted several items of business before the Sustainable Environment Committee of Cabinet in 2003, including property rights for water, The Living Murray Program established in 2002, land-clearing in Queensland, national coastal policy, regional marine plans and priorities for the conservation of biodiversity. The *Great Barrier Reef Marine Park Act 1975* required that zoning plans be developed for all areas declared to be part of the Great Barrier Reef Marine Park.

These were primary planning instruments for the conservation and management of the marine park. Cabinet gave Kemp authority to discuss key aspects of a revised zoning plan with stakeholders. 144 Cabinet also agreed that he should develop a Commonwealth position on a national Water Efficiency Labelling and Standards (WELS) scheme for consideration at the Environment Protection and Heritage Council meeting held in Perth on 2 October. 145 Ministers supported the work of the Department of the Environment and Heritage to halt the decline in Australia's biodiversity through the Natural Heritage Trust, the National Action Plan for Salinity and Water Quality and efforts to reduce land clearing and promote environmental flows. 146 Cabinet also considered options for environmental measures associated with the reform of fuel excise. 147

In energy policy, on 6 March 2003, Cabinet's Energy Committee established an energy task force, a whole-of-government process involving officers from the Department of the Prime Minister and Cabinet (PM&C), the Department of the Treasury, the Department of the Environment and Heritage (DEH), the Department of Transport and Regional Services (DOTARS) and the Department of Industry, Tourism and Resources (DITR). The task force was instructed to develop proposals for a more consistent and integrated framework for energy policy, to identify key decisions that the government needed to take during the year, and establish a clear timetable for the taking of those decisions.

The approach and timetable proposed by the task force supported the development of a major public statement on energy policy. Key decisions on energy policy in 2003 included the government's response to an Independent Review of Energy Market Directions chaired by former Liberal Senator Warwick Parer; development of the Climate Forward Strategy discussed above; consideration of a National Framework on Energy Efficiency being developed by the Ministerial Council on Energy (MCE); a response to Sasol Chevron's application for an investment incentive for its proposed Gas to Liquids project; a review of the balance of resource development initiatives; a review of the Gas Access Regime; and reform of the downstream petroleum market.<sup>149</sup>

In August 2003 Cabinet accepted the position of the energy task force that Australia enjoyed a strong energy position and argued against the needs for pipelines to supply gas from Western Australia and northern Australia to south-eastern Australia. The task force argued that:

While observing that declining reserves proximate to the south east markets may result in higher gas prices in the medium term, the Task Force does not consider this provides sufficient reason to intervene in the market.<sup>150</sup>

The Howard government pursued negotiations with the states and territories to try to develop a national legislative framework for the national energy market; establish a single national regulator for electricity and gas located in the Australian Competition and Consumer Commission (ACCC); develop a national code for energy distribution and retailing to be brought within the national energy regulator by 2005; and establish an independent transmission planning panel by 2004. While federal ministers made some progress in negotiations in June 2003, the states and territories resisted the Commonwealth's objective of a single national energy regulator within the ACCC.<sup>151</sup>

As part of its 2001 election campaign, the government announced a Biofuels for Cleaner Transport plan to promote the production, distribution, and transportation of biofuels. In 2003 Costello and Kemp obtained Cabinet agreement on measures to support greater market acceptance of ethanol–petrol blends in Australia by setting a 10 per cent upper limit for ethanol in petrol and by providing for fuel labelling under the *Fuel Quality Standards Act 2000*. <sup>152</sup> On a related matter, the Department of Industry, Tourism and Resources submitted a memorandum to Cabinet on Australia's obligations to participate in emergency oil measures developed by the International Energy Agency (IEA) to meet future oil supply emergencies. This issue had heightened relevance following the loss of Iraqi oil supplies during the Iraq War. <sup>153</sup>

# Transport, infrastructure, communications, and legal issues

Several submissions relate to the Royal Commission into the Building and Construction Industry, an inquiry established by the Howard government in 2001 to inquire into alleged misconduct in the building and construction industry in Australia. The building and construction industry, which contributed an estimated 5.5 per cent to GDP annually had a pivotal role in Australia's economy. This inquiry followed several unsuccessful attempts by the Howard government to regulate the conduct of industrial relations more strongly within that industry. The royal commission commenced on 29 August 2001 and was overseen by a sole royal commissioner, Justice Terence Cole, who handed his final report to the governor-general on 24 February 2003.

Although Cole found no evidence of organised criminal activity, he recommended sweeping changes to industrial relations laws applicable to that industry. On 1 April 2003 Cabinet agreed to a response to Cole's final report in two stages: a broad initial response, to be followed by a detailed second-stage response. On 2 April 2003 Tony Abbott, Minister for Workplace and Employment Relations, announced industry-specific legislation to regulate workplace relations in the industry, including a new regulatory body, the Australian Building and Construction Commission (ABCC). A Treasury submission provided a response that accepted 27 of 32 recommendations, either wholly or partially.<sup>155</sup>

The government's efforts to implement its reform legislation for the industry stalled in the Senate in 2004 but were revived in 2005 after the government secured control of the upper house. This enabled passage of the *Building and Construction Industry Improvement Act 2005* along with establishment of the Office of the Australian Building and Construction Commissioner (ABCC), an independent statutory authority responsible for monitoring and protecting workplace relations in the building and construction industry.

In November 2002 Cabinet considered the report of the Regional Telecommunications Inquiry (RTI) chaired by Dick Estens. Cabinet accepted that the RTI report provided a sufficient basis for proceeding with the full privatisation of Telstra as long as two issues identified in the report were addressed. Accordingly, in June 2003 Cabinet agreed to a submission from Richard Alston, Minister for Communications, Information

Technology, and the Arts, that legislation be introduced as soon as possible to enable full privatisation of Telstra Corporation (Telstra).

To ease the path, Cabinet agreed to Estens' key recommendations. One was to impose a license condition on Telstra to provide dial-up internet access over its fixed telephone network at a minimum equivalent data rate of 19.2 kilobits per second. The other was to require the Australian Communications Authority (ACA) to identify the worst-performing Exchange Service Areas (ESAs) in regional, rural and remote areas and require Telstra to provide a formal strategy for improving service in those ESAs. 156

Alston had less success with a submission proposing new arrangements for costing and funding the Universal Service Obligation (USO) that had been established in the *Telecommunications (Consumer Protection and Service Standards) Act 1999* to ensure reasonable access to telephone services for all Australians. In practice, Telstra was the sole USO provider in Australia, 'reflecting its historical position as the incumbent, ubiquitous national service provider, with other major providers subsidising Telstra for this provision on the basis of a costing model'. <sup>157</sup>

Alston's submission was based on the RTI's finding that current USO obligations might be favouring Telstra and constraining regional competition. To address this problem, he framed a submission requiring Telstra to take on full responsibility for the USO in regard to telephone services, but to make a clear break with the USO when encouraging access to important new services such as broadband. On 15 April 2003, however, Cabinet decided not to proceed with the submission.<sup>158</sup>

In another communications submission Alston sought guidance from Cabinet on a proposal for the merger of the Australian Broadcasting Authority (ABA), the body responsible for broadcasting licensing, regulation of commercial and subscription broadcasting services, online content regulation and Broadcasting Services Bands, and the ACA, the agency responsible for the regulation of telecommunications licensing, most aspects of telecommunications-specific service regulation and the management of spectrum other than the 'broadcasting services bands' (that is, that part of the spectrum used for commercial, national and community television and radio).<sup>159</sup> Changes to cross-media ownership rules including a two-out-of-three media sector limit for TV/newspaper/radio mergers and metropolitan and rural/regional voice limits, were noted by Cabinet, but it took until 2005 for these to come to fruition.<sup>160</sup>

A memorandum from the Department of Transport and Regional Services, the Treasury and PM&C responded to Cabinet's request in December 2002 to examine options for more effective and efficient operation of the coastal trading permit system. Unlike many other countries, Australia did not reserve its coastal trade for Australian flagged or based vessels. The coastal trade was open to foreign shipowners under a licensing system whose main prerequisite was that they pay Australian wages to their crews. Cabinet decided to extend the interim immigration arrangements in respect of foreign crews on Australian ships – arrangements announced by Ruddock in December 2002 – and to remove the need to provide six months' notice of cancellation of a Continuing Voyage Permit (CVP).<sup>161</sup>

The sale of Sydney (Kingsford Smith) Airport was completed in 2002. In the same year, Nick Minchin, Minister for Finance and Administration, and John Anderson, Minister for Transport and Regional Services, were given approval for their proposed strategy to sell the three remaining Sydney airports (Bankstown, Camden and Hoxton Park). Meanwhile, Attorney-General Daryl Williams received Cabinet approval for a strategy to combat rising levels of identity fraud. This did not embrace the national identity card idea that the Hawke

government had tried but failed to implement in the 1980s, but rather sought to develop common supporting mechanisms for Commonwealth agencies to ensure accuracy in the verification of identity and a basis for cleansing existing data that had not been verified.<sup>163</sup>

In 2001 the Senate rejected legislation to establish an Administrative Review Tribunal (ART) by amalgamating the Administrative Appeals Tribunal (AAT), the Social Security Appeal Tribunal (SSAT), the Merits Review Tribunal (MRT) and the Refugee Review Tribunal (RRT). That being so, Williams recommended discontinuing the plan to establish a single tribunal, but instead reforming the AAT and pursuing administrative efficiencies with respect to the federal merits tribunal. He Williams also made a submission to Cabinet on reform of the family law system, and Chris Ellison, Minister for Justice and Customs, received approval to amend the *Criminal Code Act 1995* to introduce new telecommunications offences in relation to internet content. He

## Rural and regional issues

In rural and regional policy, Cabinet had on its agenda the Sustainable Regions Program. This was one of the issues that spoke to an enduring issue in the Howard government: maintaining the relationship between the Liberal and National parties. During the period of this government, the National Party, the junior Coalition party, was losing numbers and had, at the same time, to combat Pauline Hanson's 'One Nation' movement. <sup>166</sup> In the 2000s there were none of the vigorous Coalition battles that had occurred in the early 1950s (the debate over revaluation), the late 1960s (what to do about sterling's devaluation) and 1971–72 (devaluation again). <sup>167</sup>

The National Party nonetheless fought its corner on aid to rural and regional Australia, which was one of the nine major issues identified by Cabinet on 30 July 2002. One of its projects was the Sustainable Regions Program (SRP), a project resulting from the *Stronger regions*, a stronger Australia, endorsed by Cabinet on 20 August 2001. The SRP was designed to assist regions undergoing major economic, social, technological and environmental change and to support community leadership in the development of local solutions.

The eight regions were the Atherton Tablelands and Wide Bay Burnett (Qld); Far North East New South Wales and Campbelltown–Camden (NSW); Gippsland (Vic); North West and West Coast (Tas); Playford/Salisbury (SA); and Kimberley (WA). By August 2003 Anderson had approved 97 projects to the value of \$29.5 million (GST exclusive), and the projects had attracted an additional \$84 million in funding from other partners. <sup>168</sup> Another facet of the *Stronger regions, a stronger Australia* project in 2003 was Cabinet's agreement to publish an independent report, *Regional business – a plan for action*. The report was commissioned to identify impediments to the growth and effectiveness of federal government assistance to regional business. <sup>169</sup>

Following a disastrous fire season in the Australian Capital Territory in 2003 and severe drought across much of the country from March 2002 to January 2003, Cabinet agreed to set up a national inquiry into bushfire prevention and mitigation and continued to provide financial relief to farmers to manage drought conditions.<sup>170</sup>

# Indigenous policy

A key Cabinet submission from 2003 in the Indigenous area was concerned with health. A National Aboriginal and Torres Strait Islander Health Council had developed the *National strategic framework for Aboriginal and Torres Strait Islander health* to provide an approach

to Indigenous health. The development of the framework was driven by the Commonwealth and gained the support of state and territory governments, the Aboriginal and Torres Strait Islander Commission (ATSIC) and the Aboriginal community—controlled health sector. It aimed to achieve a whole-of-government commitment in each jurisdiction to address nine key result areas, recognised that action had to be in partnership with local communities, and devoted attention to improving the responsiveness of the mainstream health system to the needs of Indigenous Australians.<sup>171</sup>

Ruddock sought to shape a draft *UN Declaration on the Rights of Indigenous Peoples* so as to avoid the use of 'self-determination' in the operative articles of the declaration.<sup>172</sup> Later, Amanda Vanstone, Ruddock's successor as Minister for Immigration and Multicultural and Indigenous Affairs, obtained Cabinet's approval to modernise the Malcolm Fraser–era *Aboriginal Councils and Associations Act 1976* into what became the *Corporations (Aboriginal and Torres Strait Islander) Act 2006* after a review agreed by Cabinet in July 2002.<sup>173</sup>

In November 2003 Vanstone received the final report of the review of ATSIC, *In the hands of the region*. <sup>174</sup> Intended by the Hawke government in 1990 to be the body through which Indigenous people were formally involved in the processes of government affecting their lives, ATSIC had attracted criticism over succeeding years – perhaps unfairly, given that it had achieved a measure of success in promoting Indigenous self-determination. The decentralised structure of ATSIC, based on regional councils, gave elected representatives real power over funding, and in 2002 almost half of the Commonwealth's \$2.5 billion Indigenous-specific spending was controlled by ATSIC. Yet policy differences emerged between the minister and ATSIC, which, following the 2001 election, was subsumed within the larger Department of Immigration, Multiculturalism and Indigenous Affairs. In June 2002 the Howard government approved a recommendation from Ruddock to review the operations of the commission. While the report that was eventually delivered to Vanstone did not advocate abolishing ATSIC, it did point out the limitations of providing funding through mainstream agencies. Nonetheless, in 2004 legislation was enacted to finally abolish the body. <sup>175</sup>

In August 2002 Cabinet had decided that the government should not issue an apology for past treatment of Indigenous people, not to pursue a treaty and not to have a referendum for a new preamble to the Constitution.<sup>176</sup> However, in 2007, Howard would reverse one aspect of these decisions by putting the issue of Constitutional recognition on the table – thus setting Australia on the path to the unsuccessful 2023 referendum on the Indigenous Voice to parliament.<sup>177</sup>

#### Conclusion

Australia joined the war in Iraq in March 2003, even while maintaining that it had not made up its mind until the last moment.<sup>178</sup> As Graeme Dobell put it in 2013:

The Howard Government claimed to be considering all options, but in reality it closed down consideration. Options weren't called for. Getting wrong answers to questions posed about Iraq would make it harder for the Prime Minister to take Australia to war.<sup>179</sup>

By contrast, Canada's prime minister, Jean Chrétien, made it clear in 2002 that his country's participation in any war against Iraq would depend on having the support of the United Nations. The policy still permitted Chrétien to participate in the invasion should China or Russia veto a resolution that was supported by the rest of the US Security Council. In 2003,

when the Security Council did not support the war, neither did Canada. By contrast, Australia went ahead with its commitment to the United States in Iraq lacking a Security Council resolution but armed with internal advice that the use of force was authorised by earlier Security Council resolutions.<sup>181</sup>

The October 2003 visit to Australia by the leaders of the United States and China offered the Australian Government hope that these two foreign countries would establish a *modus vivendi* and that Australia would be able to maintain a constructive relationship with both its major ally and its soon-to-be major trading partner. At home, Australia was on the cusp of one of the greatest economic booms in its history, fueled by Chinese demand for exports of minerals and energy. This boom gave the Howard government the space to turn its attention to reforms illuminated by these Cabinet papers. They include areas such as defence acquisitions, energy policy, the building and construction industry, the higher education and vocational training sectors, communications, coastal shipping, social welfare and the private and public health systems.

Two opportunities were missed in 2003. One was an emissions trading system, which Howard only sought to introduce at the end of his term and which one of his ministers, Tony Abbott, extinguished in 2013. The other was an Australian sovereign wealth fund, larger than the Future Fund for unfunded liabilities of politicians and public servants that was established by Peter Costello in 2006. Such a sovereign wealth fund could ideally have been introduced in 2003, when the China resources boom was beginning, with immense consequences for Australia's continuing prosperity once the boom had ended.<sup>183</sup>

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#### **Endnotes**

- <sup>1</sup> The title of this section is based on Graeme Dobell's perceptive series of articles on the Howard government's Iraq War decision in *The Strategist* cited below.
- <sup>2</sup> James Bluemel and Renad Mansour, Once upon a time in Iraq: history of a modern tragedy, BBC Books, London, 2020; Benjamin Isakhan, 'Iraq war, 20 years on: how the world failed Iraq and created a less peaceful, democratic and prosperous state', The Conversation, 17 March 2023.
- <sup>3</sup> Chapter VII of the United Nations Charter is the section that deals with international action in response to threats to world peace. The measures that can be taken under Chapter VII range from partial to complete interruption of economic relations and means of communication and the severance of diplomatic relations to the direct use of armed force (Article 42).
- <sup>4</sup> 'President Bush announces major combat operations in Iraq have ended', 1 May 2003, <u>President Bush Announces Major Combat Operations in Iraq Have Ended (archives.gov)</u>
- <sup>5</sup> 'How the war started', *The Week*, 24 March 2003.
- <sup>6</sup> Robert Draper, To start a war: how the Bush Administration took America into Iraq, Penguin Press, New York, 2020, cover. See also Thomas E Ricks, Fiasco: the American military adventure in Iraq, Penguin Press, New York, 2007.
- John Howard, 'Iraq 2003: a retrospective', Speech, Lowy Institute, 9 April 2013. See also John Howard, Lazarus rising: a personal and political autobiography, revised edition, HarperCollins, Sydney, 2011, Chapter 34.
- <sup>8</sup> Julian Borger, 'Colin Powell's UN speech: a decisive moment in undermining US credibility', *The Guardian*, 19 October 2021; Judith Betts and Mark Phythian, *The Iraq War and democratic governance: Britain and Australia go to war*, Palgrave Macmillan, Basingstoke, UK, 2020.

- <sup>9</sup> Quoted in Paul Barratt, 'Howard's war a continuation of politics by other means', *Pearls and Irritations*, 10 March 2017.
- <sup>10</sup> Albert Palazzo, 'Iraq and the politics of alliance relationships', in Tom Frame (ed.), *Trials and transformations*, 2001–2004: the Howard government, vol. III, UNSW Press, Sydney, 2019, p. 238.
- <sup>11</sup> Jean Edward Smith, George Bush's war, Henry Holt, New York, 1992.
- <sup>12</sup> Ewen MacAskill and Julian Borger, 'Iraq War was illegal and breached UN Charter, says Annan', *The Guardian*, 16 September 2004. See James Traub, *The best intentions: Kofi Annan and the UN in the era of world power*, Bloomsbury, London, 2006.
- 13 'Every word of Crean's defining counter to John Howard on Iraq', 5 February 200, republished in *The Sydney Morning Herald*, 25 June 2003; Phillip Coorey, 'Labor's journeyman leaves a legacy of principle and reform', *Australian Financial Review*, 26 June 2023.
- <sup>14</sup> Cabinet Submission JH03/0236 Implications of the Post-Conflict Situation in Iraq for Australia's Migration and Refugee Programs, Decision of the National Security Committee, JH03/0326/NS, 25 June 2003, NAA: JH03/0236/NS.
- Without Submission Iraq–Military Operations, Cabinet Decision JH03/0157/CAB, 1 April 2003, NAA: A14370, JH03/0157.
- <sup>16</sup> John Howard, 'Iraq 2003: a retrospective', Speech, Lowy Institute, 9 April 2013.
- <sup>17</sup> Paul Barratt, in 'Here we go again', *Arena Magazine*, October 2014, criticised decisions made by a small group of ministers to go to war in the cases of Vietnam, Iraq and Afghanistan. He argued that 'inhibitions based on concerns about the major ally's capacity to fight effectively and win within a period of a year or two (if perceived at all) can be easily swept aside by the desire ... to remain close to whoever is the US President at the time of deciding. Also in this system of decision-making, broader issues such as the morality of the commitment, which was clearly a major public issue in the cases of Vietnam and Iraq, are relatively easy for the Government to ignore or set to one side. The small group setting also makes it easier to believe faulty intelligence reports, or even dismiss them when they are inconvenient for the government's preferred policy'.
- <sup>18</sup> John Howard, Lazarus rising: a personal and political autobiography, HarperCollins, Sydney, 2011, p. 445.
- Without Submission Iraq: Authority for Australian Defence Force Military Action, Cabinet Decision JH03/0124/CAB, NAA: A14370, JH03/0124. Margaret Swieringa argues that the government's justification for war was not supported by any of its own agencies' intelligence. See Margaret Swieringa, 'Howard ignored advice and went to war in Iraq', *The Sydney Morning Herald*, 12 April 2013.
- Without Submission Iraq Military Operations, Cabinet Decision JH03/0157/CAB, 1 April 2003, NAA: A14370, JG03/0157.
- <sup>21</sup> Howard, Lazarus rising, p. 446.
- <sup>22</sup> Howard, Lazarus rising, p. 446.
- <sup>23</sup> Gregory Pemberton, *All the way: Australia's road to Vietnam,* Allen & Unwin, Sydney, 1987; Peter Edwards with Gregory Pemberton, *Crises and commitments: the politics and diplomacy of Australia's involvement in Southeast Asian conflicts 1948–1965*, Allen & Unwin in association with the Australian War Memorial, Sydney, 1992; Gary Woodard, *Asian alternatives: Australia's Vietnam decision and lessons on going to war*, Melbourne University Publishing, Carlton, Vic, 2004; Gary Woodard, 'Two Australian wars, two prime ministers: Australia's virtual Vietnam, and lessons for today', NAPS/net Policy Forum, 18 April 2013, <a href="Two Australian wars, two prime ministers: Australia's virtual Vietnam, and lessons for today">Two Australian wars, two prime ministers: Australia's virtual Vietnam, and lessons for today</a> | Nautilus Institute for Security and Sustainability
- <sup>24</sup> Paul Barratt, 'The war crimes inquiry should make us question how we go to war and why', *The Guardian*, 20 November 2020.
- <sup>25</sup> Graeme Dobell, 'Iraq lessons: the Cabinet submission that never was', *The Strategist*, 23 November 2015, and 'Iraq lessons: the Cabinet submission that never was (part 2)', *The Strategist*, 30 November 2015.

- <sup>26</sup> Robert Garran, *True believer: John Howard, George Bush and the American alliance*, Allen & Unwin, Sydney, 2004, p. 199.
- <sup>27</sup> In an interview with Garran on 12 March 2004, Garran recorded that 'asked to comment on reports that there had been no overarching cabinet submission on Iraq, Howard did not dispute the point, and answered that the issue was dealt with by cabinet's National Security Committee'. Garran, *True believer*, fn 15, p. 220. See also Patrick Weller, *Cabinet government in Australia*, 1901–2006, UNSW Press, Sydney, 2007, p. 182 and Howard, *Lazarus rising*, p. 238.
- <sup>28</sup> Weller, Cabinet government in Australia, p. 182.
- <sup>29</sup> Weller, Cabinet government in Australia, p. 183.
- <sup>30</sup> Weller, Cabinet government in Australia, p. 187.
- <sup>31</sup> Weller, Cabinet government in Australia, p. 183.
- <sup>32</sup> Weller, Cabinet government in Australia, p. 183.
- <sup>33</sup> Brendan Nelson, 'The role of government and parliament in the decision to go to war', n.d. Parliament of Australia, Papers of Parliament No. 63, <u>The Role of Government and Parliament in the Decision to Go to War – Parliament of Australia (aph.gov.au)</u>
- <sup>34</sup> Without Submission Iraq: Authority for Australian Defence Force Military Action, Cabinet Decision JH03/0124/CAB, NAA: A14370, JH03/0124.
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- Commonwealth of Australia, 2023, https://www.aph.gov.au/Parliamentary\_Business/Committees/Joint/Foreign\_Affairs\_Defence\_and\_Tr ade/Armedconflict/Report
- <sup>46</sup> Charles Sampford and Margaret Palmer, 'The Constitutional power to make war: domestic legal issues raised by Australia's action in Iraq', Griffith Law Review, 2009, vol. 18, issue 2, p. 374. They report that Hollingworth recalled: 'I had previously read public statements made by some academics and international lawyers, and, on the advice of the Official Secretary, I sought clarification from the Attorney-General as to technical ramifications that could arise under international law'.
- <sup>47</sup> Sampford and Palmer, 'The Constitutional power', p. 350. 'Declarations recognizing the jurisdiction of the Court as compulsory', Australia, 22 March 2002, https://www.icj-cij.org/declarations/au
- <sup>48</sup> Sampford and Palmer, 'The Constitutional power', p. 374. Hollingworth may also have been reacting to claims from the Anglican Church that the Howard government was beholden to the United States and unable to think for itself on Iraq. See 'PM and churches clash over Iraq', The Age, 5 October 2002.
- <sup>49</sup> Without Submission Iraq: Authority for Australian Defence Force Military Action, Cabinet Decision JH03/0124/CAB, NAA: A14370, JH03/0124.
- <sup>50</sup> Nelson, 'The role of government and parliament in the decision to go to war'.
- <sup>51</sup> Sampford and Palmer, 'The Constitutional Power', p. 350. Later, on p. 380, they argue: 'In 2003, it appeared that the Defence Minister used his legal powers under the Defence Act to implement decisions taken by Cabinet and/or its Security Sub-Committee to give instructions to service head(s) to take the actions which involved us in war. A powerful argument could be made that the relevant sections of the Defence Act were not intended to be used to go to war and that such instructions are in peacetime or in bello decisions ... [G]iven the gravity of the decision, it might seem surprising that the government did not choose the most obvious and unimpeachable legal means to go to war'. In a similar vein, former Secretary of Defence Paul Barratt argued, in 'It's too easy to take us to war', Pearls and Irritations, 22 November 2019, that 'successive Governments appear to have relied upon Section 8 of the Defence Act 1903, a provision which in its current form was introduced in 1975 to make clear that the Minister for Defence had 'general control and administration' of the Defence Force and that both the Secretary and the newly created position of Chief of the Defence Force were subject to the Minister's discretion. Section 8 was never intended to create a new power to make war'
- <sup>52</sup> Without Submission Governor-General: Provision in Letters Patent for Standing Aside, Decision of Ministry JH03/0186/MIN, 12 May 2003, NAA: A14370, JH03/0186.
- <sup>53</sup> Samford and Palmer, 'The Constitutional power', p. 374, record that the attorney-general did not respond to Hollingworth, but that Howard did 'from available legal advice'. Howard did not pursue an undertaking to bring the decision to the Executive Council 'for noting' and advised Hollingworth that 'his predecessors had not been involved in past decisions and that no involvement was necessary'.
- <sup>54</sup> Tom McIlroy, 'Kerr–Fraser conflict a precedent for governor-general's intervention', Australian Financial Review, 21 August 2022.
- <sup>55</sup> Among the questions raised by this episode are whether the governor-general was entitled to ask for the advice of the attorney-general as to the international legality of the war, whether he could seek independent legal advice if the government were not permitted to give it, and '[w]hat should the Governor-General do if he is uncertain of the international legality of the war after receiving advice from the government - especially if the advice is not from the Attorney-General whose advice he has requested?' Sampford and Palmer, 'The Constitutional Power', pp. 375-76. The authors go on to discuss the possibility that the governor-general might insist on seeking the opinion of the attorneygeneral as first law officer, insist on the publication of the advice or even consider the possibility of resignation. Sampford and Palmer, 'The Constitutional power', pp. 374-77. See also Barratt, 'It's too easy to take us to war'. Before he agreed to Malcolm Fraser's request for a double dissolution in 1983, Stephen asked for further advice. For Stephen, see Philip Ayres, Fortunate voyager: the worlds of Ninian Stephen, The Miegunyah Press, Carlton, Vic, 2013.
- <sup>56</sup> 'The government's legal advice on using force', Sydney Morning Herald, 19 March 2003.
- <sup>57</sup> Without Submission Iraq: Authority for Australian Defence Force Military Action, Cabinet Decision JH03/0124/CAB, NAA: A14370, JH03/0124.

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- <sup>59</sup> 'This war is illegal: Howard's last top law man', *The Sydney Morning Herald*, 21 March 2003.
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- <sup>167</sup> Weller, Cabinet government in Australia, Chapter 6.
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# 3. 2003 Cabinet records examined for public access

Key Cabinet records from 2003 were selected by members of the media, National Archives and the Cabinet historian and have been access examined by National Archives for embargoed release. The access status of 246 records has been determined, with 14 records closed withheld pending agency advice.

# Of the 246 Cabinet records:

- 228 records are open in full
- 18 records are open with exemption
- 0 records are closed in full

Digitised records provided under embargo include the releasable portions of records that are open, or open with exemption.

For open with exemption records, a statement explaining the reasons for exemption is included with the digital copy. Statements of reasons for closed records are included in the secure file transfer.

# 4. 2003 Cabinet records - Access status explained

Under the *Archives Act 1983*, Commonwealth records are available for public access when they reach the open access period unless they contain information that falls into one or more of the exemption categories defined at section 33 of the Act. Before National Archives releases records for public access, they are examined, sometimes in consultation with other government agencies, to ensure they do not contain information requiring exemption.

The access status of the examined 2003 Cabinet records will be displayed on RecordSearch from 1 January 2024.

# **Access status: Open**

Records with an access status of OPEN indicates that no information was considered exempt under section 33 of the *Archives Act 1983* and the record can be released in full.

# Access status: Open with Exemption (OWE)

Records with an access status of Open with Exemption have been partially withheld from public access as they contain information that falls into one or more of the exemption categories defined at section 33 of the *Archives Act 1983*.

Statements explaining the reasons for exemption are included as part of the digitised copy.

If you wish to seek review of an access decision where information has been exempted, you must submit an application for access via <a href="RecordSearch">RecordSearch</a> on the National Archives' website, from 1 January 2024. If the decision on the application confirms the decision made for the embargoed Cabinet release, an Internal Reconsideration application may then be lodged to request a review of the decision made on the application for access.

# **Access status: Closed**

Records with an access status of Closed are wholly withheld from public access as they contain information that falls into one or more of the exemption categories defined at section 33 of the *Archives Act 1983*.

Closed records are not supplied. Statements explaining the reasons for exemption are included in the secure file transfer.

# Access status: Withheld Pending Advice (WPA)

Records with an access status of Withheld Pending Advice are withheld from public access as National Archives is awaiting access advice from other government agencies. National Archives aims to have decisions made on these records and have a digital copy available for viewing on the RecordSearch database from 1 January 2024.

If access decisions have not been made by 1 January 2024, the access status of these items is noted on RecordSearch as 'Withheld Pending Adv'.

# Access status: Not Yet Examined (NYE)

Records with an access status of Not Yet Examined have yet to be examined for public release under the *Archives Act 1983*.

| The access status of these items is noted on RecordSearch as Not Yet Examined. If the records you are interested in are not yet examined, you can submit applications for access by logging into <a href="RecordSearch"><u>RecordSearch</u></a> . |  |  |  |  |
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# 5. 2003 Cabinet records

| CONTROL<br>SYMBOL | TITLE                                                                                                                 | ITEM ID  | ACCESS<br>STATUS |  |
|-------------------|-----------------------------------------------------------------------------------------------------------------------|----------|------------------|--|
| JH2003/4          | Reform of the Federal Merits Review Tribunal System                                                                   | 32711234 | Open             |  |
| JH2003/40         | Government response to the Report of the Family Law Pathways Advisory Group - Out of the Maze                         | 32711236 | Open             |  |
| JH2003/85         | 2003-2004 Budget - Defence Portfolio Budget Submission                                                                | 32711238 | OWE              |  |
| JH2003/97         | 2003-2004 Budget - Family and<br>Community Services Portfolio Budget<br>Submission                                    | 32711240 | Open             |  |
| JH2003/100        | National Illicit Drug Strategy - 'Tough on Drugs' - Next Phase                                                        | 32711241 | Open             |  |
| JH2003/110        | Ethanol labelling and limits in petrol                                                                                | 32711244 | Open             |  |
| JH2003/124        | Iraq authority for Australian Defence Force Military action                                                           | 32711245 | Open             |  |
| JH2003/134        | 2003-2004 Budget - Report on Discretionary Grants                                                                     | 32711246 | Open             |  |
| JH2003/135        | Rationalising Commonwealth and State Responsibilities for Specific Purpose Payments (SPPs)                            | 32711247 | Open             |  |
| JH2003/147        | Strategy for the sale of Three Sydney Basin Airports                                                                  | 32711248 | Open             |  |
| JH2003/160        | Fuel excise - immediate issues and reform options                                                                     | 32711249 | Open             |  |
| JH2003/199        | National Water Initiatives                                                                                            | 32711251 | Open             |  |
| JH2003/212        | Draft Declaration on the Rights of Indigenous Peoples                                                                 | 32711252 | Open             |  |
| JH2003/255        | Government response to recommendations of the HIH Royal Commission Report into the failure of the HIH Insurance Group | 32711254 | Open             |  |
| JH2003/276        | Regional Business - A Plan for Action                                                                                 | 32711255 | Open             |  |
| JH2003/287        | Proposal to restructure the HIH Claims Support Scheme                                                                 | 32711256 | Open             |  |
| JH2003/333        | Social Security agreement between Australia and Greece - Further Submission                                           | 32711258 | Open             |  |
| JH2003/347        | Assessment of The National Research<br>Priority Implementation Plans and<br>Enhancements to the Framework             | 32711259 | Open             |  |
| JH2003/380        | Tourism White Paper - A Medium to Long Term Strategy for Australia's Tourism Industry                                 | 32711260 | Open             |  |

| JH2003/400/1 | Response to Clarke Review of<br>Veteran's Entitlements                                                   | 32711261  | Open |
|--------------|----------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/416   | Regulating Therapeutic Products in Australia and New Zealand                                             | 32711262  | Open |
| JH2003/437   | Small Business and Regulation                                                                            | 32711263  | Open |
| JH2003/6     | National Strategic Framework for<br>Aboriginal and Torres Strait Islander<br>Health                      | 203026077 | Open |
| JH2003/7     | Regional Telecommunications Inquiry - Further Submission                                                 | 203026078 | Open |
| JH2003/8     | Telecommunications Universal Service Obligation arrangements                                             | 203026079 | Open |
| JH2003/10    | Singapore-Australia Free Trade<br>Agreement                                                              | 203026081 | Open |
| JH2003/11    | Commonwealth's position in the 2003 review of award wages                                                | 203026082 | Open |
| JH2003/12    | Foreign and Trade Policy White Paper                                                                     | 203026083 | Open |
| JH2003/15    | Support for volunteers in emergency situations                                                           | 203026085 | Open |
| JH2003/16    | Report of the Independent Review of Veteran's Entitlements                                               | 203026086 | Open |
| JH2003/18    | Workplace Relations Amendment (Political Affiliation) Bill 2002                                          | 203026088 | Open |
| JH2003/19    | Bali Tragedy - memorial options                                                                          | 203026089 | Open |
| JH2003/29    | Higher Education Reforms                                                                                 | 203026092 | Open |
| JH2003/30    | Options to contain Future Private Health Insurance Premium increases - final response                    | 203026093 | Open |
| JH2003/31    | Christmas Island Permanent Immigration Reception and Processing Centre (IRPC) - Supplementary Submission | 203026094 | OWE  |
| JH2003/32    | Drought update                                                                                           | 203026095 | Open |
| JH2003/35    | Parental access to Medicare information of children 12 years and over                                    | 203026097 | Open |
| JH2003/36    | Affordability of Medical Services under<br>the Medicare Benefits Schedule - A<br>New Policy Approach     | 203026098 | Open |
| JH2003/39    | Development of a Forward Strategy on Climate Change - Progress Report                                    | 203026101 | Open |
| JH2003/50/1  | Queensland land clearing -<br>Commonwealth negotiating position                                          | 203026103 | Open |
| JH2003/50/2  | Queensland land clearing - proposals                                                                     | 203026104 | Open |
| JH2003/51    | Australia-United States Free Trade Agreement                                                             | 203026105 | Open |
| JH2003/56    | Strategic Presentation - Economic Policy                                                                 | 203026107 | Open |
| JH2003/57    | Strategic Presentation - National Defence and Security                                                   | 203026108 | OWE  |

| JH2003/59   | Strategic Presentation - Sustainable Environment                                                                                        | 203026110 | Open |
|-------------|-----------------------------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/60   | Strategic Presentation - Demographic Change                                                                                             | 203026111 | Open |
| JH2003/62   | Strategic Presentation - Energy Policy                                                                                                  | 203026113 | Open |
| JH2003/68   | National inquiry into bushfire                                                                                                          | 203026119 | Open |
|             | prevention and mitigation                                                                                                               |           |      |
| JH2003/69   | Australia-Japan Trade and Economic Consultations                                                                                        | 203026120 | Open |
| JH2003/70   | Sustainable Environment Committee of Cabinet - indicative business for 2003                                                             | 203026121 | Open |
| JH2003/71   | Cross-Media arrangements                                                                                                                | 203026122 | Open |
| JH2003/72   | Presentation - The Living Murray                                                                                                        | 203026123 | Open |
| JH2003/75   | 2003-2004 Budget - Environment and Heritage Portfolio Budget Submission                                                                 | 203026125 | Open |
| JH2003/76   | International Unitisation Agreement for<br>the Sunrise and Troubadour Petroleum<br>Fields and Implementation of the<br>Timor Sea Treaty | 203026126 | OWE  |
| JH2003/80   | Telecommunication Offences                                                                                                              | 203026129 | Open |
| JH2003/81   | Country of Origin Labelling of Food                                                                                                     | 203026130 | Open |
| JH2003/84   | 2003-2004 Budget - Immigration and<br>Multicultural and Indigenous Affairs<br>Portfolio Budget Submission                               | 203026133 | Open |
| JH2003/87   | Australian Energy Policy - An<br>Overview                                                                                               | 203026135 | Open |
| JH2003/89   | Commonwealth position on the Energy Markets                                                                                             | 203026137 | Open |
| JH2003/90   | 2003-2004 Budget - Foreign Affairs and Trade Portfolio Budget Submission                                                                | 203026138 | Open |
| JH2003/92   | Export Finance and Insurance<br>Corporation (EFIC) - National Interest<br>Account (NIA) - Exposure and Risk<br>Management Report        | 203026139 | Open |
| JH2003/93/1 | Australia-Thailand Free Trade Agreement                                                                                                 | 203026140 | Open |
| JH2003/93/2 | Australia-Thailand Free Trade Agreement                                                                                                 | 203026141 | Open |
| JH2003/98   | Pharmaceuticals Industry Research and Development Program                                                                               | 203026142 | Open |
| JH2003/99   | Proposed New Defence Outcome,<br>Output and Program Structure                                                                           | 203026143 | Open |
| JH2003/101  | World Trade Organization (WTO) -<br>Doha Negotiations - Australia's<br>Approach                                                         | 203026144 | Open |
| JH2003/102  | 2003-2004 Budget - Transport and<br>Regional Services Portfolio Budget<br>Submission                                                    | 203026145 | Open |
| JH2003/103  | 2003-2004 Humanitarian Program                                                                                                          | 203026146 | Open |

| JH2003/104   | 2003-2004 Migration (Non<br>Humanitarian) Program                                                                    | 203026147 | Open |
|--------------|----------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/108   | Defence Capability Plan                                                                                              | 203026149 | Open |
| JH2003/109   | Commonwealth support for Vocational Education and Training                                                           | 203026150 | Open |
| JH2003/130   | A New Strategy for Community Care                                                                                    | 203026153 | Open |
| JH2003/131   | 2003-2004 Budget - Treasury Portfolio Budget Submission                                                              | 203026154 | Open |
| JH2003/119   | Employee Share Ownership                                                                                             | 203026158 | Open |
| JH2003/120/1 | Higher Education Reforms                                                                                             | 203026159 | Open |
| JH2003/120/2 | Higher Education Reforms                                                                                             | 203026160 | Open |
| JH2003/136   | Air passenger ticket levy                                                                                            | 203026162 | Open |
| JH2003/138   | Financial issues concerning superannuation arrangements for Commonwealth civilian employees                          | 203026164 | Open |
| JH2003/144   | Finalisation of Government's position on 2003-2008 Australian Health Care Agreements                                 | 203026168 | Open |
| JH2003/145   | Government response to the Final Report of the Royal Commission into the Building and Construction Industry          | 203026169 | Open |
| JH2003/148   | Incentive arrangements for Defence property sales                                                                    | 203026170 | Open |
| JH2003/150   | Reforms to Defence's Budgeting and Business Processes                                                                | 203026172 | Open |
| JH2003/151   | Financial needs of the Health<br>Insurance Commission for 2003-2004<br>and beyond                                    | 203026173 | Open |
| JH2003/156   | Scoping Study into the Possible Sale of Defence Housing Authority Assets                                             | 203026178 | Open |
| JH2003/157   | Iraq - military operations                                                                                           | 203026179 | Open |
| JH2003/158   | Severe Acute Respiratory Syndrome                                                                                    | 203026180 | Open |
| JH2003/159   | Energy Grants (Credits) Scheme - environmental component                                                             | 203026181 | Open |
| JH2003/163   | Tax deductibility of course fees incurred under Commonwealth Student Loan Schemes                                    | 203026184 | Open |
| JH2003/165   | Medical Expenses Offset - dogs for the guidance or assistance of the hearing impaired and other disabled individuals | 203026186 | Open |
| JH2003/166   | Goods and Services Tax treatment of Languages other than English (LOTE) Courses                                      | 203026187 | Open |
| JH2003/167   | Medicare Levy low income thresholds                                                                                  | 203026188 | Open |
| JH2003/168   | Energy Task Force - Key decisions workplan and timetable                                                             | 203026189 | Open |
| JH2003/169   | International Energy Agency (IEA)<br>emergency oil measures and<br>Australia's obligations                           | 203026190 | Open |

| JH2003/171   | Mining Technology Services Action<br>Agenda - Strategic Leaders report to<br>Government                                              | 203026191 | Open |
|--------------|--------------------------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/172   | Handling Strategy for the Funding of<br>Science and Innovation Post 2005-<br>2006 - Backing Australia's Ability                      | 203026192 | Open |
| JH2003/174   | Government response to the Report on the Review of the Competition Provisions of the Trade Practices Act                             | 203026194 | Open |
| JH2003/180   | East Timorese Asylum Seekers                                                                                                         | 203026197 | Open |
| JH2003/181   | Proposed Restructure of the Aboriginal and Torres Strait Islander Commission                                                         | 203026198 | Open |
| JH2003/183   | HIH Royal Commission                                                                                                                 | 203026199 | Open |
| JH2003/184   | Proposed Merger of the Australian Bureau of Agricultural and Resource Economics and the Bureau of Rural Sciences                     | 203026200 | Open |
| JH2003/185   | Possible Amendments to Cross-Media Legislation                                                                                       | 203026201 | Open |
| JH2003/186   | Governor-General - Provision in Letters Patent for Standing Aside                                                                    | 203026202 | Open |
| JH2003/187   | Review of Settlement Services for Migrants and Humanitarian Entrants                                                                 | 203026203 | Open |
| JH2003/192   | Tourism Green Paper - Medium to Long Term Strategy for Tourism                                                                       | 203026204 | Open |
| JH2003/194   | Ad Hoc Committee Meeting on a<br>Convention on Protection and<br>Promotion of the Rights and Dignity of<br>Persons with Disabilities | 203026206 | Open |
| JH2003/195   | Strategy for Managing Australia's<br>Response to Climate Change Issues<br>over the Short and Long Term                               | 203026207 | OWE  |
| JH2003/196   | National Biodiversity Conservation Priorities                                                                                        | 203026208 | Open |
| JH2003/197   | Revitalised Strategy to Progress the Government's Superannuation Agenda                                                              | 203026209 | Open |
| JH2003/201   | The Living Murray Initiative                                                                                                         | 203026211 | Open |
| JH2003/208   | Identity fraud                                                                                                                       | 203026212 | Open |
| JH2003/209   | Institutional arrangements for Regulation of Telecommunications and Broadcasting                                                     | 203026213 | Open |
| JH2003/219   | Future arrangements for the supply of plasma products in Australia                                                                   | 203026218 | Open |
| JH2003/221/1 | Air Passenger Ticket Levy                                                                                                            | 203026220 | Open |
| JH2003/221/2 | Air Passenger Ticket Levy                                                                                                            | 203026221 | Open |
| JH2003/222   | Trade implications of Australia's Quarantine Regime                                                                                  | 203026222 | Open |
| JH2003/223   | Development of a National Energy<br>Market                                                                                           | 203026223 | Open |

| JH2003/224 | Offshore Processing Centres - arrangements with Nauru and Papua New Guinea (PNG)                                          | 203026224 | OWE  |
|------------|---------------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/225 | Measures to deal with spam (unsolicited electronic messaging)                                                             | 203026225 | Open |
| JH2003/226 | National Counter-Terrorism Plan                                                                                           | 203026226 | Open |
| JH2003/227 | Recommendations arising from the Medibank Private Limited scoping study                                                   | 203026227 | Open |
| JH2003/228 | Australian Magnesium Corporation - Stanwell Magnesium Project                                                             | 203026228 | Open |
| JH2003/230 | Branding of Australian Government Organisations and activities                                                            | 203026230 | Open |
| JH2003/231 | Australia's participation in the 2005<br>World Exposition in Aichi, Japan                                                 | 203026231 | Open |
| JH2003/232 | Possible inquiry into child custody arrangements in the event of family separation                                        | 203026232 | Open |
| JH2003/233 | Options for the national low level radioactive waste repository                                                           | 203026233 | OWE  |
| JH2003/243 | Request for legal assistance - Attorney-General and the Minister for Immigration and Multicultural and Indigenous Affairs | 203026235 | Open |
| JH2003/244 | Draft Parliamentary Programme for week 5 (23 to 26 June 2003) and a variation to the 2003 Winter Legislation Programme    | 203026236 | Open |
| JH2003/246 | Innovation Investment Fund Progress Report                                                                                | 203026237 | Open |
| JH2003/247 | Australia-United States Free Trade<br>Agreement (AUSTFA) - Market Access                                                  | 203026238 | Open |
| JH2003/248 | Short and Medium Term issues facing the Biofuels Sector                                                                   | 203026239 | Open |
| JH2003/249 | Queensland land clearing                                                                                                  | 203026240 | Open |
| JH2003/254 | 2003-08 Commonwealth State<br>Housing Agreement - Endorsement of<br>the Agreement                                         | 203026241 | Open |
| JH2003/257 | Royal Commission into the Building and Construction Industry - Legislation and related matters                            | 203026243 | Open |
| JH2003/258 | Climate Change Forward Strategy - preferred strategic approach to emissions management                                    | 203026244 | OWE  |
| JH2003/259 | Royal Commission into the Building and Construction Industry - Changes to the National Building Code                      | 203026245 | Open |
| JH2003/260 | Progress with a National Water Initiative                                                                                 | 203026246 | Open |

| JH2003/261   | Royal Commission into the Building and Construction Industry - response                                              | 203026247 | Open |
|--------------|----------------------------------------------------------------------------------------------------------------------|-----------|------|
|              | to Treasury Portfolio related recommendations                                                                        |           |      |
| JH2003/262/1 | Long term strategy for the Biofuels<br>Sector                                                                        | 203026248 | Open |
| JH2003/262/2 | Report on 350 million litre production target for biofuels                                                           | 203026249 | Open |
| JH2003/263   | Australia-China free trade agreement scoping study                                                                   | 203026250 | Open |
| JH2003/264   | Government air travel - use of smaller aircraft                                                                      | 203026251 | Open |
| JH2003/277   | Development of a National Energy<br>Market                                                                           | 203026252 | Open |
| JH2003/278   | Issues for Non-Government Schools<br>Funding - 2005 to 2008                                                          | 203026253 | Open |
| JH2003/280   | Solomon Islands - Regional<br>Assistance Mission                                                                     | 203026254 | Open |
| JH2003/283   | Australia-United States Free Trade<br>Agreement - Import Risk Analysis for<br>Pigmeat                                | 203026257 | Open |
| JH2003/284   | Proposed Terms of Reference for a<br>Possible Productivity Commission<br>Review of Housing Affordability             | 203026258 | Open |
| JH2003/285   | Australia-United States of America Free Trade Agreement Negotiations                                                 | 203026259 | Open |
| JH2003/286   | Reform of the Aboriginals Councils and Associations Act                                                              | 203026260 | Open |
| JH2003/289   | Ratification of the Stockholm<br>Convention on Persistent Organic<br>Pollutants (POPS)                               | 203026261 | Open |
| JH2003/290   | Ratification of the Rotterdam Convention on the Prior Informed Consent (PIC) Procedure                               | 203026262 | Open |
| JH2003/291   | Australian Energy Security                                                                                           | 203026263 | Open |
| JH2003/294   | Fuel Excise Reform - Overview                                                                                        | 203026266 | Open |
| JH2003/295   | Aerospace Industry Action Agenda                                                                                     | 203026267 | Open |
| JH2003/296   | Fuel Excise Reform - environment issues                                                                              | 203026268 | Open |
| JH2003/297   | Commonwealth preparations for Rugby World Cup 2003                                                                   | 203026269 | Open |
| JH2003/312   | Melbourne 2006 Commonwealth<br>Games - Policies and Principles for<br>Provision of Commonwealth Security<br>Services | 203026270 | Open |
| JH2003/314   | Financial assistance to Bali bombing victims                                                                         | 203026272 | Open |
| JH2003/315   | Council of Australian Governments<br>Meeting - August 2003                                                           | 203026273 | OWE  |

| JH2003/316 | Aviation Security and Assessment of<br>the Adequacy and Appropriateness of<br>Australia's Aviation Security Policy<br>Settings | 203026274 | Open |
|------------|--------------------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/317 | Export of Live Animals                                                                                                         | 203026275 | Open |
| JH2003/322 | Exceptional Circumstances Assistance for Pig Producers                                                                         | 203026277 | Open |
| JH2003/324 | Future arrangements for Australian Shipping                                                                                    | 203026279 | Open |
| JH2003/325 | World Trade Organization (WTO) -<br>Approach to the Fifth Ministerial<br>Conference in Mexico in September<br>2003             | 203026280 | Open |
| JH2003/327 | Replacement Patrol Boat Project                                                                                                | 203026281 | Open |
| JH2003/329 | Slim Dusty Centre                                                                                                              | 203026283 | Open |
| JH2003/331 | Tough on Drugs in Sport                                                                                                        | 203026284 | Open |
| JH2003/332 | Sustainable Regions Programme Update                                                                                           | 203026285 | Open |
| JH2003/343 | Framework Convention on Tobacco Control and Future Agenda                                                                      | 203026294 | Open |
| JH2003/344 | Implementation of a Mandatory National Water Efficiency Labelling and Standards Scheme                                         | 203026295 | Open |
| JH2003/345 | Government response to the 2002 Reviews of the National HIV/AIDS and Hepatitis C Strategies and Strategic Research             | 203026296 | Open |
| JH2003/346 | Establishment of a Postal Industry Ombudsman                                                                                   | 203026297 | Open |
| JH2003/350 | Regional Programmes Report and the National Regional Evaluation Framework                                                      | 203026299 | Open |
| JH2003/351 | Proposed new superannuation arrangements for Commonwealth Civilian Employees                                                   | 203026300 | Open |
| JH2003/352 | Terrorism-related offences - Australia's extradition arrangements                                                              | 203026301 | OWE  |
| JH2003/353 | 2004-2005 Budget process                                                                                                       | 203026302 | Open |
| JH2003/354 | Assistance for Soccer                                                                                                          | 203026303 | Open |
| JH2003/357 | Australian Government Specific Purpose Payment (SPP) for Schools for the 2005-2008 Quadrennium                                 | 203026306 | Open |
| JH2003/358 | Specific Purpose Payments (SPPs) for Indigenous Education for the 2005-2008 Quadrennium                                        | 203026307 | Open |
| JH2003/359 | Live Sheep Exports - alleged feed contamination                                                                                | 203026308 | Open |
| JH2003/372 | Centenary of Women's Suffrage                                                                                                  | 203026310 | Open |
| JH2003/375 | Australia-United States Free Trade<br>Agreement (AUSFTA) - Mandate<br>Review                                                   | 203026312 | Open |

| JH2003/376   | Australia-Thailand Free Trade<br>Agreement                                                                                         | 203026313 | Open |
|--------------|------------------------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/377   | China - Trade and Economic Framework (TEF)                                                                                         | 203026314 | Open |
| JH2003/378   | Manufacture of Generic Pharmaceuticals                                                                                             | 203026315 | Open |
| JH2003/381   | Export Finance and Insurance<br>Corporation (EFIC) - National Interest<br>Account (NIA) Facility for Australian<br>Exports to Iraq | 203026317 | Open |
| JH2003/382   | Pharmaceutical Benefits Scheme -<br>Proposal for listing and extension to<br>listing of six drugs on the PBS                       | 203026318 | Open |
| JH2003/384   | Medical Indemnity Policy Review                                                                                                    | 203026320 | Open |
| JH2003/394   | The Living Murray Initiative                                                                                                       | 203026321 | Open |
| JH2003/395   | Commonwealth Support for Vocational Education and Training                                                                         | 203026322 | Open |
| JH2003/396   | Great Barrier Reef Marine Park -<br>Representative Areas Programme                                                                 | 203026323 | Open |
| JH2003/397   | Progress with the National Water Initiative and Funding to Address Water Overallocation in the Murray-Darling Basin                | 203026324 | Open |
| JH2003/398   | Queensland Land Clearing Proposal                                                                                                  | 203026325 | OWE  |
| JH2003/403   | Excise Reform - Handling strategy                                                                                                  | 203026330 | Open |
| JH2003/404   | Fuel Excise Reform - Environment measures                                                                                          | 203026331 | Open |
| JH2003/406/1 | Downstream Petroleum Overview                                                                                                      | 203026333 | Open |
| JH2003/408   | Listing of Terrorist Organisations                                                                                                 | 203026335 | Open |
| JH2003/410   | Restaurant and Catering Industry Action Agenda                                                                                     | 203026337 | Open |
| JH2003/411   | A Fairer Medicare                                                                                                                  | 203026338 | Open |
| JH2003/412   | Reforms to Australia's Anti Money<br>Laundering System                                                                             | 203026339 | Open |
| JH2003/413   | New civil penalty regime to deter the promotion of Tax Avoidance and Tax Evasion Schemes                                           | 203026340 | Open |
| JH2003/415   | Delineation of the Outer Limit of<br>Australia's Extended Continental Shelf                                                        | 203026342 | OWE  |
| JH2003/417   | Future Textile, Clothing and Footwear (TCF) assistance arrangements                                                                | 203026343 | Open |
| JH2003/418   | Government response to the Review of Settlement Services                                                                           | 203026344 | Open |
| JH2003/420   | National Competition Policy - 2003-<br>2004 Competition Payments to States<br>and Territories                                      | 203026346 | Open |
| JH2003/421   | Child Care Initiatives                                                                                                             | 203026347 | Open |
| JH2003/422   | The National Consumer and Financial Literacy Strategy                                                                              | 203026348 | Open |

| JH2003/434 | Changes to Bankruptcy and Superannuation Laws to Limit the Transfer of a Bankrupt's assets to Superannuation Funds | 203026350 | Open |
|------------|--------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/435 | Amendments to the Bankruptcy Act 1966                                                                              | 203026351 | Open |
| JH2003/444 | Youth Allowance debts                                                                                              | 203026357 | Open |
| JH2003/446 | State-Specific and Regional Migration                                                                              | 203026359 | Open |
| JH2003/449 | National Workers' Compensation and Occupational Health and Safety Frameworks                                       | 203026362 | Open |
| JH2003/450 | Independent Assessment of Australian Government Air Travel                                                         | 203026363 | Open |
| JH2003/453 | Working Age Payment Reform                                                                                         | 203026365 | Open |
| JH2003/454 | Marine Protected Areas and Displaced Fishing                                                                       | 203026366 | OWE  |
| JH2003/456 | Senior Minister' Review for 2004-2005<br>Budget - Overview                                                         | 203026368 | Open |
| JH2003/459 | Senior Ministers' Review for 2004-<br>2005 Budget - Australian Security<br>Intelligence Organisation               | 203026371 | Open |
| JH2003/461 | Senior Ministers' Review for 2004-<br>2005 Budget - Melbourne 2006<br>Commonwealth Games                           | 203026373 | Open |
| JH2003/462 | Senior Ministers' Review for 2004-<br>2005 Budget - Defence Portfolio                                              | 203026374 | Open |
| JH2003/465 | Senior Ministers' Review for 2004-<br>2005 Budget - Environment and<br>Heritage Portfolio                          | 203026377 | Open |
| JH2003/468 | Senior Ministers' Review for 2004-<br>2005 Budget - Foreign Affairs and<br>Trade Portfolio                         | 203026380 | Open |
| JH2003/479 | Senior Ministers' Review for 2004-<br>2005 Budget - Climate Change<br>Forward Strategy                             | 203026389 | Open |
| JH2003/480 | National Initiative to Combat Sexual<br>Assault and Partnership against<br>Domestic Violence                       | 203026390 | Open |
| JH2003/481 | Review of pricing arrangements in Residential Aged Care                                                            | 203026391 | Open |
| JH2003/3   | Reference copy of Consular Travel<br>Advisory Campaign                                                             | 203026665 | Open |
| JH2003/23  | Reference copy of Sale of Defence<br>Russell Offices                                                               | 203026667 | Open |
| JH2003/34  | Reference copy of Australia's National<br>Security - A Defence Update                                              | 203026668 | OWE  |
| JH2003/41  | Reference copy of International Maritime Organisation - implementation of measures to enhance maritime security    | 203026669 | Open |

|            | T =                                                                                                                                                   |           | 1 -  |
|------------|-------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/96  | Reference copy of Proposal for a<br>Productivity Commission Review of the<br>Naval Shipbuilding and Repair Sector<br>Strategic Plan                   | 203026671 | Open |
| JH2003/112 | Reference copy of Carriage of Foreign<br>Air Security Officers to/from Australia<br>and overseas destinations for<br>Australian Air Security Officers | 203026673 | Open |
| JH2003/117 | Reference copy of Bougainville -<br>withdrawal of Australia's participation<br>in the Peace Monitoring Group                                          | 203026675 | OWE  |
| JH2003/202 | Reference copy of Bougainville -<br>successor to the Peace Monitoring<br>Group                                                                        | 203026676 | OWE  |
| JH2003/204 | Reference copy of Papua New Guinea - release of further financial assistance to the PNGDF (PNG Defence Force) Reform Program                          | 203026677 | OWE  |
| JH2003/217 | Reference copy of Hizballah                                                                                                                           | 203026678 | Open |
| JH2003/236 | Reference copy of Implications of the post-conflict situation in Iraq for Australia's migration and refugee programmes                                | 203026679 | Open |
| JH2003/252 | Reference copy of Replacement Patrol Boats                                                                                                            | 203026682 | Open |
| JH2003/253 | Reference copy of Counter-Terrorism<br>Overseas Response Group                                                                                        | 203026683 | Open |
| JH2003/265 | Reference copy of Project Air 5333 (Vigilare) replacement of Air Defence systems                                                                      | 203026684 | Open |
| JH2003/271 | Reference copy of Joint Project 2008 Phase 3E - Military Satellite Communications (MILSATCOM) Ground Infrastructure                                   | 203026685 | Open |
| JH2003/272 | Reference copy of The Defence<br>Integrated Distribution System (DIDS)<br>Project - Tender evaluation outcome                                         | 203026686 | Open |
| JH2003/288 | Reference copy of David Hicks - update on discussions in Washington                                                                                   | 203026687 | Open |
| JH2003/302 | Reference copy of Defence Science<br>and Technology Organisation (DSTO)<br>Rationalisation Project                                                    | 203026688 | Open |
| JH2003/311 | Reference copy of Pacific Regional Policing Initiative (PRPI) proposal                                                                                | 203026689 | Open |
| JH2003/320 | Reference copy of Report into the Review of Defence Procurement                                                                                       | 203026691 | Open |
| JH2003/366 | Reference copy of Establishment of a<br>Strategic Agreement for the Through<br>Life Support of Collins Class<br>Submarines                            | 203026693 | Open |

| JH2003/391 | Reference copy of Visit to Canberra by the President of the United States George W Bush - Aviation security arrangements | 203026696 | Open |
|------------|--------------------------------------------------------------------------------------------------------------------------|-----------|------|
| JH2003/425 | Reference copy of Protection of Timor<br>Sea oil and gas infrastructure                                                  | 203026699 | OWE  |

s 47F(1)From:

Sunday, 31 December 2023 9:47 AM Sent:

Simon Froude; **S** 47F(1) To:

Re: In confidence - 2003 Cabinet papers release [SEC=OFFICIAL:Sensitive] Subject:

If so, we are happy to prepare a high level response to use if asked.

s 47F(1)

**Get Outlook for iOS** 

```
From: Simon Froude S 47F(1)
 @naa.gov.au>
Sent: Sunday, December 31, 2023 9:25:58 AM
To: S 47F(1)
 @naa.gov.au>; S 47F(1)
 @naa.gov.au>; S 47F(1)
s 47F(1)
 @naa.gov.au>; $ 47F(1)
 @naa.gov.au>
```

Subject: Fwd: In confidence - 2003 Cabinet papers release [SEC=OFFICIAL:Sensitive]

Hi all

Please see below for your information.

I will brief the remaining SES about this matter next week.

Regards Simon

```
From: Davis, Glyn S 47F(1) @pmc.gov.au>
 Sent: Sunday, December 31, 2023 8:22 am
 asio.gov.au ^{547F(1)} @asio.gov.au>; S 47F(1) @defence.gov.au S 47F(1) @defence.gov.au>;
 @dfat.gov.au $ 47F(1) @dfat.gov.au>; $ 47F(1) @defence.gov.au
 @defence.gov.au>; S 47F(1)@dfat.gov.au'S 47F(1)@dfat.gov.au>;
 @HOMEAFFAIRS.GOV.AU>; Simon Froude
 @HOMEAFFAIRS.GOV.AU'S 47F(1)
s 47F(1)
 @naa.gov.au>;<mark>$ 47F(1)</mark>
 @infrastructure.gov.au>;
 @ag.gov.au S 47F(1)
 @ag.gov.au>
 Cc: S 47F(1)
 @pmc.gov.au>; S 47F(1)
 @pmc.gov.au>; S 47F(1)
 @pmc.gov.au>; $ 47F(1)
 @pmc.gov.au>; S 47F(1)
47F(1)
```

**Subject:** In confidence - 2003 Cabinet papers release [SEC=OFFICIAL:Sensitive]

#### **OFFICIAL: Sensitive**

Colleagues,

This is to advise about issue which may surface in the days ahead. No specific action is required at this point, but it is useful you are aware of the matter.

On New Year's Day each year the Cabinet records from twenty years previous are released by the National Archives of Australia. The prior review process involves most agencies included in this email. Three years before release PM&C transfers Cabinet material to the NAA. Intelligence, security and foreign policy agencies review the material, which is then provided under embargo to journalists ahead of 1 January.

Recently it became clear some NSC papers from 2003 were not transferred to the NAA with other Cabinet papers in 2020. The reason for this lapse are not entirely clear, but likely reflect an administrative error during the Covid lockdown. Unfortunately the papers involved cover the period Australia entered the war in Iraq.

Once the gap was identified, the records were located and officers from relevant agencies moved swiftly to review content. I am particularly grateful to colleagues from DFAT and PM&C who have worked very long hours in recent days to ensure the entire 2003 Cabinet records are now cleared for transfer, and will be delivered to the NAA later this morning.

Given sensitivity around the Iraq decision, and the need to reassure the public there are no missing papers, I have asked Dennis Richardson to review the circumstances and certify all relevant Cabinet and committee documents were received by the NAA before 1 January. Dennis will undertake this work over the next two weeks.

Meanwhile I am indebted to NAA Director-General Simon Frounde for his close involvement and timely assistance. The NAA must now, in its turn, review the material and make decisions about potential release. The NAA may need to engage with your agency in doing so, which is a reason for this unseasonal email.

As background please find attached the media statement PM&C plans to release this morning under embargo, terms of reference for the work Dennis Richardson will undertake, and various media guides from the NAA about the annual Cabinet paper release. Media on Cabinet papers is managed by the NAA so following its statement PM&C will make no further public comment.

The Attorney-General and Prime Minister have been briefed for information on these matters, but it is important to note there is no ministerial involvement in the selection or release of historic Cabinet papers, which is the sole prerogative of the NAA.

Glyn

#### **Professor Glyn Davis AC**

Secretary,

Department of the Prime Minister and Cabinet

s 47F(1)

Ngunnawal Country, One National Circuit, Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600 **S 47F(1)** @pmc.gov.au w. pmc.gov.au

Executive Assistant: **S 47F(1)** (02) 6271 5201

e. s 47F(1) @pmc.gov.au



The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

IMPORTANT: This message, and any attachments to it, contains information that is confidential and may also be the subject of legal professional or other privilege. If you are not the intended recipient of this message, you must not review, copy, disseminate or disclose its contents to any other party or take action in reliance of any material contained within it. If you have received this message in error, please notify the sender immediately by return email informing them of the mistake and delete all copies of the message from your computer system.

Note: The emails in this chain have been provided in Document 29, specifically the emails sent on 31.12.23 at 8.22am and 9.25am. DOCUMENT 29.1

#### NATIONAL ARCHIVES OF AUSTRALIA ANNUAL CABINET DOCUMENT RELEASE

| Pı | rime Minister, we recommend you:                                                                                                                                                                       | Through: Cabinet Secretary         |  |
|----|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------|--|
| 1. | Note that the National Archives of Australia (NAA) is releasing 100 Cabinet records from 2003 on 1 January 2024 and there is some public concern about the release of records related to the Iraq war. |                                    |  |
|    |                                                                                                                                                                                                        | <b>Noted / Please Discuss</b>      |  |
| 2. | Note a small number of records were not transferred to the NA transfer the remaining records before 1 January 2024.                                                                                    | AA in 2020 and work is underway to |  |
|    |                                                                                                                                                                                                        | <b>Noted / Please Discuss</b>      |  |
| 3. | Note that I plan to publicly announce a review by Dennis Rich that occurred in 2020 and confirm all relevant records are tran PM&C Media Statement and Attachment B – Review of 20 of Reference)       | sferred to the NAA (Attachment A – |  |
|    |                                                                                                                                                                                                        | Noted / Please Discuss             |  |
| A] | NTHONY ALBANESE                                                                                                                                                                                        | Date:                              |  |
| C  | omments:                                                                                                                                                                                               |                                    |  |
|    |                                                                                                                                                                                                        |                                    |  |

#### **KEY POINTS**

- 1. The NAA releases a selection of Cabinet documents that are at least 20 years old on 1 January each year. PM&C transfers all relevant Cabinet documents to the Archives on an annual basis. Documents 15 years and older are transferred in an annual process.
- 2. As part of the release of 2003 documents, NAA has briefed journalists and historians and some concerns have been raised about the release of records related to the Iraq war.
- 3. PM&C recently became aware that a small number of Cabinet records were not transferred to the NAA in 2020, this was likely due to the outbreak of COVID-19 and related lockdowns stalling the transfer process.
- 4. The process to transfer these records to NAA has commenced and will be completed before 1 January 2024. The NAA can then commence consultation with relevant Agencies, including security agencies, to identify exempt information and ensure personal or security information is not compromised.
- 5. Only 100 of the records transferred are selected by the NAA for inclusion in the embargoed media packs provided to journalists ahead of the 1 January release (Attachment C NAA Cabinet Records Media Guide 2003).
- 6. National Security Council (NSC) documents that have not been considered by Cabinet are not included in the NAA public release. In 2003, a number of items related to the Iraq war were only considered by NSC.
- 7. PM&C became aware on 18 December 2023 that some NAA staff were of the view that some 2003 records may not have been transferred. The NAA unfortunately did not query the completeness of the transfer (which took place in 2020) with PM&C.

- 8. PM&C became aware of the NAA concern after reading an NAA media response and immediately reviewed its records for 2003 files and identified a small number remaining in an appropriately classified secure vault on 19 December 2023.
- 9. PM&C then commenced the process to transfer the remaining files to the NAA on 22 December 2023. The NAA has confirmed they will accept the remaining files on 31 December 2023. Importantly, these records do not exclusively relate to the Iraq war, they cover a range of subjects.

#### SUPPLEMENTARY INFORMATION

10. The NAA is responsible for consulting with relevant Agencies to ensure content released is compliant with the *Archives Act 1983* (the Act) exemptions. Personal information and information about the security of the Commonwealth and its residents are exempt from release.

#### Release exemptions - Archives Act 1983

- 11. The Act exempts certain information from public release. These exemptions provide that access may be refused where release would:
  - a. damage Australia's security, defence or international relations -s33(1)(a)
  - b. reveal confidential information provided to the Australian Government by a foreign government or an international organisation 33(1)(b)
  - c. negatively affect Australia's financial or property interests, where releasing the information would not be in the public interest -33(1)(c)
  - d. be a breach of confidence -33(1)(d)
  - e. interfere with the law -33(1)(e)(i)
  - f. provide details about a person who has provided confidential information to the Australian Government or a witness under the Witness Protection Act 1994 33(1)(e)(ii) and 33(1A)
  - g. endanger the life or safety of any person 33(1)(e)(iii)
  - h. prejudice the fair trial of a person -33(1)(f)(i)
  - i. disclose law-enforcement methods -3(1)(f)(ii)
  - j. threaten public safety -33(1)(f)(iii)
  - k. unreasonably disclose information about someone's personal affairs 33(1)(g)
  - 1. threaten the commercial value of trade secrets or other information -33(1)(h)
  - m. damage a person's lawful business or professional affairs 33(1)(j)
  - n. breach legal professional privilege and disclosure would not be in the public interest -33(2)
  - o. release information which cannot be disclosed under a Commonwealth, state or territory taxation law 33(3)

#### Annual pre-release process

- 12. Each year prior to the annual release, the NAA consults with relevant Agencies (including PM&C) to confirm if content included within relevant Cabinet documents meets the legislated exemption criteria. Agencies then identify and refer exempt content to the NAA for consideration.
- 13. The NAA determines which documents will be included in the annual release and which exemptions will be applied. A subset of documents transferred to the archives are selected for inclusion in the release and a further subset of 100 documents is made available to journalists in the media pre-release process.
- 14. In 2023 the NAA listed 334 Howard Cabinet records. Of these 260 were selected to be part of the 2003 records release (includes the 100 released to media). Of these only 228 are to be released in full, 18 have some exemption applied and no records were exempt in full. A further 14 records are withheld pending agency advice.
- 15. The NAA has advised PM&C that it only releases NSC submissions that have also been to Cabinet in its annual public release. This means that submissions, including oral submissions that are only considered by NSC would not be included in the annual release.

- 16. A number of media queries have now been received by the NAA and PM&C which state that no NSC documents were included in the release. This is incorrect as a number of NSC documents that were also considered by the Cabinet are included in the release.
- 17. PM&C no longer has access to the files transferred to the NAA, only copies provided during the consultation and media event processes. Due to the age of the files, digital copies did not exist. The NAA has digitised 100 of the records which were pre-released to journalists in mid-December.

#### Inadvertent non-transfer of some files

- 18. During a document review of the PM&C Cabinet file holdings on 19 December 2023, a small number of boxes holding some files relevant to the 2023 release were identified. These records should have been transferred to the NAA in 2020.
- 19. A review of emails from this time found that these files were awaiting security agency review to ensure they did not contain sensitive (non-Cabinet) information that should not be transferred to the NAA. This is a standard security step that is arranged by PM&C during the record transfer process.
- 20. While PM&C did reach out to relevant Agencies at that time, it seems lock downs related to the outbreak of COVID-19 meant that the necessary reviews did not, or could not, take place.
- 21. PM&C since finalised the security agency review of the remaining records on 22 December 2023.
- 22. PM&C also hosted NAA staff on 22 December 2023 to securely review the records and commence the transfer process.
- 23. These files are likely to contain information that is sensitive to Australia's security, defence or international interests. As such, it will be necessary for the content to be carefully consulted with relevant agencies to identify exemptions prior to any release.
- 24. The NAA leads the exemption review process and PM&C will continue to support the NAA as they conduct that process.

#### Next Steps

- 25. The NAA will release the 2003 Cabinet document on 1 January 2024 (Attachment D NAA Media Talking Points).
- 26. PM&C has arranged for Dennis Richardson to review the record transfer process that occurred in 2020 and to confirm all relevant Cabinet records from 2003 have been transferred to the NAA. The Review Terms of reference are provided at **Attachment B**.

#### Risks and Sensitivities

- A number of journalists have indicated they believe that no NSC documents related to the Iraq War
  are being released. However, 33 NSC documents are being released on 1 January 2024. As the NAA
  will only include NSC documents that were also considered by Cabinet for their annual release, NSC
  Submissions and Minutes (including Minutes detailing oral updates to NSC) that did not also go to
  Cabinet are not included in the release.
- Where an exemption is applied to a record under the Act, that record may be exempt in part or in full. To date, of the 2003 records being released by the NAA, no documents are exempt in full and 18 include a partial exemption.



#### s 47E(d)

• The records that were inadvertently not transferred to the NAA by PM&C relate to a number of Cabinet Committees including Cabinet proper, the Expenditure Review Committee and NSC. These records are all classified Secret or above and relate to a variety of topics, they do no solely relate to the Iraq War.

#### **Financial Implications**

Nil

#### Consultation

Nil

#### **Glyn Davis**

Secretary

Department of Prime Minister and Cabinet

29 December 2023

Policy Officer: Leonie McGregor

Phone no: **S** 47F(1)

#### Circulation

**PM&C** Secretary, Davis; A/g Secretary, Hefren-Webb; A/g Deputy Secretary, Governance & Corporate Group, Elliston; A/g First Assistant Secretary, Ministerial Support Division, Robertson; First Assistant Secretary, Cabinet Division, McGregor; First Assistant Secretary Government, Walter; A/g Assistant Secretary Communications, Romei

**PMO** Chief of Staff; Tim Gartrell; Director of Governance, Chris Owens; Prime Minister Executive Officer, Anna Long; CoS Executive Officer, Claire Toepfer; Senior Advisor, Andrew Dempster

Cabinet Secretary Sharyn Broomhead; CSO DLOs

#### **ATTACHMENTS:**

ATTACHMENT A – PM&C MEDIA STATEMENT

ATTACHMENT B – REVIEW OF 2003 CABINET RECORDS TRANSFER TERMS OF REFERENCE

ATTACHMENT C - NAA 2003 CABINET RECORDS GUIDE

ATTACHMENT D - NAA MEDIA TALKING POINTS





Official

#### **UNDER EMBARGO UNTIL 1 JANUARY 2024**

#### Media Release

Transfer of 2003 Cabinet records to the National Archives of Australia

#### Statement

In 2020 the Department of the Prime Minister and Cabinet (the Department) transferred 2003 Cabinet records, including those prepared for the National Security Committee of Cabinet, to the National Archives of Australia (the Archives).

This is the normal process and allows time for appropriate consultation with relevant agencies to ensure content released is compliant with exemptions in the *Archives Act 1983*.

The 2020 transfer of a small number of additional 2003 Cabinet records did not take place as it should have due to apparent administrative oversights by the Department, the Archives and security agencies. These oversights were likely as a result of COVID-19 disruptions at the time.

The additional records were located by the Department on 19 December 2023, and the Department and the Archives jointly inspected the records on 22 December 2023. These additional records have now been transferred to the Archives.

The Archives will review the additional records in consultation with relevant agencies, including security agencies, to ensure content released is compliant with exemptions in the *Archives Act 1983*.

The Secretary of the Department has appointed Mr Dennis Richardson to undertake an independent review of the 2020 transfer process and confirm that all relevant records have been transferred to the Archives. Mr Richardson will complete his review by the end of January 2024.

Only the Archives decides which documents are released and to whom. Neither the Department, nor any Minister, has any role in this decision.

PM &C

Official

#### Review of 2003 Cabinet records transfer to the National Archives of Australia

#### Terms of Reference

The Department of the Prime Minister and Cabinet has appointed Dennis Richardson to conduct a review of the 2003 Cabinet records transfer process.

The Department recently became aware that a small number of 2003 Cabinet records were not transferred to the National Archives of Australia in 2020, likely due to COVID related disruptions. While work commenced immediately to rectify this, the review will:

- 1. Examine the circumstances surrounding the 2020 transfer of Cabinet records, and
- 2. Confirm all 2003 Cabinet records have been transferred to the National Archives of Australia.

The review will report to Professor Glyn Davis, Secretary of the Department of the Prime Minister and Cabinet and Mr Simon Froude, Director General of National Archives of Australia.

#### **DOCUMENT 29.5**

This document is a duplicate of Document 28.1

#### **DOCUMENT 29.6**

Note: This document is a duplicate of Document 23.2

From: s 47F(1)

Sent: Friday, 22 December 2023 1:22 PM

To: McGregor, Leonie

**Subject:** RE: Hi S 47F(1) [SEC=OFFICIAL]

#### **OFFICIAL**

Hi Leonie,

# s 22(1)

Am I please able to check whether you will have anyone available on 1-2 January to potentially review media responses should we need?

Thanks, s 47F(1)

From: McGregor, Leonie \$ 47F(1) @pmc.gov.au>

Sent: Friday, December 22, 2023 12:59 PM

To: \$ 47F(1) @naa.gov.au>

Subject: Hi s 47F(1) [SEC=OFFICIAL]

#### **OFFICIAL**

Hi s 47F(1)

#### s 22(1)

I've been and had a look at these myself as well, and have asked that we work to get across to the Archives as quickly as we can any additional material that we have located.

If you need to discuss anything at all, just give me a call. S 22(1)

#### s 22(1)

Kind regards

Leonie (FAS, Cabinet Division)

s 47F(1)

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\_\_\_\_

**OFFICIAL** 

From: s 47F(1)

Sent: Sunday, 31 December 2023 8:53 PM

To: PMC Media

Cc: Media; **S** 47F(1)

Subject: Re: FYI - Media response - **S** 47F(1) The West Australian [SEC=OFFICIAL]

Hi again 547F(1)

If we can please review anything relating to NAA process that is worded differently to the talking points, that would be much appreciated. I can review quickly.

#### s 47F(1)

#### Get Outlook for iOS

From: PMC Media <Media@pmc.gov.au>

Sent: Sunday, December 31, 2023 8:07:14 PM

To: S 47F(1) @naa.gov.au>

Cc: Media < Media@naa.gov.au>; S 47F(1) @pmc.gov.au>
Subject: Re: FYI - Media response - S 4/F(1) The West Australian [SEC=OFFICIAL]

Thanks \$47F(1) I'll correct the point about the 100 words with \$47F(1).

Cheers

s 47F(1)

On 31 Dec 2023, at 7:57 pm, \$ 47F(1)

@naa.gov.au> wrote:

**OFFICIAL** 

Hi s 47F(1)

s 22(1)

I've suggested a simplified response below for the following reasons:

- NAA didn't select 100 records, there are around 260 so that sentence is a little confusing.
- We don't decide who has access to records once we access examine them and make them
  open, they are open to everyone regardless of who has requested them.

s 47E(d)

## s 47C(1)

# s 47C(1)

s 22(1)

**OFFICIAL** 

s 22(1), s 47F(1)

From: PMC Media < <a href="Media@pmc.gov.au">Media@pmc.gov.au</a> Sent: Sunday, December 31, 2023 7:29:18 PM

To: Media < Media@naa.gov.au > Cc: PMC Media < Media@pmc.gov.au >

Subject: FYI - Media response - , The West Australian [SEC=OFFICIAL]

**OFFICIAL** 

Hi team

Please see below FYI.

| MEDIA ENQUIRY     |                                                                                                                                                                                                                          |  |  |
|-------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|
| JOURNALIST/OUTLET | s 47F(1) The West Australian                                                                                                                                                                                             |  |  |
| ENQUIRY           | Are you able to shed any light on the nature of the records that were not transferred originally? Do they include minutes of NSC discussions relating to the potential conflict in Iraq, about which I asked previously? |  |  |
| PROPOSED RESPONSE | s 47C(1)                                                                                                                                                                                                                 |  |  |

| S                 |      |  |
|-------------------|------|--|
|                   |      |  |
| <b>DEADLINE</b> A | .SAP |  |

s 22(1)

Cheers s 47F(1)

#### PM&C Media

Communications Branch
Department of the Prime Minister and Cabinet
p. (02) 6271 6039
e. media@pmc.gov.au | w. pmc.gov.au

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From: **S** 47F(1)

Sent: Friday, 29 December 2023 5:11 PM

To: 'PMC Media'
Cc: Media; \$ 47F(1)

**Subject:** RE: For action: Media Enquiry - The Australian 547F(1) ) - 2003 Cabinet Records

[SEC=OFFICIAL]

**Attachments:** National Archives 2003 Cabinet release talking points\_FINAL.docx

Hi s 47F(1)

# s 47C(1), s 47F(1)

Thanks s 47F(1)

From: PMC Media < Media@pmc.gov.au > Sent: Friday, December 29, 2023 4:49 PM

To: \$ 47F(1) @naa.gov.au>

Cc: Media < Media@naa.gov.au>; \$ 47F(1) pmc.gov.au>

Subject: Re: For action: Media Enquiry - The Australian (\$47F(1)) - 2003 Cabinet Records [SEC=OFFICIAL]

Hi s 47F(1)

s 22(1)

s 47C(1), s 47F(1)

# s 47C(1)

Finally, could we please have a copy of the finalised talking points to share with PMO for visibility?

Kind regards,

s 47F(1)

Sent from my iPhone

On 29 Dec 2023, at 11:19 am, **S 47F(1)** 

<u>@naa.gov.au</u>> wrote:

**OFFICIAL** 

Hi <sup>s 47F(1)</sup>

s 22(1)

s 47C(1)

## s 47C(1), s 47F(1)

#### s 47F(1)

From: PMC Media < <a href="Media@pmc.gov.au">Media@pmc.gov.au</a> Sent: Friday, December 29, 2023 10:53 AM

To: \$ 47F(1) @naa.gov.au>; PMC Media < Media@pmc.gov.au>

Cc: Media < Media@naa.gov.au >

**Subject:** RE: For action: Media Enquiry - The Australian **S** 47F(1) - 2003 Cabinet Records

[SEC=OFFICIAL]

#### **OFFICIAL**

His 47F(1)

s 22(1) s 47C(1), s 47F(1)

We've included a draft response below for your consideration – I'll give you a call now to discuss further.

s 47C(1)

Many thanks, s 47F(1)

#### **PM&C Media**

Communications Branch | Department of the Prime Minister and Cabinet Media phone line. (02) 6271 6039 | Media after hours. 0417 164 189

e. media@pmc.gov.au | w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

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<image001.jpg> <

<image004.png>

The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: S 47F(1)

@naa.gov.au>

Sent: Friday, 29 December 2023 10:31 AM
To: PMC Media < Media@pmc.gov.au >
Cc: Media < Media@naa.gov.au >

**Subject:** Re: For action: Media Enquiry - The Australian (\$ 47F(1) ) - 2003 Cabinet Records

[SEC=OFFICIAL]

Hi team

Just wondering how this one is going?

Are we expecting to meet the deadline?

Get Outlook for iOS

From: PMC Media < Media@pmc.gov.au>

Sent: Thursday, December 28, 2023 9:37:32 AM

To: \$ 47F(1) @naa.gov.au>; PMC Media < Media@pmc.gov.au>

Cc: Media < Media@naa.gov.au>

Subject: RE: For action: Media Enquiry - The Australian S 47F(1) ) - 2003 Cabinet Records

[SEC=OFFICIAL]

Hi s 47F(1)

#### s 22(1)

I'm waiting on further advice from our Cabinet team, however early advice from PMO is for the response to be in line with what was previously provided to the West Australian, and for NAA to remain as the spokesperson for these enquiries.

I'll come back to you as soon as I can with further information and a suggested response, but wanted to give you an early heads up that NAA will likely need to provide the response to the journalist.

Many thanks,

#### s 47F(1)

Senior Media Adviser | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

**Ph:** 02 6228 6980 **M: S 47F(1) Media line:** 0417 164 189

E: @pmc.gov.au | www.pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

# s 22(1), s 47F(1)

From: \$ 47F(1)

Sent: Thursday, December 28, 2023 6:42 AM

To: Media@pmc.gov.au

Cc: Media < Media@naa.gov.au >; \$ 47F(1) @naa.gov.au>

Subject: RE: For action: Media Enquiry - The Australian (\$ 47F(1) ) - 2003 Cabinet Records

[SEC=OFFICIAL]

#### **OFFICIALOFFICIAL**

See attached - I have answered 2 of the guestions, for review.

I have indicated the others that will need a response from PM&C and where possible, I've made some suggestions. I've also attached the media guide, which is under embargo, to assist in case you haven't received this yet. The Cabinet Historian's essay regarding NSC and Iraq provides context.

1), s 47C

A/g Assistant Director-General Access & Public Engagement Branch

<image005.png>

t +61 2 6212 6249 m s 47F(1) naa.gov.au Kings Avenue, Parkes ACT

PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

From: PMC Media < Media@pmc.gov.au>

Sent: Wednesday, December 27, 2023 5:34:31 PM

To: Media < Media@naa.gov.au >; PMC Media < Media@pmc.gov.au >

Subject: RE: For action: Media Enquiry - The Australian (S 47F(1) ) - 2003 Cabinet Records

[SEC=OFFICIAL]

#### **OFFICIAL**

s 22(1)

I'm also seeking advice from our Cabinet team,

and I'll keep you in the loop.

Many thanks,

s 47F(1)

Senior Media Adviser | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

**Ph:** 02 6228 6980 **M: S 47F(1) Media line:** 0417 164 189

E:S 47F(1) @pmc.gov.au | www.pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

<image001.jpg> <image004.png>

The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: \$ 47F(1) @naa.gov.au > On Behalf Of Media

Sent: Wednesday, 27 December 2023 5:32 PM

To: PMC Media < Media@pmc.gov.au>

Subject: Re: For action: Media Enquiry - The Australian S 47F(1) ) - 2003 Cabinet Records

[SEC=OFFICIAL]

Hi s 47F(1)

We can answer some but not all.

I will come back to you shortly with our response and also where there would be gaps.

From a first look, the journalist is asking why PM&C has not transferred NSC records to National Archives and when you would be doing so. We have some but not all NSC records in our custody so we expect this question to come up a bit and would need to be responded to by PM&C.

I'll be in touch shortly.

Get Outlook for iOS

From: PMC Media < Media@pmc.gov.au > Sent: Wednesday, December 27, 2023 5:26 pm

To: Media < Media@naa.gov.au >

Cc: PMC Media < Media@pmc.gov.au>

Subject: For action: Media Enquiry - The Australian (S 47F(1) ) - 2003 Cabinet Records

[SEC=OFFICIAL]

**OFFICIAL** 

Hi team,

#### s 22(1)

We have received the following media enquiry from the Australian (s 47F(1)) regarding NSC records concerning the decision to commit forces to Iraq. He has advised he has also contacted you with a similar enquiry.

As per the previous enquiry received about 2003 cabinet records (The West Australian, \$\frac{s}{47F(1)}\$), are you best placed to provide a response to this one? If so, could we please have visibility of the response?

### s 22(1)

#### s 47F(1)

Senior Media Adviser | Public Affairs and Media

Communications Branch | Department of the Prime Minister and Cabinet

**Ph:** 02 6228 6980 **M: S 47F(1) Media line:** 0417 164 189

E: @pmc.gov.au | www.pmc.gov.au

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

<image001.jpg> <image004.png>

The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: \$ 47F(1) @news.com.au>

Sent: Wednesday, 27 December 2023 4:40 PM

To: PMC Media < <a href="Media@pmc.gov.au">Media@pmc.gov.au</a> Cc: Media < <a href="media@naa.gov.au">media@naa.gov.au</a>

Subject: Media Query re 2003 Cabinet Records

Hello,

I am writing on behalf of The Australian newspaper with a media query for the Department of the Prime Minister & Cabinet that we would like a response to by close of business Friday, 29 December 2023.

On 1 January 2024, the National Archives of Australia will make available for public access cabinet records from 2003. I attended the embargoed media briefing of these records a few weeks ago.

No records from the National Security Committee of cabinet concerning the decision to commit forces to Iraq have been approved for release even though this was the main deliberative and decision-making forum concerning Iraq and the principal issue for ministers in that year. In previous years, cabinet committee records have been made available under embargo.

My questions are as follows:

- 1. Why have these NSC records not been transferred to the National Archives for public release in accordance with the Archives Act 1983 which stipulates they should be after 15 years in order to made public after 20 years?
- 2. Who made this decision and when was it made?
- 3. Does the government believe that the Australian people have a right to know about deliberations undertaken in NSC to commit forces to war more than 20 years ago?
- 4. Why has exclusive access to these records been given to the official historians of operations of Iraq and Afghanistan rather than the official cabinet historian and, on 1 January 2024, the Australian people?
- 5. What consultation was there with former Prime Minister John Howard and ministers in his government about withholding these records from public release despite being in the open access period on 1 January 2024?
- 6. When will records from the NSC be made available for public access?

I have copied this email to the National Archives.

I look forward to receiving your response within the next 48 hours.

Regards,



Senior Writer and Columnist

2 Holt Street Surry Hills NSW 2010 Australia T +61 2 9288 2242 M +61 S 47F(1) Es 47F(1) @news.com.au W theaustralian.com.au

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### **DOCUMENT 32.1**

Note: This is a duplicate of Document 23.2

From: S 47F(1) on behalf of Media Sunday, 31 December 2023 5:19 PM

**To: S 47F**(1) Media

Subject: RE: [EXT] Query 2003 cabinet records and failure to transfer by PMC [SEC=OFFICIAL]

#### **OFFICIAL**



Please see responses below.

#### When does the NAA intend to make a decision on whether these additional records are exempt?

- National Archives will be proactively examining these additional NSC records as a matter of priority.
- The access examination process will start immediately and we will aim to have decisions within 90 business days.

#### Do any of the missing records relate to the war in Iraq?

 We are unable to discuss the contents of the records until they have been appropriately examined for public release. We expect this process to take 90 business days.

#### What concerns does NAA have about the failure to provide these documents in 2020?

National Archives acknowledges and appreciates the pressures that agencies were under at this time. We
will continue to work closely with agencies to ensure eligible Commonwealth records are transferred to
National Archives in line with the Archives Act 1983.

## s 22(1) s 47F(1)

#### **OFFICIAL**

From: \$ 47F(1) @theguardian.com>

Sent: Sunday, December 31, 2023 4:20 PM

To: Media < Media@naa.gov.au>

Subject: [EXT]Query re: 2003 cabinet records and failure to transfer by PMC

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Hi team,

## s 22(1)

I'm just following up on a statement just released by PMC about its failure in 2020 to transfer all 2003 cabinet files to the NAA.

#### The statement says:

In 2020 the Department of the Prime Minister and Cabinet (the Department) transferred 2003 Cabinet records, including those prepared for the National Security Committee of Cabinet, to the National Archives of Australia (the Archives).

This is the normal process and allows time for appropriate consultation with relevant agencies to ensure content released is compliant with exemptions in the Archives Act 1983.

The 2020 transfer of a small number of additional 2003 Cabinet records did not take place as it should have due to apparent administrative oversights by the Department, the Archives and security agencies. These oversights were likely as a result of COVID-19 disruptions at the time.

The additional records were located by the Department on 19 December 2023, and the Department and the Archives jointly inspected the records on 22 December 2023. These additional records have now been transferred to the Archives.

The Archives will review the additional records in consultation with relevant agencies, including security agencies, to ensure content released is compliant with exemptions in the Archives Act 1983.

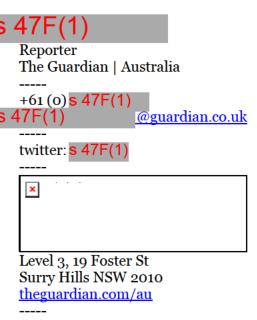
The Secretary of the Department has appointed Mr Dennis Richardson to undertake an independent review of the 2020 transfer process and confirm that all relevant records have been transferred to the Archives. Mr Richardson will complete his review by the end of January 2024.

Only the Archives decides which documents are released and to whom. Neither the Department, nor any Minister, has any role in this decision.

I'm just wondering whether the NAA has any comment about this issue? My questions are:

- when does the NAA expect to make a decision on whether these additional records are exempt?
- do any of the missing records relate to the Iraq war?
- what concerns does the NAA have about the failure to provide these documents in 2020?

Many thanks,



From: S 47F(1) on behalf of Media
Sent: Friday, 29 December 2023 5:14 PM

To: s 47F(1)
Cc: Media

**Subject:** RE: [EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

#### **OFFICIAL**

Hi<sup>s 47F(1)</sup>

Please see below response, which PM&C has contributed to.

#### Response

- PM&C has made available Cabinet records for 2003, which includes a number of NSC submissions that went to Cabinet.
- A number of records relating to the Iraq War will be released on 1 January.
- Records not made available in the 2003 release, can be requested from National Archives from 1 January 2024, when they come into the open access period.
- On receipt of the application, National Archives will examine the records to determine whether they can be fully or partially released, or contain exempt information.

#### Background

- Each year, National Archives proactively releases a selection of Cabinet records, which includes decisions
  made by, and submissions to, Cabinet. Therefore, the proactive release may (and does) include several NSC
  records that were submitted to, or endorsed by, the Cabinet.
- The public has the right to access any eligible Commonwealth record once it reaches the open access period, unless exempt under Section 33 of the Archives Act 1983, as determined by National Archives of Australia.

Please call or text if you'd like to discuss.

#### **Thanks**



#### **OFFICIAL**

From: S 47F(1) @news.com.au>

To: media@pmc.gov.au

Cc: Media < Media@naa.gov.au>

Subject: [EXT] Media Query re 2003 Cabinet Records

Sent: Wednesday, December 27, 2023 4:40 PM

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Hello,

I am writing on behalf of The Australian newspaper with a media query for the Department of the Prime Minister & Cabinet that we would like a response to by close of business Friday, 29 December 2023.

On 1 January 2024, the National Archives of Australia will make available for public access cabinet records from 2003. I attended the embargoed media briefing of these records a few weeks ago.

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My questions are as follows:

- 1. Why have these NSC records not been transferred to the National Archives for public release in accordance with the Archives Act 1983 which stipulates they should be after 15 years in order to made public after 20 years?
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- 5. What consultation was there with former Prime Minister John Howard and ministers in his government about withholding these records from public release despite being in the open access period on 1 January 2024?
- 6. When will records from the NSC be made available for public access?

I have copied this email to the National Archives.

I look forward to receiving your response within the next 48 hours.

Regards,



Senior Writer and Columnist

2 Holt Street Surry Hills NSW 2010 Australia



ES 47F(1) @news.com.au W theaustralian.com.au

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From: S 47F(1) on behalf of Media
Sent: Thursday, 21 December 2023 12:34 PM

**To: S 47F(1)**; Media

**Subject:** RE: [EXT]CM: [EXT][EXT]A couple of questions aboout last week's briefing... [SEC=OFFICIAL]

#### **OFFICIAL**

Thanks S 47F(1)

s 22(1)

From: S 47F(1) @nine.com.au> Sent: Thursday, December 21, 2023 12:33 PM

To: Media < Media@naa.gov.au>

Subject: [EXT]Re: CM: [EXT][EXT][EXT]A couple of questions aboout last week's briefing... [SEC=OFFICIAL]

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s 47F(1)

s 22(1)

s 47F(1)

On Thu, 21 Dec 2023 at 12:29, Media < Media@naa.gov.au > wrote:

#### **OFFICIAL**

Hi <sup>s 47F(1)</sup>

I am reaching out in regards to your original enquiry relating to the NSC. A number of discussions have been taking place on this, and for clarity, we have added some additional context (highlighted below) to 2 of the responses. The original response from us may make it sound like there are no NSC records being released at all, which is not the case.

-----

predecessors. Several of these records have been released proactively as part of annual Cabinet releases in previous years.

This year, a number of NSC records that were submitted to Cabinet during 2003 are proactively being released on 1 January 2024.

Committee records in the Open period under the *Archives Act 1983* that have not been released proactively can be requested for public access.

What is the timeframe on the release of the NSC submissions/papers from 2003?

This year, several NSC records that were submitted to Cabinet during 2003 are proactively being released on 1 January 2024.

For any NSC records not yet in National Archives' custody, there is no specific timeframe in which this will occur but they can be requested for access under the Archives Act 1983 anytime from 1 January 2024.

National Archives is continuing to work with the Department of the Prime Minister and Cabinet to finalise updated authorisation for records produced by the Cabinet processes, including National Security and other Cabinet committees. This authorisation will formally confirm their status as records that are retained permanently and will enable future work between National Archives and the Department to establish a process for regular transfers.

Happy to discuss,

**Thanks** 

s 47F(1)

From: S 47F(1) @nine.com.au>

Sent: Friday, December 15, 2023 3:19 PM

To: Media < Media@naa.gov.au>

Subject: CM: [EXT]Re: Re: [EXT][EXT]A couple of questions aboout last week's briefing... [SEC=OFFICIAL]

Caution: This email originated from outside of the organization! Do not click links, open attachments or reply, unless you recognize the sender's email address and know the content is safe!



s 47F(1)

On Fri, 15 Dec 2023 at 15:06, Media < Media@naa.gov.au > wrote:



#### Responses below:

#### Have NSC submissions previously been released with the overall Cabinet papers of a specific year?

Yes. National Archives of Australia holds some records from the National Security Committee (NSC) and its predecessors. Several of these records have been released proactively as part of annual Cabinet releases in previous years.

Committee records in the Open period under the *Archives Act 1983* that have not been released proactively can be requested for public access.

## Are they treated differently to Cabinet submissions? If so why as the NSC, and other Cabinet committees, are part of the Cabinet process?

Records of Committees of Cabinet, including the National Security Committee, are covered by the *Archives Act* 1983. Under the Act, they are subject to the same provisions as other Commonwealth records, including those that relate to public access.

Annex G of the 15<sup>th</sup> edition of the Cabinet Handbook outlines arrangements for Cabinet Committees and confirms that Committees are elements of the Cabinet system.

#### What is the timeframe on the release of the NSC submissions/papers from 2003?

At this point, there is no specific timeframe in which this will occur.

National Archives is continuing to work with the Department of the Prime Minister and Cabinet to finalise updated authorisation for records produced by the Cabinet processes, including National Security and other Cabinet committees. This authorisation will formally confirm their status as records that are retained permanently and will enable future work between National Archives and the Department to establish a process for regular transfers. However, while 2003 NSC records relating to the Iraq War are not currently in National Archives' custody, they can be requested for access under the *Archives Act 1983* from 1 January 2024.

## Can I apply to have the NSC papers released? Or, as Mr Lee suggested, they will not be released until the official history of the Iraq War is released?

Yes, see above response.

## Who is the final decision maker on whether a Cabinet submission is released with the annual Cabinet paper release?

In accordance with the provisions of the *Archives Act 1983*, National Archives decides what is released for public access and what is exempt information. In some cases, we seek advice from agencies on sensitivities which our access examiners consider when assessing records for public release.

Was consideration given to releasing the NSC/Iraq submissions with the 2003 general Cabinet paper release? National Archives does not hold records for 2003 documenting NSC decisions relating directly to the conduct of the Iraq War. As a result, they were not considered for public release along with other selected Cabinet records from 2003 that have been released proactively.

Many thanks,





m 0417 247 157 e media@naa.gov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society

#### **OFFICIAL**

From: \$ 47F(1) @nine.com.au>

Sent: Friday, December 15, 2023 2:51 PM

To: Media < Media@naa.gov.au >

Subject: Re: [EXT][EXT]A couple of questions aboout last week's briefing... [SEC=OFFICIAL]

Caution: This email originated from outside of the organization! Do not click links, open attachments or reply, unless you recognize the sender's email address and know the content is safe!

## s 47F(1)

Just checking. Will I see some answers to my questions today?

Cheers

## s 47F(1)

On Mon, 11 Dec 2023 at 12:04, Media < Media@naa.gov.au > wrote:

**OFFICIAL** 

Hi s 47F(1)

## s 22(1)

We're working on this and will have a response for you this week.

Many thanks,

### s 47F(1)

#### **Media Team**



m 0417 247 157 e media@naa.gov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society

#### **OFFICIAL**

From: S 47F(1) @nine.com.au>

Sent: Monday, December 11, 2023 9:25 AM

To: Media < Media@naa.gov.au >

Subject: [EXT]A couple of questions aboout last week's briefing...

Caution: This email originated from outside of the organization! Do not click links, open attachments or reply, unless you recognize the sender's email address and know the content is safe!

Dear media team,

s 47F(1) at the SMH/Age here.

I've got a few questions for which i need answers - they specifically go to the Iraq NSC submissions that David Lee mentioned.

I'm wondering:

- 1. Have NSC submissions previously been released with the overall Cabinet papers of a specific year?
- 2. Are they treated differently to Cabinet submissions? If so why as the NSC, and other Cabinet committees, are part of the Cabinet process?
- 3. What is the timeframe on the release of the NSC submissions/papers from 2003?

- 4. Can I apply to have the NSC papers released? Or, as Mr Lee suggested, they will not be released until the official history of the Iraq War is released?
- 5. Who is the final decision maker on whether a Cabinet submission is released with the annual Cabinet paper release?
- 6. Was consideration given to releasing the NSC/Iraq submissions with the 2003 general Cabinet paper release?

Thanks in advance



Senior Economics Correspondent

Sydney Morning Herald and The Age

s 47F(1)<sub>@theage.com.au</sub>

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#### **OFFICIAL**

From: S 47F(1) on behalf of Media Sent: Saturday, 30 December 2023 11:38 AM

**To:** PMC Media; McGregor, Leonie

Subject: RE: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

Hi Leonie

As discussed, our Director-General is very happy to speak with your Secretary at any time today.

## Director-General Simon Froude

Thanks, s 47F(1)

# s 22(1), s 47F(1)

From: PMC Media < <a href="mailto:Media@pmc.gov.au">Media@pmc.gov.au</a> Sent: Saturday, December 30, 2023 11:10 AM

To: Media < Media@naa.gov.au >

Subject: Re: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

Hi<sup>s 47F(1)</sup>

s 22(1)

For your awareness, we'll provide the below response to the journalist.

Kind regards, s 47F(1)

#### PM&C Media

Department of the Prime Minister and Cabinet

**Ph**: <u>02 6271 6039</u> | **M**: <u>0417 164 189</u>

On 30 Dec 2023, at 10:28 am, Media < Media@naa.gov.au > wrote:

Hi team

I've already spoken to \$\frac{s \text{47F(1)}}{about those records.}

Am leaving the rest for you to respond to \$5.47F(1) directly. Thank you.

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From: PMC Media < Media@pmc.gov.au >

Sent: Saturday, December 30, 2023 10:10:02 AM

To: Media < Media@naa.gov.au >; PMC Media < Media@pmc.gov.au >

Subject: RE: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

Thanks for sending this through last night. 547C(1), 547F(1)

Grateful if you could please let us know if you're comfortable with this approach. Alternatively, if you had already planned to respond to this specific question, please let us know.

//

#### Follow-up enquiry:

I'm surprised by this response because there are no NSC submissions that went to cabinet that have been released under embargo. This is false. Indeed, the cabinet historian, David Lee, said he had not been given access to any NSC records. Please identify what NSC records have been released to the media in advance of January 1.

After more than 48 hours, there is also no response to specific questions 1-5.

#### Proposed response on Background:

33 of the 260 records released were NSC documents.

These 33 records have the following barcodes in the spreadsheet provided under embargo:

203026665

203026668

203026671

203026682

203026683

203026687

203026696

203026667

203026699

203026675 203026677

203026684

203026685 203026690

203026691

203026692

203026694 203026697

203026698 203026700

203026678

203026689

203026695

203026670

//

Many thanks, s 47F(1

#### PM&C Media

Communications Branch | Department of the Prime Minister and Cabinet Media phone line. (02) 6271 6039 | Media after hours. 0417 164 189 e. media@pmc.gov.au | w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

Note to media: Unless otherwise agreed, the information contained in this email is for background only and not for attribution.

<image001.jpg> <image002.png>

The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: S 47F(1)

@naa.gov.au> On Behalf Of Media

Sent: Friday, 29 December 2023 6:07 PM

To: PMC Media < Media@pmc.gov.au >; Media < Media@naa.gov.au >

Subject: FW: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

#### **OFFICIAL**

Hi PM&C media team

Please see below.

I have called 47F(1) to clarify that there are some NSC records, however his questions were specifically relating to Iraq, as mentioned by Cabinet Historian David Lee in his essay within the media guide.

I am handing this one over - \$47F(1) has requested a response before early Sunday morning.

Thank you

From: S 47F(1) @news.com.au>

Sent: Friday, December 29, 2023 5:30 PM

To: Media < Media@naa.gov.au >

Subject: [EXT]Re: [EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

Caution: This email originated from outside of the organization! Do not click links, open attachments or reply, unless you recognize the sender's email address and know the content is safe!

Thanks, s 47F(1)

I'm surprised by this response because there are no NSC submissions that went to cabinet that have been released under embargo. This is false. Indeed, the cabinet historian, David Lee, said he had not been given access to any NSC records. Please identify what NSC records have been released to the media in advance of January 1.

After more than 48 hours, there is also no response to specific questions 1-5.



Note: The email below in this chain is the email dated 29.12.2023 at 5.14pm in Document 34.

Note: The first email in this chain is the email dated 27.12.2023 at 4:40pm in Document 32

**OFFICIAL** 

From: S 47F(1) on behalf of Media Sent: Saturday, 30 December 2023 11:38 AM

**To:** PMC Media; McGregor, Leonie

Subject: RE: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

Hi Leonie

As discussed, our Director-General is very happy to speak with your Secretary at any time today.

## Director-General Simon Froude

Thanks, s 47F(1)

# s 22(1), s 47F(1)

From: PMC Media < <a href="mailto:Media@pmc.gov.au">Media@pmc.gov.au</a> Sent: Saturday, December 30, 2023 11:10 AM

To: Media < Media@naa.gov.au >

Subject: Re: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

Hi<sup>s 47F(1)</sup>

s 22(1)

For your awareness, we'll provide the below response to the journalist.

Kind regards, s 47F(1)

#### PM&C Media

Department of the Prime Minister and Cabinet

**Ph**: <u>02 6271 6039</u> | **M**: <u>0417 164 189</u>

On 30 Dec 2023, at 10:28 am, Media < Media@naa.gov.au > wrote:

Hi team

I've already spoken to \$\frac{s \text{47F(1)}}{about those records.}

Am leaving the rest for you to respond to \$5.47F(1) directly. Thank you.

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From: PMC Media < Media@pmc.gov.au >

Sent: Saturday, December 30, 2023 10:10:02 AM

To: Media < Media@naa.gov.au>; PMC Media < Media@pmc.gov.au>

**Subject:** RE: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

Hi <sup>s 47F(1)</sup>

Thanks for sending this through last night. s 47C(1), s 47F(1)

Grateful if you could please let us know if you're comfortable with this approach. Alternatively, if you had already planned to respond to this specific question, please let us know.

//

#### Follow-up enquiry:

I'm surprised by this response because there are no NSC submissions that went to cabinet that have been released under embargo. This is false. Indeed, the cabinet historian, David Lee, said he had not been given access to any NSC records. Please identify what NSC records have been released to the media in advance of January 1.

After more than 48 hours, there is also no response to specific questions 1-5.

s 47C(1)

Many thanks, s 47F(1

#### PM&C Media

Communications Branch | Department of the Prime Minister and Cabinet Media phone line. (02) 6271 6039 | Media after hours. 0417 164 189

e. media@pmc.gov.au | w. www.pmc.gov.au

One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600

Note to media: Unless otherwise agreed, the information contained in this email is for background only and not for attribution.

<image001.jpg> <image002.png>

The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: S 47F(1)

@naa.gov.au> On Behalf Of Media

Sent: Friday, 29 December 2023 6:07 PM

To: PMC Media < Media@pmc.gov.au >; Media < Media@naa.gov.au >

Subject: FW: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

#### **OFFICIAL**

Hi PM&C media team

Please see below.

I have called starting that there are some NSC records, however his questions were specifically relating to Iraq, as mentioned by Cabinet Historian David Lee in his essay within the media guide.

I am handing this one over - \$47F(1) has requested a response before early Sunday morning.

Thank you

From: S 47F(1) @news.com.au>

Sent: Friday, December 29, 2023 5:30 PM

To: Media < Media@naa.gov.au >

Subject: [EXT]Re: [EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

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Thanks, s 47F(1)

I'm surprised by this response because there are no NSC submissions that went to cabinet that have been released under embargo. This is false. Indeed, the cabinet historian, David Lee, said he had not been given access to any NSC records. Please identify what NSC records have been released to the media in advance of January 1.

After more than 48 hours, there is also no response to specific questions 1-5.



Note: The email below in this chain is the email dated 29.12.2023 at 5.14pm in Document 34.

Note: The first email in this chain is the email dated 27.12.2023 at 4:40pm in Document 32

**OFFICIAL** 

Note: All emails in this chain are covered in Document 8. The emails are not provided as they are duplicates of those in Document 8.

**DOCUMENT 37** 

From: S 47F(1) on behalf of Media Sent: Saturday, 30 December 2023 1:23 PM

To: s 47F(1)

Subject: RE: [EXT][EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

#### **OFFICIAL**



Below is a list of the barcodes for the records with NSC material that are being released from 1 Jan.

I also understand your question around how to request other NSC records from 1 Jan if there is no list. We are looking into this for you and will come back to you with advice.

I believe you will hear from PM&C separately.

From: s 47F(1)

Sent: Friday, 22 December 2023 9:29 AM

**To:** Simon Froude

**Subject:** PM&C / NSC update [SEC=OFFICIAL]

#### **OFFICIAL**

Hi Simon

## s 22(1)

#### Just as an update:

4 Access Examination staff are going to go through all the 2003 Cabinet records not proactively released.

2 Access Examination and 2 Reference staff will be at PM&C at 10am. They will assist PM&Cs new records team in going through some boxes of 2003 Cabinet/NSC records they have on site.

## s47C(1)

Thanks,

#### s 47F(1)

Director Communications, Marketing, Partnerships & Events Access & Public Engagement Branch



t +61 2 6212 6249 m s 47F(1) e s 47F(1) @naa.qov.au Kings Avenue, Parkes ACT PO Box 4924 Kingston ACT 2604 | naa.gov.au

We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society.

**OFFICIAL** 

From: S 47F(1) on behalf of Media

Sent: Wednesday, 27 December 2023 3:01 PM

To: S 4/F(1 Cc: Media

**Subject:** Media query - embargoed 2003 cabinet papers release [SEC=OFFICIAL]

Good afternoon s 47F(1)

As some of your questions relate to National Archives processes, PM&C has provided your enquiry to us for response, which they have contributed to.

Please see below and sorry for the delay.

Does PM&C hold the papers and records of the national security committee of cabinet?

Yes, Cabinet records are held on behalf of the Government in the care and control of the Secretary of the Department of the Prime Minister and Cabinet (PM&C) until they are transferred to National Archives.

Cabinet documents are considered to be the property of the Government that created them, they are not departmental records. The Cabinet Handbook sets out the processes and principles to be applied to Cabinet documents.

See the Cabinet Handbook: Cabinet Handbook 15th Edition (pmc.gov.au)

 Does PM&C proactively release NSC papers to the National Archives as with other cabinet documents? If not, why not? Who decides what is proactively released?

PM&C has made available Cabinet records for 2003, which includes a number of NSC submissions that went to Cabinet.

Each year, National Archives proactively releases a selection of Cabinet records, which includes decisions made by, and submissions to, Cabinet. Therefore, the proactive release may (and does) include several NSC records that were submitted to, or endorsed by, the Cabinet.

1. Are the NSC papers subject to the same open access periods as other cabinet documents and commonwealth records under the Archives Act?

Yes.

1. Has PM&C requested the 2003 NSC papers not be considered for open access release until after the publication of the official histories of the conflicts in Iraq and Afghanistan? If so, how is this not contrary to the provisions of the Archives Act?

National Archives determines what is released for public access and what is exempt information. Some records are exempt from public access, as outlined in section 33 of the *Archives Act 1983*.

I am available on \$ 47F(1) all across the break if you'd like to discuss further.



Note: The first email in this chain is dated 18.12.2023 at 11:43am and is included in Document 18.

From: s 47F(1)

Sent: Friday, 22 December 2023 5:41 PM
To: Grant, Christina; PMC Media
Cc: McGregor, Leonie; S 47F(1)

Subject: RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1))

[SEC=OFFICIAL]

Attachments: National Archives 2003 Cabinet release talking points - PMC additional comments, NAA

additional changes.docx

Hi Christina

See attached.

## s 22(1)

Thanks s 47F(1)

From: Grant, Christina \$ 47F(1) @pmc.gov.au>

Sent: Friday, December 22, 2023 5:00 PM

To: \$ 47F(1) @naa.gov.au>; PMC Media <Media@pmc.gov.au>

Cc: McGregor, Leonie S 47F(1) @pmc.gov.au>; S 47F(1) @pmc.gov.au>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

Thanks s 47F(1)
See attached
Christina

From: \$ 47F(1) @naa.gov.au>

Sent: Friday, 22 December 2023 4:21 PM

To: Grant, Christina \$ 47F(1) @pmc.gov.au>; PMC Media < Media@pmc.gov.au>

Cc: McGregor, Leonie S 47F(1) @pmc.gov.au>; S 47F(1) @pmc.gov.au>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian § 4/F(1) [SEC=OFFICIAL]

Hi Christina

## s 22(1)

s 47F(1)

From: Grant, Christina S 47F(1) @pmc.gov.au>

Sent: Friday, December 22, 2023 4:02 PM

To: S 47F(1) @naa.gov.au>; PMC Media < Media@pmc.gov.au>

Cc: McGregor, Leonie S 47F(1) @pmc.gov.au>; S 47F(1) @pmc.gov.au>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian § 47F(1) [SEC=OFFICIAL]

## s 22(1), s 47F(1)

Christina

From: S 47F(1) @naa.gov.au>

Sent: Friday, 22 December 2023 2:32 PM

To: Grant, Christina S 47F(1) @pmc.gov.au>; PMC Media < Media@pmc.gov.au>

Cc: McGregor, Leonie S 47F(1) @pmc.gov.au>; S 47F(1) @pmc.gov.au>

**Subject:** RE: Urgent for NAA review - PMC media response - The West Australian S 47F(1) [SEC=OFFICIAL]

Hi Christina

Please see attached TP doc.

I have indicated where we have accepted content or where we would like a review.

Thanks s 47F(1)

# s 22(1), s 47F(1)

From: S 47F(1) @naa.gov.au>

Sent: Friday, 22 December 2023 1:27 PM

To: Grant, Christina S 47F(1) @pmc.gov.au>; PMC Media <Media@pmc.gov.au>

Cc: McGregor, Leonie S 47F(1) @pmc.gov.au>; S 47F(1) @pmc.gov.au>

Subject: RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

#### **OFFICIAL**

Hi Christina,

Thank you for reviewing. Most of these are fine and will be accepted. We will come back to you shortly with an updated document.

I just wanted to confirm that yes, the numbers of records identified, access examined, open/OWE, etc will all be publicly available on our website on 1 Jan, and these figures were also included within the media guide. We would only pull on that information if needed after 1 January.

We will be in touch shortly.

Thanks

From: Grant, Christina S 47F(1) @pmc.gov.au>

Sent: Friday, December 22, 2023 12:58 PM

To: S 47F(1) @naa.gov.au>; PMC Media <Media@pmc.gov.au>

Cc: McGregor, Leonie \$ 47F(1) @pmc.gov.au>; \$ 47F(1) @pmc.gov.au>

**Subject:** RE: Urgent for NAA review - PMC media response - The West Australian \$ 47F(1) [SEC=OFFICIAL]

Please find attached our suggestions and comments regarding the talking points – I take it these talking points will only be used following the release on 1 January?

Thanks very much for the opportunity to comment and happy to discuss.

Christina

**Christina Grant** | Assistant Secretary

Cabinet Information and Governance | Cabinet Division

Department of Prime Minister and Cabinet

s 47F(1)

Ngunnawal Country, One National Circuit Barton ACT 2600 | PO Box 6500 CANBERRA ACT 2600



The Department acknowledges and pays respect to the past, present and emerging Elders and Traditional Custodians of Country, and the continuation of cultural, spiritual and educational practices of Aboriginal and Torres Strait Islander peoples.

From: S 47F(1)

@naa.gov.au>

Sent: Thursday, 21 December 2023 5:04 PM

To: Grant, Christina \$ 47F(1) @pmc.gov.au>; PMC Media < Media@pmc.gov.au>

**Subject:** Fwd: Urgent for NAA review - PMC media response - The West Australian S 47F(1) [SEC=OFFICIAL]

Hi Christina, please see attached.

Based on our discussion, we are happy to work on the sections relating to NSC with you.

Thanks s 47F(1)

Note: The first emails in this email chain are included in Document 8.

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## **DOCUMENT 41.1**

Note: This is a duplicate of Document 25

From: s 47F(1)

Friday, 29 December 2023 6:29 PM

To: Simon Froude; \$ 47F(1)

**Subject:** FW: [EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL] **Attachments:** [EXT]Re: [EXT]Media Query re 2003 Cabinet Records [SEC=OFFICIAL]

Hi Simon & s 47F(1)

See response below that was provided to \$47F(1) \$ 47C(1)

## s 47C(1)

S 22(1) emailed 5 47C(1) — see attached. I called him shortly after to clarify that there are some NSC records within the embargoed release, but he was only interested in the specific records relating to Iraq as mentioned by the historian, and this is what his enquiry was focussed on.

## s 47C(1), s 47F(1)

I have passed this enquiry back to PM&C, as I do not think there is anything further we can add.

Thanks, s 47F(1) Note: The first emails in this chain are the emails in Document 34

Document 42.1

Note: This Document is a duplicate of an email in Document 36, specifically the email sent on 29.12.2023 at 5:30pm.

From: S 47F(1) on behalf of Media
Sent: Tuesday, 19 December 2023 4:03 PM

To: PMC Media

Subject: FW: Media enquiry - Release of 2003 NSC cabinet papers - \$ 47F(1), The West Australian

[SEC=OFFICIAL]

**Attachments:** pmc12418\_6-11-2020\_14-57-12.pdf

#### **OFFICIAL**

Hi 47F(1) and team,

Advice sent to \$\frac{s \, 47F(1)}{2}\$ this morning is that National Archives does not hold those NSC records and they are still in custody of Prime Minister and Cabinet – therefore we wouldn't be placed to answer \$\frac{s \, 47F(1)}{2}\$ questions.

Happy to help with any other background you might need.

Many thanks,

s 47F(1)

Note: Other emails in this chain are as follows:
- In Document 3 - emails dated 18.12.23 sent at 12:30pm, 12:54pm, 3:03pm and
4:17pm, and

- In Document 7 - emails dated 19.12.23 sent at 10:05am and 10:47am.

Media Team



ms 47F(1)
e media@naa.gov.au
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We acknowledge and pay our respects to the traditional custodians of this land and celebrate their ongoing culture and contribution to society

**OFFICIAL** 

From: s 47F(1)

Sent: Wednesday, 20 December 2023 7:59 PM

To: S 47F(1)

Subject: FW: Urgent for NAA review - PMC media response - The West Australian S 47F(1)

[SEC=OFFICIAL]

Hi <sup>s 47F(1)</sup>

Please see email trail below. Wanting to flag this issue as we will likely need to meet with PM&C tomorrow regarding NSC records and any future media responses.

S 22(1) The original media response at the bottom of this email trail was developed by S 47F(1) and S 47F(1)

I think it would be useful to have a meeting between us tomorrow before we go ahead and meet with PM&C, as there is still a lot of confusion around these records.

I'll drop something in our calendars so we can discuss before I go back to PM&C with a proposed time to meet them.

Danni
Note: The initial emails in this email trail are emails provided in Document 8, specifically the emails dated 20.12.2023 and sent at 6:58pm, 6:46pm, 6:35pm, 5:04pm, 4:28pm and 3:35pm.